National Service Systematic Review and Synthesis of National Service Literature

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Executive Summary

This report provides an overview of the full body of empirical evidence on national service identified through a systematic search and review process. JBS worked collaboratively with the Corporation for National and Community Service (CNCS) to develop the search and review protocols that formed the basis for the body of literature discussed in this report (see Appendix A). The sources identified and reviewed for this report all have in common a focus on national service programs and interventions intended to effect positive change in five strategic focus areas (education, economic opportunity, environmental stewardship, disaster services, and healthy futures), in two impact areas for member development (skills relevant to professional development and civic engagement), or in an impact area addressing organizational capacity and sustainability.

Each of the five focus areas and the three impact areas comprises a section in the main body of the report. Within each section, the report identifies and briefly describes each of the sources that were examined in detail as offering the best sources of evidence for that focus or impact area. Each section also answers the following three research questions, as they pertain specifically to the focus areas:

1. What do the outcome/impact evaluations on national service programs generally say about the effectiveness of those interventions?
2. What is the strength of the evidence base for national service?
3. What are the learnings, best practices, and key resources that can inform the work of CNCS, its grantees, and other stakeholder groups?

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1 Empirical evidence serves to either support or counter a theory or hypothesis. According to the AmeriCorps State and National 2015 Notice of Funding Opportunity (NOFO), the rigor of evidence is defined as strong, moderate, preliminary, or pre-preliminary. Strong evidence supports causal conclusions for the program with the highest level of confidence (i.e., very high internal validity). Moderate evidence supports causal conclusions for the program with moderate confidence (i.e., steps are taken to increase internal validity). Preliminary evidence can demonstrate improvement in program participants over time on one or more intended outcomes or an implementation (process) evaluation used to improve program operations. Pre-preliminary evidence includes quantitative or qualitative data from program staff, program participants, or beneficiaries that have been used for program improvement, performance measurement reporting, and/or tracking. An example of pre-preliminary evidence would be gathering feedback from program participants following their service year.

2 The veterans and military families focus area were excluded from the project because there is relatively little literature on it.
The following fourth research question pertains to all the focus areas and is addressed once in the concluding section of the report:

4. What does the academic literature and research say about national service in general and particular interventions found within national service?

Key findings of this report include the following:

- Substantial variation exists in the strength and depth of evidence across the five focus and three impact areas.
- In education, research shows that highly structured, well-implemented, intensive, one-on-one tutoring models are effective in promoting academic achievement, especially at the early grades and for children from disadvantaged backgrounds.
- Economic opportunity and healthy futures represent two additional areas with a sufficient evidence base to allow tentative observations about the efficacy of selected program models.
- Environmental stewardship and disaster services both have very limited evidence, leaving considerable room to expand the evidence base.
- The two domains of member development reviewed contain extensive literature that includes studies employing well-implemented causal designs. In the area of member skills relevant to professional development, national service participation brings substantial benefits to members through the soft- and hard-skills acquired during service, the expansion of social networks, and the clarification of personal goals. In the area of civic engagement, national service programs continue to successfully promote civic engagement as an ongoing part of alumni’s self-identities.
- In the area of organizational capacity and sustainability, the VISTA program has demonstrated its ability to increase the organizational capacity of host organizations, particularly with regard to strengthening volunteer recruitment.

An annotated bibliography for each section, including a description of each source, is provided in Appendix B.

Figure 2 in the introduction of this report provides an overview of the documents reviewed for possible inclusion in the systematic review and synthesis report. Table 1 in the introduction summarizes our examination of the literature found.
Introduction to the National Service Literature Review

This report presents a synthesis of systematically collected literature on national service. The report was developed based on an extensive and systematic literature review of the overall evidence base for national service, including research and evaluation reports written between 1990 and early 2015 relating to national service programs. The purpose of this report is to describe the overall evidence base for national service as well as identify the specific strategies and interventions supported by the strongest evidence.

The introduction to this report identifies the research questions, the methods used to select the literature sources, the breadth of national service literature and the overall level of evidence.

Research Questions

This report addresses the following research questions for each focus area:

1. What do the outcome/impact evaluations on national service programs generally say about the effectiveness of those interventions?
2. What is the strength of the evidence base for national service?
3. What are the learnings, best practices, and key resources that can inform the work of CNCS, its grantees, and other stakeholder groups?

The fourth research question pertains to all the focus areas and is addressed once in the concluding section of the report.

4. What does the academic literature and research say about national service in general and particular interventions found within national service?

Methods and Procedures for Completing the Literature Review

JBS developed search and review methods and procedures that supported an extensive review of the literature related to evidence, practices, strategies and programs that comprise national service. These processes, while consistent with evidence standards and guidelines used by other federal agencies, were intended primarily to maximize knowledge building and utility to the national service field and are balanced by consideration of the state of the science and practice within national service. The development of the search and review protocols for the CNCS National Service systematic review was informed by:

- Documented search protocols used in other systematic literature reviews, systematic literature review repositories, and evidence-focused clearinghouses;
- Inclusion criteria and review processes for existing systematic literature review repositories and clearinghouses; and
- Interviews with key informants responsible for the development of a major evidence based practice clearinghouse and a systematic literature review repository.

See Appendix A for further information on the search and review process.
In each of the following eight sections of this report, we examine the available literature, highlighting a selected group of studies of particular significance to that area. Items for in-depth review were chosen based on relevance, recency, and strength of study design. After briefly describing the studies and noting their contribution to the evidence base in a particular focus area or impact area, we provide an analysis aligned with the research questions. We also characterize the overall level of evidence for each focus or impact area based on selecting the highest level at which there were multiple studies supporting positive outcomes.

**Evolution of the Evidence Base for National Service**

Since the 1990’s, as CNCS has matured as an agency, there has been an evolution from requiring grantees to report administrative and performance measurement data to expecting greater accountability at the level of outcomes and impacts. This has created a greater emphasis on clarifying and measuring intended program outcomes and increasing methodological rigor to allow causal attribution of outcomes to program interventions. The underlying theme of this gradual, progressive change, which has also been reflected in the broader public and non-profit sector, has been greater program accountability at the level of outcomes and impacts.

This change is clearly reflected in the results of the search and review of the national service literature, as the number of reports, particularly addressing impacts, has grown. Figure 1, which draws upon the complete body of literature collected and found eligible for review for this project, shows that the proportion of impact studies increased from a low of about seven percent in the early and mid-1990s to 18 and 25 percent in the five-year periods between 2006-2010 and 2011-2014, respectively. Especially in the last decade, there has been steady improvement in the quantity and quality of available evidence to support the effectiveness of national service programs. Over the same period, the proportion of outcome studies and other studies has fluctuated around the 40 percent mark with no clearly discernable trend, although the decline in outcome studies from approximately 2001 onward presumably reflects programs conducting impact studies that might have otherwise conducted outcome studies.

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3 Impact evaluation uses study designs that can determine if the outcomes observed among program participants are due to having participated in the intervention. Outcome evaluation can determine if program participants experienced intended outcomes (changes in attitudes, knowledge, behavior, or conditions), but uses study designs that do not support attributing changes to the intervention. Other studies refers to a variety study types, including implementation studies, evaluation feasibility studies, program descriptions, and rigorous qualitative studies.

4 This figure includes reports from the Social Innovation Fund, which are not discussed in this report. It excludes web based documents from clearinghouses which are synthesis of studies, or which have no firm publication date.
The increase in proportion of impact studies can likely be attributed, at least in part, to the convergence of two factors: (1) an increase in the evaluation capacity of national service grantees, particularly large AmeriCorps State and National (ASN) grantees, as they have matured programmatically; and (2) a growing movement within CNCS itself towards greater promotion of and support for higher quality evaluation. At the policy level, this is also reflected in the 2010 Rulemaking for AmeriCorps, introduced with the Edward M. Kennedy Serve America Act, and specifically in the requirement that all AmeriCorps State and National grantees that receive an average annual Corporation grant of $500,000 or more must conduct an independent evaluation.

The movement toward more systematic and rigorous evaluations has not been limited to the ASN program, as witnessed, for example, by the ambitious research agenda being undertaken by the Senior Corps program. CNCS is also investing in infrastructure to spread and support the use of evidence. This is currently being accomplished through a study repository, the Evidence Exchange, and an Evaluation Resources webpage of training and technical assistance materials. These efforts point to a growing commitment within national service to mainstream evaluation for all programs and grantees. The following literature review points to abundant opportunities for research and evaluation to demonstrate the effectiveness of programs and interventions happening within national service and increase the knowledge base regarding what works. In addition, the Social Innovation Fund, which began providing reports in 2013,

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5 As articulated in Sections 2522.700-2522.740 of the AmeriCorps regulations, see [http://www.nationalservice.gov/pdf/06_1128_ac_sn_evaluation_faqs.pdf](http://www.nationalservice.gov/pdf/06_1128_ac_sn_evaluation_faqs.pdf)
and which funds some subgrantees that are also supporting ASN and VISTA members, emphasizes that all funded interventions should engage in rigorous impact evaluations.

**Organization of the Systematic Review and Synthesis Report**

This report is organized into sections addressing eight major focus areas or “impact areas.” Focus area refers to the CNCS focus areas of education, economic opportunity, environmental stewardship, disaster services, and healthy futures. These focus areas figure prominently in the CNCS 2011-2015 Strategic Plan, which outlines strategies for addressing the Serve America Act.

Impact areas refer to additional areas of interest within national service: member development with a focus on skills relevant to professional development and/or civic engagement, and organizational capacity and sustainability. Each of these impact areas has been a topic of longstanding programmatic interest and has received considerable attention from researchers. Member development has been a core activity of all CNCS programs. Civic engagement, in particular, is a cornerstone goal of national service programs and one of the most important reasons for the existence of national service itself. Organizational capacity and sustainability are explicit goals of the AmeriCorps VISTA (Volunteers in Service to America) program, and, to a lesser extent, the National Civilian Community Corps (NCCC).

**Overview of Documents Reviewed**

Figure 2 provides an overview of the documents reviewed for possible inclusion in the systematic review and synthesis report, with a breakdown by broad study type (impact, outcome, other) and by study design type within the impact category (randomized control trial, groups formed by matching, groups formed by cutoff score, non-equivalent comparison groups, and other).

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7 The veterans and military families focus area was excluded from the project because there is relatively little literature on it.
Table 1 summarizes the 639 national service focused documents identified for review. Ninety-five (15 percent) address impacts, 249 (39 percent) address outcomes, and 295 (46 percent) address other types of information.\(^8\)

\(^8\) Other refers to a variety of sources that are neither impact nor outcome reports. This may include implementation studies, evaluation feasibility studies, program descriptions, and rigorous qualitative studies, such as ethnographies.
Table 1: National Service Literature Located by Study Type

<table>
<thead>
<tr>
<th>Impact</th>
<th>Outcome</th>
<th>Other</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Selected</td>
<td>Eligible</td>
<td>Selected</td>
</tr>
<tr>
<td>Education</td>
<td>15</td>
<td>65</td>
<td>1</td>
</tr>
<tr>
<td>Economic Opportunity</td>
<td>3</td>
<td>10</td>
<td>0</td>
</tr>
<tr>
<td>Environmental Stewardship</td>
<td>1</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Disaster Services</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Healthy Futures</td>
<td>2</td>
<td>8</td>
<td>6</td>
</tr>
<tr>
<td>Member Development – Professional Skills</td>
<td>6</td>
<td>26</td>
<td>2</td>
</tr>
<tr>
<td>Member Development – Civic Engagement</td>
<td>7</td>
<td>26</td>
<td>2</td>
</tr>
<tr>
<td>Organizational Capacity and Sustainability</td>
<td>2</td>
<td>8</td>
<td>1</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>36</td>
<td>95</td>
<td>13</td>
</tr>
</tbody>
</table>

There is great variation in the volume, depth, and strength of literature across the focus and impact areas. Interventions in education are particularly well researched. These include literacy tutoring programs and subject-specific interventions aimed at improving student academic performance. Economic opportunity and healthy futures have a sufficient evidence base to allow tentative observations about the efficacy of selected program models. The two domains of member development (civic engagement and skills relevant to professional development) contain extensive literature that includes some studies using causal designs. In the focus areas of environmental stewardship and disaster services, there are very few studies and those studies that exist are generally not rigorous. The body of evidence for organizational capacity and sustainability, while somewhat limited, contains a few important studies that address impact.

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9 Documents may be classified as eligible in multiple topic areas (e.g., Education and Member Development – Civic Engagement). However, total numbers of eligible documents reported in the bottom row only count each document once; therefore, numbers in eligible columns will exceed reported totals.
Table 2 shows the number of reports examined in detail for the national service systematic review and synthesis by classification as impact, outcome, or other (implementation).

Table 2: Overview of Articles for National Service Systematic Review and Synthesis, by Study Methodology and Focus Area

<table>
<thead>
<tr>
<th>Focus or Impact Area</th>
<th>Impact</th>
<th>Outcome</th>
<th>Other</th>
</tr>
</thead>
<tbody>
<tr>
<td>Education (16)</td>
<td>15</td>
<td>1</td>
<td>0</td>
</tr>
<tr>
<td>Economic Opportunity (3)</td>
<td>3</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Environmental Stewardship (2)</td>
<td>1</td>
<td>1</td>
<td>0</td>
</tr>
<tr>
<td>Disaster Services (1)</td>
<td>0</td>
<td>0</td>
<td>1</td>
</tr>
<tr>
<td>Healthy Futures (8)</td>
<td>2</td>
<td>6</td>
<td>0</td>
</tr>
<tr>
<td>Member Development: Skills Relevant to Professional Development (8)</td>
<td>6</td>
<td>2</td>
<td>0</td>
</tr>
<tr>
<td>Member Development: Civic Attitudes and Behavior (10)</td>
<td>7</td>
<td>2</td>
<td>0</td>
</tr>
<tr>
<td>Organizational Capacity and Sustainability (3)</td>
<td>2</td>
<td>1</td>
<td>0</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>36</strong></td>
<td><strong>13</strong></td>
<td><strong>1</strong></td>
</tr>
</tbody>
</table>
Focus Areas Targeting Beneficiary Outcomes

This literature review covers five of the focus areas traditionally associated with national service participants’ direct service activities: education, economic opportunity, environmental stewardship, disaster services, and healthy futures.

The analysis of the literature addressing impact on beneficiaries reveals notable variation in the depth and quality of sources available across focus areas. At the extremes, the education focus area boasts the strongest and most extensive body of evidence overall, while disaster services and environmental stewardship have very limited bodies of literature that meet either a preliminary or pre-preliminary level of evidence. Economic opportunity and healthy futures are situated in the middle of the spectrum with meaningful evidence typically ranging from preliminary to moderate in strength, but with relatively little breadth of coverage of key subtopics within these areas. There is also variation within each focus area in terms of the types of interventions that have received greater or lesser attention from the research community. The focus areas of economic opportunity and healthy futures are particularly noteworthy for the variety of interventions available and populations served.

Overall, there is only one focus area, education, that has a great depth of literature addressing program efficacy in a rigorous way. Elsewhere in the world of national service, there remains a wide domain for further research, especially utilizing causal designs. Many focus areas and associated interventions present particular challenges to evaluability. For example, in the field of disaster services, disasters tend to be unpredictable episodic events that run counter to the notion of planned and structured evaluation activities. In the focus area of environmental stewardship, the potential evaluand is often a natural setting that may be geographically dispersed and/or lack clearly delineated boundaries (e.g., a watershed or forest); non-human evaluands (e.g., plants and animals) are not amenable to conventional social science data collection methods, such as surveys and interviews; and other natural forces that are beyond human control (e.g., drought, flood, fire) may also contaminate results. In the focus area of healthy futures, randomly assigning individuals to treatment and control groups may be an infrequent option and/or ethically problematic.

In situations like these, evaluation may be largely limited to making narrow assessments of participants’ knowledge, skills, or attitudes (e.g., whether individuals attending emergency response training demonstrate newly acquired skills; whether students exposed to environmental curricula gain knowledge about aspects of the environment). In reviewing the evidence for the focus areas, this review considers whether there are additional opportunities to strengthening the existing evidence base.

**Education**

There were 350 documents that included a focus on education. Sixty-five of these reports are impact evaluations, 135 are outcome evaluations, and 150 are classified as other, and typically describe pre- or non-experimental approaches.
Sixteen documents with a primary focus on education were selected for full review; 15 impact evaluations (nine randomized control trials [RCT], six quasi-experimental designs [QED]) and one outcome study. Table 3 shows the education sources reviewed in detail for this report.

**Table 3: Education**

<table>
<thead>
<tr>
<th>Title (ID)</th>
<th>Publication Type</th>
<th>Study Design Type</th>
<th>Strength</th>
<th>Outcomes</th>
</tr>
</thead>
<tbody>
<tr>
<td>Effects of Teach For America on Students: Findings from a National Evaluation (1682)</td>
<td>Other</td>
<td>RCT</td>
<td>Strong</td>
<td>Math achievement †, Reading achievement</td>
</tr>
<tr>
<td>Impacts of Teach For America Investing in Innovation Scale-Up (2269)</td>
<td>Internal, non-government report</td>
<td>RCT</td>
<td>Strong</td>
<td>Reading skills (Pre-K to 2nd grade) †, Reading skills overall, Math skills</td>
</tr>
<tr>
<td>Effectiveness of Secondary Math Teachers from Teach For America and the Teaching Fellows Programs. NCEE 2013-4015 (2270)</td>
<td>Government report (e.g., grey literature)</td>
<td>RCT</td>
<td>Strong</td>
<td>Math test scores †</td>
</tr>
<tr>
<td>CIS Communities in Schools Five Year National Evaluation Summary Report (2489)</td>
<td>Government report (e.g., grey literature)</td>
<td>RCT</td>
<td>Strong</td>
<td>Academic performance †, Attendance †</td>
</tr>
<tr>
<td>Mobilizing Volunteer Tutors to Improve Student Literacy (2365)</td>
<td>Government report (e.g., grey literature)</td>
<td>RCT</td>
<td>Strong</td>
<td>Reading achievement †</td>
</tr>
<tr>
<td>Effect of Teach for America on distribution of student achievement in primary school (170)</td>
<td>Peer-reviewed journal article</td>
<td>RCT</td>
<td>Moderate</td>
<td>Math achievement †, Reading achievement</td>
</tr>
<tr>
<td>Evaluation of Experience Corps Student Reading Outcomes (2492)</td>
<td>Internal, non-government report</td>
<td>RCT</td>
<td>Moderate</td>
<td>Literacy skills †</td>
</tr>
<tr>
<td>Evaluation of the College Possible Program Results from a Randomized Controlled Trial (2526)</td>
<td>Internal, non-government report</td>
<td>RCT</td>
<td>Moderate</td>
<td>Enrollment in 4-year colleges †, College enrollment</td>
</tr>
<tr>
<td>Impact Evaluation of the Minnesota Reading Corps K-3 Program (2366)</td>
<td>Internal, non-government report</td>
<td>RCT</td>
<td>Moderate</td>
<td>Literacy assessment scores †</td>
</tr>
<tr>
<td>Outcome Evaluation of the Minnesota Reading Corps Pre-K Program (2369)</td>
<td>Internal, non-government report</td>
<td>QED: Groups formed by matching</td>
<td>Moderate</td>
<td>IDGI literacy outcome measures †</td>
</tr>
</tbody>
</table>
The 16 studies examined in detail addressed a range of outcomes, with a heavy focus on academic performance. Eight studies looked specifically at literacy skills and five studies included math skills. Two studies had a broader focus on “academic performance” or “student achievement.” Four studies focused on school engagement outcomes, including attendance/absenteeism and in-school behavior. Two studies examined college enrollment. Titles, references and brief summaries of all studies can be found in the annotated bibliographies in Appendix B.

Teach for America and Student Achievement

*Teach for America (TFA)* is one of the largest and the most heavily studied national service program that CNCS funds. Four studies analyzing data from three separate RCTs were reviewed for *TFA*. All four studies examined student achievement for students from disadvantaged backgrounds taught by *TFA* versus non-*TFA* teachers. Three studies looked at reading and math performance, while the fourth study looked only at math test scores. Overall, results were more promising for math achievement than for reading achievement. The three rigorous RCTs that formed the basis for the four *TFA* reports represent strong evidence. Three of the studies reported small but statistically significant results, indicating *TFA* students
outperformed other students on math test scores. The fourth study showed no differences in math performance. Of the three studies that included an examination of reading achievement, only one found a statistically significant positive impact on reading scores, and this was limited to children in pre-kindergarten through grade 2. The two other studies that included reading achievement found no difference. One study of the four studies also looked at school engagement measured by attendance and disciplinary incidents, but found no impact on these measures. One of the studies in this set took the data from an original RCT and re-ran the data using fixed effect quantile regression (FEQR) analysis, which constitutes a type of QED design, representing a moderate level of evidence.\textsuperscript{10}

Overall, the evidence presented suggests that TFA does not harm students’ academic achievement, and may have small positive impacts on math achievement. The level of evidence in this area is strong.\textsuperscript{11}

\textbf{Additional Interventions to Promote Student Achievement}

Ten additional studies focused on various aspects of student academic achievement were examined. Six of these studies examined literacy achievement. Separate large-scale studies of \textit{Reading Partners} and \textit{Experience Corps} used RCT designs to demonstrate statistically significant positive impacts on reading skills for program participants in the elementary grades. Two large studies of the \textit{Minnesota Reading Corps}, one RCT focused on students in grades K-3 and one QED with matched comparison groups focused on Pre-K students, were included. Both studies found statistically significant positive effects on program participants’ literacy skills, with the largest effects observed among the youngest students. Another QED study looked at 668 children in grades two and three participating in \textit{Girls Incorporated of Alameda County}. This study found non-statistically significant gains in reading proficiency for program participants relative to an unmatched comparison group. Finally, an outcome study of the \textit{America Reads Mississippi Program} provides preliminary evidence showing improved pre-to-post standardized reading test scores for students involved in the program.

Some of the studies looking at various aspects of student achievement examined outcomes other than (or in addition to) improved literacy skills. The \textit{Reading Partners} RCT mentioned above found statistically significant positive outcomes for math skills. A QED of the \textit{California Jumpstart} program found statistically significant improvements for pre-kindergarten program participants on school readiness indicators for literacy and social-emotional development relative to a matched comparison group. The level of evidence in this area is moderate.

\textsuperscript{10} This study is entitled “The effect of Teach for America on the distribution of student achievement in primary school”.

\textsuperscript{11} The overall level of evidence is determined based on selecting the highest level at which there were multiple studies supporting positive outcomes.
Student Engagement

Three QED studies examined school engagement for various grades. The Girls Incorporated study cited above found that program participants had higher rates of school attendance than non-participants. An evaluation of Citizen Schools found that 8th graders who participated in the program were more likely to stay in high school and ultimately graduate. An RCT evaluation of case-managed students with chronic absenteeism in the Communities in Schools program found that students had reduced absenteeism and modestly improved academic performance. Evidence in this area is moderate.

Post-secondary Education Preparation and Prospects for Success

Two reports examined interventions designed to promote college enrollment and success. The first study is an RCT of the College Possible program, which aims to increase applications and enrollment in post-secondary institutions by providing high school juniors and seniors with SAT and ACT test preparation and assistance with enrollment and financial aid applications. The study found that while program participants were not more likely than the control group to apply to post-secondary institutions, when they did so they were more likely to apply to a four-year college. The second study looked at college enrollment for students mostly from minority backgrounds served by the National College Advising Corps (NCAC). This QED, which did not establish baseline equivalence, found that seniors who met with an NCAC adviser were more likely to take a series of preparatory steps and to ultimately apply to a college or university (particularly a 4-year institution) and receive an acceptance. The level of evidence in this area is preliminary.

Analysis

Effectiveness of the Interventions

What do the outcomes/impact evaluations of national service programs generally say about the effectiveness of those interventions?

Education is the most-studied area in national service and therefore has one of the strongest evidence bases within national service. Some of the most common program designs applied in national service for supporting student academics have been studied using rigorous methods and found to be effective. These interventions, when properly implemented, have generally demonstrated positive results for students from diverse backgrounds. Education interventions with positive outcomes for service recipients share several characteristics, including intensive, individualized one-on-one or small group support. Examples include Reading Partners, Experience Corps, and Minnesota Reading Corps.

TFA has been the subject of many studies, including studies employing causal designs. These studies have built up a substantial body of evidence for mixed results regarding the effectiveness of TFA versus non-TFA teachers in fostering student academic achievement. Results for literacy have been approximately equal for students taught by TFA and non-TFA teachers, while results for math have been somewhat better for students taught by TFA teachers.
Strength of Evidence Base

What is the strength of the evidence base for national service?

Within the education focus area, the strength of the evidence base varies across different interventions and program areas. The strongest evidence base exists for intensive interventions designed to improve subject-specific academic skills, with one-on-one literacy tutoring being the best example. There are fewer studies looking at interventions addressing student engagement and post-secondary education preparation, and these studies as a whole do not attain the same level of rigor seen in the more familiar areas of student achievement. These interventions, although somewhat newer to national service, show promise both as new areas in which national service has the potential to make valuable contributions to student success and as areas for expanding the knowledge base around the state of educational practice. In particular, traditional tutoring programs can also include interventions that address student engagement, and thus achieve multiplicative effects on student academic performance, graduation, and other indicators of student success.

In sum, given the varying strength of evidence across the entire education field, the level of evidence is moderate. The relative abundance of research on education interventions means that the impacts and outcomes of education interventions are better understood than in other focus areas. The proportion of rigorous, well-implemented study designs capable of generating moderate or strong evidence is highest in education, particularly for intensive literacy and math tutoring. Some of the most compelling evidence within this specific category is found in the early grades (K-3). There is also a growing body of literature of moderate strength demonstrating that school engagement interventions can improve attendance and graduation. There is a narrow but promising evidence base for college preparatory programs like College Possible and NCAC. Both programs showed a meaningful degree of success in promoting college enrollment and related outcomes, although only one study (College Possible) provided causal evidence to support the intervention.

Learnings, Best Practices, and Key Resources

What are the learnings, best practices, and key resources that can inform the work of CNCS, its grantees, and other stakeholder groups?

The following learnings, best practices, and key resources emerge from the literature on education:

- Highly structured, well-implemented, intensive, one-on-one tutoring models are effective in promoting academic achievement, especially at the early grades and with children from disadvantaged backgrounds. These programs can also produce peripheral benefits, such as increased school engagement. Minnesota Reading Corps and other well-documented models exist to support extension of existing efforts.

- Future interventions in education should capitalize on the lessons learned from extensive evaluation efforts by carefully implementing proven service models. Existing programs should be rigorously evaluated for effectiveness and should provide feedback for program improvement. Other models, such as programs that have not undergone
impact evaluation, should undergo more rigorous evaluations. It may also be possible to
graft other promising program components from school engagement programs onto
traditional tutoring programs to enhance the overall effectiveness of these programs in
boosting student achievement.

- CNCS can continue to showcase successful interventions in the education focus area and
prioritize rigorous evaluation of promising new interventions. This can be done through
a number of electronic means, including the Evaluation Resources page of the CNCS
Resources website and the Evidence Exchange. Effective practices from these programs
that can be adopted (or adapted) in part or in whole to other national service grantees
and programs, and contexts can be disseminated to the field through practice briefs and
implementation guides.

The large body of relatively strong sources in education reflects the strong emphasis on
education programming within national service, as well as the generally advanced state of the
education field. Grantees in education tend to have more resources and greater evaluation
experience/capacity than grantees in other fields. The larger social and political significance
of education in a merit-based society is a background issue driving the policy and research
agendas around education. Quantitative measurement of educational outcomes (e.g., through
standardized testing) also means these outcomes are readily amenable to evaluation. The
wealth of available evidence in education allows practitioners to focus attention on replicating
well-established models and exploring the contextual nuances of program implementation. The
role of national service in education will likely continue to be one of supporting implementation
of successful interventions in high-need contexts and contributing to the knowledge base
regarding the moderating influence of situation and context.

Economic Opportunity

There were 126 documents identified that included a focus on economic opportunity. Ten of
these evaluations were impact, 54 were outcome, and 62 were classified as other, and typically
describe pre- or non-experimental approaches.

Three documents with a primary focus on aspects of economic opportunity were selected for
full review. All three were impact evaluations. Although one impact study attained a strong
level of evidence and two impact studies attained moderate levels of evidence, the economic
opportunity literature consists largely of studies that offered preliminary evidence. Table 4
shows the economic opportunity sources reviewed in detail for this report.
The three economic opportunity studies examined in detail for this review addressed outcomes intended to support economic self-sufficiency, including employment, earnings, and job stability; acquisition of basic work skills; and social cohesion of low-income neighborhoods. Beneficiary populations encompassed by these studies include low-income individuals and families, unemployed and discouraged workers, ASN members from disadvantaged backgrounds, and recent Habitat for Humanity homeowners.

**Employment and Earnings**

One RCT examined the ability of young adults from low-income and disadvantaged backgrounds participating in the Year Up ASN program to experience sustained gains in earnings three to four years after program participation. At follow-up the study found that Year Up graduates earned higher wages than individuals in the control group. The study also found that Year Up graduates were more likely to have worked in one of the program’s two target occupations (information technology and financial operations) at some point since graduating from the program.

**Basic Work Skills**

A QED study assessed the effect of Washington AmeriCorps programs on participants’ readiness for educational and employment success. Programs included in the study sought to improve members’ basic work skills. The study found significant positive change in readiness for education and employment. Threats to internal validity render the level of evidence preliminary.
Social Cohesion

The last study examined how the presence of multiple Habitat for Humanity\textsuperscript{12} homeowners contributed to feelings of neighborhood social cohesion. The QED study with non-equivalent groups found modest evidence for greater social cohesion in neighborhoods (blocks) consisting of multiple Habitat homeowners. The study achieved a preliminary level of evidence.

Analysis

Effectiveness of the Interventions

What do the outcomes/impact evaluations of national service programs generally say about the effectiveness of those interventions?

The studies examined in this section support the proposition that national service and SIF interventions addressing the specific human and social capital needs of targeted populations have the potential to put beneficiaries on the path to long-term economic self-sufficiency. Some interventions, such as home ownership, hold the possibility of more diffuse social and economic benefits insofar as these interventions contribute to the stability of neighborhoods and provide a firm foundation upon which individuals can pursue other personal goals. These studies also provide tentative support to the notion that program participants' success is further enhanced by the sense of self-efficacy they may initially gain through program participation, particularly through achieving the kind of personal financial and educational objectives these interventions are intended to support.

Strength of Evidence Base

What is the strength of the evidence base for national service?

Evidence for the effectiveness of national service interventions addressing economic opportunity varies somewhat by outcome area. Evidence on employability outcomes is moderate, while evidence on financial literacy and housing is preliminary. There is preliminary evidence to support the effectiveness of interventions providing sustained career training in promoting employability and economic self-sufficiency, although the available evidence is confined to specific high-demand fields (e.g., information technology, financial operations). In the area of work experience programs, paid and unpaid work models with programs lasting up to six months or a year showed moderate evidence for impacts on adults. Outcomes for similar programs directed at youth are mixed.

Evidence for employability outcomes can be strengthened by incorporating stronger designs (i.e., well-designed and implemented RCTs) into existing programs. It should also be feasible to subject financial literacy interventions to random-assignment designs that embargo control group members from program participation, or QED designs in which comparison group individuals are allowed to engage in “treatment as usual.” Further research to strengthen the

\textsuperscript{12} Habitat for Humanity has many affiliates that include ASN members (and in some cases VISTA members) who work alongside other community volunteers or work indirectly to support home construction.
evidence base for the effects of Habitat home ownership should build on the existing body of qualitative and small-scale quantitative studies to create standardized quantitative measures of success that can be used by multiple programs.

The absence of a critical mass of literature in the economic opportunity focus area reflects a number of factors, including the variety of interventions placed under the broad and somewhat eclectic heading of economic opportunity. Resources for program evaluation are not particularly abundant, and the small, grassroots organizations that often undertake these interventions are typically not well resourced.

**Learnings, Best Practices, and Key Resources**

What are the learnings, best practices, and key resources that can inform the work of CNCS, its grantees, and other stakeholder groups?

The range of interventions in economic opportunity is broader than can be encompassed by the current review. However, based on the studies and outcome areas examined, a number of specific learning, best practices, and key resources emerged from the literature on economic opportunity.

- Workforce development programs are more likely to produce successful outcomes for program participants when they focus on opportunities in strong sectors of the local economy and involve employers in program design and implementation. These programs also succeed when they combine soft-skills training addressing workplace standards of attitude, behavior, dress, and communication, with technical job skills. Long-term success of workforce program graduates can be boosted by providing program participants with multiple opportunities to receive support and guidance, and by supporting program graduates to continue their education.
- For youth, linking occupational learning with paid or unpaid work experience placements can have a positive impact on employment, earnings, and academic outcomes.

**Environmental Stewardship**

The search and review process turned up very few studies with a focus on environmental stewardship outcomes. There were 14 documents with a primary focus on environmental stewardship. One source was an impact study, seven were outcome studies, and six were classified as other (e.g., pre- or non-experimental approaches). Most of the documents assessed outcomes within the framework of performance measurement rather than as methodologically rigorous impact evaluations. The studies examined the efforts of AmeriCorps members to improve specific aspects of the local environment by promoting tree planting or educating students on environmental systems. Two documents addressing these aspects of environmental stewardship were selected for full review, including one impact evaluation and one outcome evaluation. Table 5 shows the environmental stewardship sources reviewed in detail for this report.
Table 5: Environmental Stewardship

<table>
<thead>
<tr>
<th>Title (ID)</th>
<th>Publication Type</th>
<th>Study Design Type</th>
<th>Strength</th>
<th>Outcomes</th>
</tr>
</thead>
<tbody>
<tr>
<td>Our City Forest Evaluation Report (1489)</td>
<td>Internal, non-government report</td>
<td>QED: Non-equivalent comparison group</td>
<td>Preliminary</td>
<td>Tree survival and health</td>
</tr>
<tr>
<td>AmeriCorps Watershed Stewards Project Evaluation Study Final Report (1346)</td>
<td>Internal, non-government report</td>
<td>Outcome only</td>
<td>Preliminary</td>
<td>Watershed education and outreach</td>
</tr>
</tbody>
</table>

Both studies were commissioned by ASN grantees in California and were conducted in 2009. The first study used a QED group design to compare the health of trees planted and cared for by community volunteers trained by AmeriCorps members serving with Our City Forest (OCF) in San Jose, California. The treatment group consisted of a random sample of OFS trees versus a random sample of trees planted and tended by the city. Researchers compared survival rates of random samples of trees in both groups over a period of approximately two years, and found statistically significant positive results for trees planted and cared for by OCF community volunteers.

The second study provided information on the performance measurement results for the Watershed Stewards Project, an ASN grantee in Northern California. The report included an outcome performance measure looking at knowledge changes in K-12 students participating in the program’s Real Science Watershed Education Program. The single-group pre-post study showed that a majority of students increased knowledge of watershed processes.

Analysis

Effectiveness of the Interventions

What do the outcomes/impact evaluations of national service programs generally say about the effectiveness of those interventions?

The outcomes examined for environmental stewardship are limited to demonstrable improvement in specific environmental conditions (i.e., tree survival and health) and promotion of environmental knowledge/skills in the community (i.e., the ability of community residents to actuate knowledge on proper tree care, and increased knowledge among K-12 students about watershed processes). In these limited areas, the preliminary evidence suggests that national service programs have the potential to create positive change for the environment. However, the evidence base is too scant to generalize about the effectiveness of these interventions. There are a number of potential reasons for the paucity of evidence in the field of environmental stewardship. As noted earlier, the potential evaluand is often a natural setting that may be geographically dispersed and/or lack clearly delineated boundaries (e.g., a watershed or forest); non-human evaluand (e.g., plants and animals) are not amenable to conventional social science
data collection methods, such as surveys and interviews; and other natural forces that are beyond human control (drought, flood, fire, etc.) may also contaminate results.

**Strength of Evidence Base**

What is the strength of the evidence base for national service?

Evidence in the very limited body of literature for environmental stewardship is preliminary. None of the interventions examined for this project has undergone a rigorous evaluation using a causal design. No particular intervention or class of intervention can be recommended at this time. It is recommended that greater resources be devoted to more systematic and rigorous assessment of the most popular environmental stewardship interventions found in national service to begin to assess their merits.

Existing models showed preliminary evidence of success, but need to be replicated, particularly in varying context (e.g., different communities, interventions designed to ameliorate different environmental conditions) to determine their overall viability and to identify how well these models work and how they can be refined, improved, and successfully adapted.

**Learnings, Best Practices, and Key Resources**

What are the learnings, best practices, and key resources that can inform the work of CNCS, its grantees, and other stakeholder groups?

The QED study conducted by the ASN grantee in San Jose, CA provides a promising example of using a causal design to assess environmental stewardship outcomes. The OCF study is a useful example of how an environmental program can approach questions of causality. Although studies using random assignment to treatment (e.g., tree care, stream cleaning, or park areas improvement) would provide the strongest evidence, the currently very limited evidence base for environmental national service programs could be expanded using similar approaches such as random sampling or statistical matching of treated and untreated areas or locations.

Inclusion of implementation components may be especially appropriate in evaluations of environmental stewardship interventions. This is because fidelity of implementation (e.g., in the context of environmental remediation efforts) can factor heavily into the success or failure of such interventions. Also, since quality control monitoring is often an integral part of many well-designed environmental stewardship efforts, in most cases it would be relatively easy to incorporate an implementation component into a study design.

**Disaster Services**

There were nine documents that primarily focused on disaster services. The search and review process turned up very few studies with a focus on disaster services, and the documents that were found typically did not focus on outcomes. Instead, these reports were mainly descriptive and sought to offer examples to the field for possible replication. Aspects of program design were discussed, but were not necessarily described in sufficient detail to serve as a how-to guide for replication in other settings. Table 6 shows the disaster services source reviewed in detail for this report.
The one study examined, “AmeriCorps NCCC’s Role in Homeland Security”, was a case study of disaster preparedness projects carried out by two AmeriCorps NCCC teams addressing the specific subarea of disaster services known as homeland security\textsuperscript{13}. The study sought to assess the nature and effectiveness of AmeriCorps NCCC teams’ activities in carrying out homeland security-related projects and identify roles in which AmeriCorps NCCC teams could be successful in helping communities achieve homeland security objectives. Researchers concluded that NCCC teams could help communities “jump-start” disaster preparedness by injecting substantial human resources into a location on relatively short notice. The study also recommended the creation of a specialized “disaster-preparedness and homeland security” track in the NCCC program that eventually led to the creation of FEMA Corps, a 1,600-member strong branch of NCCC solely devoted to disaster preparedness, response, and recovery.

\textit{Analysis}

\textbf{Effectiveness of the Interventions}

What do the outcomes/impact evaluations of national service programs generally say about the effectiveness of those interventions?

Existing studies in the disaster services focus area are limited to descriptive case studies with information about service project implementation and potential best practices. These studies are intended to provide practitioners with some degree of how-to guidance for program implementation. Since these studies did not engage in assessing outcomes, they do not speak to the effectiveness of these interventions.

\textbf{Strength of Evidence Base}

What is the strength of the evidence base for national service?

Evidence in disaster services is pre-preliminary, with no studies currently available that address impacts or outcomes. The paucity of evidence in the field of disaster services can be explained by several factors. As noted earlier, disasters are inherently unpredictable and episodic events that pose challenges to the careful planning and implementation typically required for

\textsuperscript{13} Homeland security addresses a specific subset of human-instigated disasters related to terrorism and national security. The field of disaster services encompasses the full range of disasters, including natural disasters and human-instigated disasters not connected to security threats (e.g., transport accidents, oil spills).
evaluation. Data collection in the aftermath of a disaster can pose serious logistical challenges for researchers and put undue strain on human subjects.

Nonetheless, evaluation of each of the four phases of disaster services (mitigation, preparedness, response, and recovery) is possible. Feasible approaches to evaluating selected disaster services efforts exist—specifically in the area of disaster preparedness. For example, surveys could be administered to trained responders (including volunteers) to test their knowledge of emergency procedures. Their performance could also be evaluated during drills and simulated emergencies. These approaches, and possibly others, could be adapted for use in the national service context.

**Learnings, Best Practices, and Key Resources**

What are the learnings, best practices, and key resources that can inform the work of CNCS, its grantees, and other stakeholder groups?

The learnings, best practices, and key resources identified by the NCCC case study are as follows:

- Effective integration of spontaneous volunteers into disaster response efforts requires the preparation of written plans that dovetail with existing emergency plans and that incorporate local and state actors into the management of volunteers.
- NCCC teams are well positioned to serve as key resources to “jump-start” disaster preparedness efforts.

**Healthy Futures**

There were 55 documents primarily that included a focus on healthy futures. Eight of the sources were impact, 25 were outcome, and 22 were classified as other, and typically describe pre- or non-experimental approaches.

Table 7 shows the healthy futures sources reviewed in detail for this report.

**Table 7: Healthy Futures**

<table>
<thead>
<tr>
<th>Title (ID)</th>
<th>Publication Type</th>
<th>Study Design Type</th>
<th>Strength</th>
<th>Outcomes</th>
</tr>
</thead>
<tbody>
<tr>
<td>Making a Difference: An Impact Study of Big Brothers Big Sisters (1373)</td>
<td>Internal, non-government report</td>
<td>RCT</td>
<td>Strong</td>
<td>Relationships with family †, relationships with friends †, self-concept †, social and cultural enrichment, Antisocial activities</td>
</tr>
<tr>
<td>Senior Companion Quality of Care Evaluation Final Report (1805)</td>
<td>Internal, non-government, report</td>
<td>QED – Groups formed by matching</td>
<td>Moderate</td>
<td>Quality of life †, client satisfaction with services †, reduction in needs for assistance with unmet ADLs</td>
</tr>
<tr>
<td>Title (ID)</td>
<td>Publication Type</td>
<td>Study Design Type</td>
<td>Strength</td>
<td>Outcomes</td>
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<td>--------------------------------------------------------------------------</td>
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<td>--------------------------------------------------------------------------</td>
</tr>
<tr>
<td>Providing Quality of Life Through Intentional Community Living:</td>
<td>Internal, non-government, report</td>
<td>Single group – outcome only</td>
<td>Preliminary</td>
<td>Quality of life (physical, psycho-social, spiritual) ↑</td>
</tr>
<tr>
<td>Outcomes for the Camphill AmeriCorps Education Award Program (1351)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Public Report on the Results of the 2005 Independent Living Survey of</td>
<td>Other–Hardcopy document available at CNCS</td>
<td>Single group – outcome only</td>
<td>Preliminary</td>
<td>Satisfaction ↑, responsive to needs ↑, quality of life (improved QoL ↑, peace of mind ↑, maintain overall physical health) ↑, companionship ↑</td>
</tr>
<tr>
<td>the Senior Companion Program (1376)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Evaluation of the SCP/AoA Joint Initiative for the Vulnerable Elderly</td>
<td>Internal, non-government report</td>
<td>Single group – outcome only</td>
<td>Pre-preliminary</td>
<td>Psycho-social well-being of SCP clients ↑</td>
</tr>
<tr>
<td>Program (1810)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>AmeriCorps Members Increase Enrollment in Medicaid/CHIP and Preventive</td>
<td>Peer-reviewed journal article</td>
<td>Comparison group – other</td>
<td>Preliminary</td>
<td>Medicaid/CHIP enrollment ↑, subsequent health care utilization ↑</td>
</tr>
<tr>
<td>Care Utilization at a Community Health Center (838)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>In Service to Community - Giving the Story a Name: The Community Health</td>
<td>Internal, non-government report</td>
<td>Single group – outcome only</td>
<td>Pre-preliminary</td>
<td>Impact on individuals and families served ↑</td>
</tr>
<tr>
<td>Corps Impact Evaluation (1804)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wisconsin Farm to School: One Year Evaluation Report (1360)</td>
<td>Internal, non-government report</td>
<td>Single group pre-post</td>
<td>Preliminary</td>
<td>Knowledge and attitudes about fruit and vegetables ↑, diet behaviors ↑</td>
</tr>
</tbody>
</table>

The eight studies examined in detail included two impact evaluations and six outcome studies. These studies addressed a range of outcomes, including social relationships, quality of life, access to health care, healthy dietary habits, general health, and survival. Beneficiary populations encompassed by these studies included youth mentored by Big Brothers and Big Sisters, homebound and/or frail elderly, low-income individuals and families, students age 6-12, national service participants with disabilities, and adult volunteers. The set of studies examined in detail included older studies covering a time span from the mid-1990s through 2014. The subsections below describe studies according to outcomes addressing quality of life.
(particularly for seniors), health care access and utilization, resiliency against violence and drug/alcohol abuse, healthy diet, and the health benefits of volunteering.

**Quality of Life**

Four studies looked at various quality of life outcomes. Three studies looked at Senior Corps Program participants, while the fourth study looked at individuals with disabilities served by an ASN grantee.

One study, the “Senior Companion Quality of Care Evaluation Final Report”, was a well-designed and implemented QED examining the experience of frail elderly individuals served by Senior Companions compared to individuals on a waiting list and another group receiving other services. The study found positive physical and psychosocial outcomes for the treatment group, although these results dissipated after nine months.

Another study, “Public Report on the Results of the 2005 Independent Living Survey of the Senior Companion Program”, was largely descriptive, but did include results assessing SCP clients’ self-reported quality of life. The report noted that 90 percent of SCP clients reported improvements in quality of life, including improvement in eating habits and maintaining overall physical health. The study did not address whether these outcomes were sustained.

The third quality of life study, “Evaluation of the SCP/AoA Joint Initiative for the Vulnerable Elderly Program”, was a single-group outcome study that looked at the psychosocial well-being of SCP clients. The study found that the program helped homebound clients maintain independence in various activities of daily living.

The fourth quality of life study, “Providing Quality of Life Through Intentional Community Living: Outcomes for the Camphill AmeriCorps Education Award Program”, was an outcome evaluation of individuals with physical and/or mental disabilities served by ASN members in the Camphill Association. The study found that participants experienced an adequate to excellent quality of life and benefited particularly from the creation of a supportive social fabric through program participation.

As a whole, these four studies suggested that meaningful short-term quality of life improvements were feasible under individualized service models such as the Senior Companion Program and programs like Camphill. One-on-one models of service could also make a difference in the lives of persons with disabilities. To the extent it was examined, sustainability of positive outcomes was found to be a challenge particularly for elderly clients. One common theme running through all four studies was the importance of psychosocial factors for physical and mental well-being. In particular, reducing social isolation tended to promote positive outcomes. Evidence is this area is preliminary.

**Health Care Access and Utilization**

The first of two studies examining health care access and utilization was a QED using statistically equivalent convenience samples of low-income families with uninsured children presenting for health care services at two community health center clinics. One clinic utilized AmeriCorps members (sponsored by the Association for Utah Community Health) to provide
case management (treatment), while the other clinic did not have case management by AmeriCorps members (comparison). The QED attained only a preliminary level of evidence due to selection bias and attrition. Administrative data showed that treatment group children were much more likely to successfully enroll in Medicaid/CHIP. However, there were no differences in health care utilization for enrolled children in the treatment and control groups.

The second study in health care access and utilization was an outcome evaluation reporting results from a 2010 study of the Community HealthCorps (ASN). The study, which attained a pre-preliminary level of evidence, consisted largely of routinely documented performance measurement data. The study drew upon surveys of health center staff and administrators/program coordinators to conclude that members facilitated access to, and utilization of, health care by low-income individuals and families. Evidence in this area is preliminary.

**Resiliency Against Violence and Drug/Alcohol Abuse**

The one study examined in this area compared the experiences of youth mentored through the Big Brothers Big Sisters (BBBS) program to a control group of youth placed on a waiting list for 12 months. The RCT provided strong evidence of positive results. BBBS participants were less likely than their control group counterparts to initiate drug and alcohol use, engage in violent behavior, and skip school. BBBS youth were also more likely to show modest gains in grades, exhibit trust towards their parents, and report improved relationships with their peers. Several of these effects were stronger for minority youth than for white youth. Researchers did not find statistically significant improvements in self-concept or in the number of social and cultural activities in which BBBS participants engaged.

**Healthy Diet**

This single group pre-post outcome study attained a preliminary level of evidence. The study found that students aged 6-12 that were exposed to information about healthy food choices and given more opportunities to try fruits and vegetables increased knowledge, favorable attitudes, and consumption of fruits and vegetables. These improvements tended to increase incrementally with years of involvement in the school-based program. The study exhibits a preliminary level of evidence.

**Analysis**

**Effectiveness of the Interventions**

What do the outcomes/impact evaluations of national service programs generally say about the effectiveness of those interventions?

The diverse array of outcomes and impacts considered in this section limit the ability to generalize about the effectiveness of particular interventions in the focus area of healthy futures. However, the following observations were made:

- A number of interventions are potentially effective in addressing the health and well-being needs of a variety of service recipients, especially low-income individuals and
families, individuals with disabilities, and frail and homebound seniors. These benefits extend to healthcare access, youth behaviors, and quality of life factors.

- Psychosocial factors appear to contribute to quality of life outcomes, including physical health outcomes. Reducing social isolation may be particularly important in promoting positive outcomes.
- Short-term positive results may give way to no results or ambiguous results with the passage of time, particularly for service populations with ongoing needs, lack of alternative social supports, or high risk of health decline.
- Impact evaluations, while very few in number, present some evidence to support the effectiveness of interventions in this focus area. Outcome evaluations suggest the potential existence of real and meaningful improvements for service recipients in a variety of areas. These outcome studies point to the need to pursue impact evaluations in these programmatic areas.

**Strength of Evidence Base**

What is the strength of the evidence base for national service?

The evidence base for healthy futures interventions is preliminary and limited in scope to a relatively small number of interventions and service models.

The most rigorous study reviewed, “Making a Difference: An Impact Study of Big Brothers Big Sisters”, found strong evidence for mentoring to reduce substance abuse and improve familial relationships among at-risk youth.

Prioritization of the research agenda in healthy futures, particularly for impact evaluations, should match the allocation of national service resources to different types of interventions in this focus area. Given the relatively strong emphasis of national service on youth mentoring, supportive services for homebound and frail seniors, and increasing health care access, interventions in these areas could be considered for more rigorous research.

Community based organizations operating healthy futures programs and services have a long tradition of focusing on client services and expanding the range of service provided to meet client needs. This is well illustrated by local agencies serving the elderly, which have expanded their repertoire of services to include nutrition, caregiving, prevention of elder abuse, health and wellness, intergenerational programming, transportation, and making communities more livable for individuals with disabilities. The diversity of interventions and beneficiaries presents a challenge to standardized program evaluation, and organizations in the field have not always prioritized evaluation due in part to the perceived intrinsic value of providing much-needed services. National service, as a key sponsor of many healthy futures initiatives, is well placed to organize large-scale research studies that can build evidence and foster local evaluation capacity simultaneously.

**Learnings, Best Practices, and Key Resources**

What are the learnings, best practices, and key resources that can inform the work of CNCS, its grantees, and other stakeholder groups?
National service members can be particularly effective in supporting clients’ access to service providers (such as health care providers). In particular, service members can do this by raising awareness about the availability of services and by helping clients navigate the system to gain access to services.

As illustrated by several sources examined here, one-on-one service models produce high levels of client satisfaction and tend to be most effective in serving the needs of vulnerable populations, including at-risk youth, frail and homebound seniors, and people with disabilities. Research on interventions to promote healthy diet and reduce the risk of obesity (as noted in the Wisconsin Farm to School study) indicate that increased knowledge combined with increased access to healthy food choices can yield positive and potentially lasting results. Future research in this area could delve deeper to identify additional factors that positively affect health.

Impact on National Service Participants (“Member Development”)

Skills Relevant to Professional Development

There were 170 documents that included a focus on aspects of member development related to job skills, life skills, and professional development. Twenty-six of these studies were impact, 73 were outcome, and 71 were classified as other. The eight sources that were selected for in-depth review are listed in Table 8.

Although member development has been a routine part of CNCS performance measurement for many years, particularly for ASN programs, relatively few rigorous studies have been produced that examine the impact of service on participants’ professional development skills. Eight documents addressing these aspects of member development were selected for full review, including six impact evaluations and two outcome evaluations. Table 8 shows the member development sources reviewed in detail for this report.

Table 8: Member Development: Skills Relevant to Professional Development

<table>
<thead>
<tr>
<th>Title (ID)</th>
<th>Publication Type</th>
<th>Study Design Type</th>
<th>Strength</th>
<th>Outcomes</th>
</tr>
</thead>
<tbody>
<tr>
<td>Title (ID)</td>
<td>Publication Type</td>
<td>Study Design Type</td>
<td>Strength</td>
<td>Outcomes</td>
</tr>
<tr>
<td>--------------------------------------------------------------------------</td>
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<td>---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------</td>
</tr>
<tr>
<td>Serving Country and Community: A Longitudinal Study of Service in AmeriCorps (1418)</td>
<td>Government report (e.g., grey literature)</td>
<td>QED – groups formed by matching</td>
<td>Moderate</td>
<td>Education: acceptance of responsibility for educational success, confidence in ability to obtain an education ↑, educational progress ↑ Employment: acceptance of responsibility for employment success, basic work skills ↑, public service employment ↑ Teamwork and other life skills: appreciation of cultural and ethnic diversity ↑, constructive group interaction ↑, constructive personal behavior in groups ↑</td>
</tr>
<tr>
<td>Examining the career choices and civic engagement activities of Teach for America alumni (1704)</td>
<td>Thesis or dissertation</td>
<td>QED – non-equivalent comparison groups</td>
<td>Preliminary</td>
<td>Making choices regarding graduate school study and careers that positively impact educational and social reform ↑, employment in nonprofit or public sector ↑</td>
</tr>
<tr>
<td>Improving Lives and Communities: Perspectives on 40 Years of VISTA Service (1815)</td>
<td>Internal, non-government, report</td>
<td>QED – non-equivalent comparison groups</td>
<td>Preliminary</td>
<td>Educational pursuits ↑, labor force status ↑</td>
</tr>
<tr>
<td>The Effect of the City Year Experience Over Time: Findings from the Longitudinal Study of Alumni (2473)</td>
<td>Internal, non-government, report</td>
<td>QED – non-equivalent comparison groups</td>
<td>Preliminary</td>
<td>Organizational leadership ↑, overall social capital score ↑</td>
</tr>
<tr>
<td>Title (ID)</td>
<td>Publication Type</td>
<td>Study Design Type</td>
<td>Strength</td>
<td>Outcomes</td>
</tr>
<tr>
<td>---------------------------------------------------------------------------</td>
<td>--------------------------</td>
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<td>----------------</td>
<td>---------------------------------------------------------------------------------------------------</td>
</tr>
<tr>
<td>Making a difference: Impact of AmeriCorps State and National Direct on Members and Communities 1994-95 and 1995-96 (2511)</td>
<td>Internal, non-government, report</td>
<td>QED – non-equivalent comparison groups</td>
<td>Preliminary</td>
<td>Increased educational attainment ⬆️, increased educational opportunities ⬆️, improved life skills: communication skills, interpersonal skills, analytical problem solving, understand organizational systems, information technology skills ⬆️</td>
</tr>
<tr>
<td>Leveling the field is not enough: Promoting culturally responsive pedagogy in Teach for America (335)</td>
<td>Thesis or dissertation</td>
<td>Pre-Post</td>
<td>Preliminary</td>
<td>Intercultural competence ⬇️, colorblindness ⬆️, White racial identity attitudes ⬆️</td>
</tr>
<tr>
<td>The Effects of AmeriCorps on Participant Readiness for Education and Employment Success (2384)</td>
<td>Internal, non-government report</td>
<td>Pre-Post</td>
<td>Preliminary</td>
<td>Basic work skills ⬆️, confidence in ability to obtain an education ⬆️, responsibility for educational success ⬆️</td>
</tr>
</tbody>
</table>

With the exception of one study that attained a strong level of evidence and another one that attained a moderate level of evidence—one utilizing an RCT design and another using a QED with statistical matching—the remaining six studies either used a QED design without statistical matching or relied on single-group pre/post outcomes design that attained a preliminary level of evidence. As noted below, the lead RCT study produced null findings, which may have been due to study implementation issues.

The studies examined in detail collectively represent the strongest evidence currently available addressing skills relevant to professional development. The studies covered a wide range of programs, including ASN, TFA, NCCC, VISTA, and LSA. Several studies followed cohorts of national service participants for up to one year, but one had a three-year follow-up period. Most of the studies were recent, with the oldest one being conducted in 2007.

The RCT study of The Corps Network examined post-service employment, school attendance, and educational attainment in The Corps Network. The study failed to find statistically significant differences between treatment and control group members on any of the key outcomes. The authors attributed the null findings to study implementation issues, including small sample size, measurement timing, and the possible (unmeasured) enrollment of control group members in other youth corps programs.

The quasi-experimental (QED) studies examined in detail covered a wide range of outcomes addressing relevant hard skills and soft-skill areas, as well as continued pursuit of education.
and employment goals, for ASN, TFA, and VISTA programs. Only one study used statistical matching to equate treatment and comparison groups. One longitudinal study encompassing ASN and NCCC programs found statistically significant positive outcomes for acquisition of basic work skills and attitudes supporting employment success, but also found statistically significant negative effects for appreciation of cultural and ethnic diversity among NCCC alumni. Another QED study of TFA graduates found positive results regarding ongoing commitment to the education field, both in terms of employment and post-secondary education pursuits. A QED study of VISTA alumni found they had better post-service employment outcomes than non-participants, although this study suffered from low response rates that obviated significance testing. Another QED study of 60 ASN grantees nationally found the greatest gains in member hard skills and soft-skills occurred in members whose service fit a “human services” programmatic focus, suggesting a possible relationship between the types of service members perform and the types of skills they can expect to acquire.

In addition to studies covering large numbers of grantees, some studies were conducted on single, large grantees. The authors of one such study, on City Year alumni, found modest gains in social capital scores (a blend of life skills, job skills, and civic engagement measures) of alumni relative to non-alumni, but cautioned against attributing causality due to small sample size and lack of statistical power.

Among outcome studies, one looking at ASN grantees in Washington State, found increases in attitudinal measures of readiness for education and employment success along with gains in basic work skills. Another outcome study looking at TFA teachers found stagnation or decline in participants’ ability to engage in intercultural competence and provision of culturally responsive pedagogy. However, since the study did not employ a causal design, whether the observed effects were due to TFA participation cannot be determined.

Analysis

Effectiveness of the Interventions

What do the outcomes/impact evaluations of national service programs generally say about the effectiveness of those interventions?

The eight studies examined in detail for this report suggest—with some notable exceptions—that participation in national service programs generally produces modest positive effects on a limited number of skill areas relevant to professional development. ASN and NCCC members showed gains in basic work skills compared to non-AmeriCorps members. TFA program graduates were relatively more likely to choose education and employment options in the field of education than their non- TFA counterparts. One outcome study found ASN members increased attitudinal outcomes—and, to a lesser extent, behavioral outcomes—related to education and employment. Taken collectively, the set of QED studies found modest statistically significant positive outcomes regarding attitudes and behaviors related to education and employment.

Nonetheless, the available body of evidence did not provide a basis for identifying consistent, positive outcomes for national service participants for specific skills relevant to professional
development. The RCT looking at ASN members only achieved a moderate level of evidence due to methodological shortcomings, and generated inconclusive results. Intriguing negative effects were detected in two instances related to cultural competence; a QED study of AmeriCorps found that NCCC alumni exhibited reduced appreciation of cultural and ethnic diversity, while an outcome study of TFA participants found declines in teachers’ capacity to engage in culturally responsive pedagogy. However, the weakness of the study designs in both cases cautions against drawing firm conclusions connecting program participation to the observed negative effects. Furthermore, these studies were limited to an examination of outcomes in the short-term and did not provide insight regarding the long-term effects of national service participation.

**Strength of Evidence Base**

The evidence base for national service with regard to development of professional skills is preliminary. This is surprising given the volume of studies in this area. Nonetheless, only two of the most promising studies selected for detailed review rated higher than preliminary. Most of the QED studies in the set relied on non-equivalent comparison groups. One RCT and one QED formed from statistically matched groups merit a rating of moderate. Both studies looked at educational attainment and employment, and the QED examined an extensive set of soft-skills. If more of the QED studies in the set had employed stronger counterfactual designs, then it might have been possible to characterize the evidence base as moderately strong. However, as it stands, these two studies cannot carry the weight of evidence needed for such a designation. The results reported in this literature also have limited internal validity and generalizability.

**Learnings, Best Practices, and Key Resources**

What are the learnings, best practices, and key resources that can inform the work of CNCS, its grantees, and other stakeholder groups?

As demonstrated by “The Effect of the City Year Experience Over Time” and the “National Evaluation of Youth Corps Findings at Follow Up”, national service participation tends to have the greatest impact on future education success for individuals who enter national service at either the low or high end of the educational spectrum. For individuals at the low end of the spectrum (i.e., with a weak attitudinal orientation to educational attainment and/or low educational achievement), national service can spark greater confidence to succeed, increase interest in educational pursuits, and foster greater educational attainment. For individuals at the upper end of the spectrum (i.e., with a strong desire to continue their education and/or high educational achievement), national service participation provides a valuable boost to existing educational plans and helps to clarify career goals. For individuals in this group, national service participation also offers the real-world experience needed to connect educational goals to specific career paths while simultaneously augmenting financial resources necessary to realize these goals (i.e., through access to an education award). Positive educational outcomes were more readily evident for the high-achieving group than for the low-achieving group.

Given that educational and employment outcomes can take years to manifest, future longitudinal studies should seek to examine outcomes over longer time frames. It is becoming increasingly common for individuals to pursue educational and employment goals in a cyclical
manner; some individuals may decide to pursue graduate degrees only after accumulating several years of workforce experience. Postponed graduate education can only be detected over longer periods of follow-up with study cohorts. The literature on employment stability of AmeriCorps alumni was limited mainly to the VISTA program, and showed no real differences between VISTA members and comparison group individuals in post-service employment stability.\textsuperscript{14} The pattern that emerged more generally was one of employment and career stability characterized by extended employment duration and limited number of job changes. The existing evidence suggests that there is a causal link particularly between participation in ASN and NCCC and the propensity to seek employment in the nonprofit and public sectors. Additional studies could help solidify this finding.

Two studies examined in this section may indicate a need for greater efforts to train and support national service participants who work in low-income and culturally diverse communities. These are “Leveling the Field is not Enough” (a study of TFA teachers) and “Serving Country and Community” (a longitudinal study of service in AmeriCorps). There are plausible grounds for accepting the negative findings of these studies. For example, participants in these programs often must deal with novel experiences and unfamiliar social environments, and may not always react positively to the pressures and challenges they face. In this context, there is a real risk that—rather than increasing cultural sensitivity and open-mindedness—exposure to low-income and diverse communities may reinforce or even deepen negative attitudes and behaviors in ways that not only undermine members’ personal development, but also undermine beneficiary outcomes. This lesson applies particularly to TFA (where teachers are placed in schools situated in low-income and inner city neighborhoods), NCCC (where teams of highly interdependent individuals from diverse backgrounds must work and live together for extended periods, and where assignments may place these teams in low-income or diverse communities), and VISTA (where members support the program’s mission to bring individuals and communities out of poverty). However, in the final analysis, the evidence supporting these conclusions is not strong enough for more than tentative findings. Therefore, more studies with strong designs are needed.

\textbf{Civic Engagement}

There were 248 documents that included a focus on aspects of member development related to civic engagement. Twenty-six of these sources were impact, 113 were outcome, and 109 were classified as other. Table 9 shows the member development sources reviewed in detail for this report.

\textsuperscript{14} “Improving Lives and Communities: Perspectives on 40 Years of VISTA Service”.

\textit{August 19, 2015}
Table 9: Member Development: Civic Engagement

<table>
<thead>
<tr>
<th>Title (ID)</th>
<th>Publication Type</th>
<th>Study Design Type</th>
<th>Strength</th>
<th>Outcomes</th>
</tr>
</thead>
<tbody>
<tr>
<td>Civic Engagement Patterns and Transitions Over 8 Years: The AmeriCorps National Study (1468)</td>
<td>Peer-reviewed journal article</td>
<td>RCT (latent transition analysis)</td>
<td>Strong</td>
<td>Volunteering ↑, community participation ↑, civic organizational involvement ↑, local and national voting ↑, civic consciousness ↑, perceptions of civic knowledge ↑</td>
</tr>
<tr>
<td>Predicting and cultivating public service motivation: A longitudinal study measuring the effect of participation in AmeriCorps programs (1520)</td>
<td>Thesis or dissertation</td>
<td>QED – groups formed by matching</td>
<td>Moderate</td>
<td>Commitment to the public interest ↑, openness to new ideas ↑, knowledge of communities ↑, attraction to public policy-making ↑</td>
</tr>
<tr>
<td>Assessing the Effects of Voluntary Youth Service: The Case of Teach for America (875)</td>
<td>Peer-reviewed journal article</td>
<td>QED – non-equivalent comparison groups</td>
<td>Moderate</td>
<td>Civic activity, institutional politics, social movement, charitable giving</td>
</tr>
<tr>
<td>Evaluating the long-term impacts of AmeriCorps service on participants (859)</td>
<td>Thesis or dissertation</td>
<td>QED – groups formed by matching</td>
<td>Moderate</td>
<td>Group interactions ↑, behavior in teams ↑, appreciation of diversity, community problem identification ↑, connections to community ↑, neighborhood obligations ↑, civic obligations ↑, local civic efficacy ↑, grassroots efficacy ↑, community-based activism ↑, engagement in the political process, volunteerism ↑, political behavior, civic behavior ↑, job in the public or nonprofit sector ↑</td>
</tr>
<tr>
<td>Examining the career choices and civic engagement activities of Teach for America alumni (1704)</td>
<td>Thesis or dissertation</td>
<td>QED – non-equivalent comparison groups</td>
<td>Preliminary</td>
<td>Civic engagement, employment in public and nonprofit sectors ↑</td>
</tr>
</tbody>
</table>
Civic engagement has been central to the CNCS mission since the agency’s founding, and remains a key component of the service experience for all national service programs, but especially for ASN, VISTA, NCCC, and activities formerly funded through Learn and Serve America (LSA). Studies with varying degrees of methodological rigor have addressed the impact of service on participants. Ten documents addressing civic engagement were selected for full review, including seven impact evaluations (one RCT and six QEDs), and two outcome evaluations.

The majority of studies examined in this section have been published within the last eight years (2007 or later), although some studies predate 2000, pointing to the longstanding interest in civic engagement as a research topic.

There is only one randomized control trial design in the group. The national study applied latent transition analysis to data originally collected by CNCS to examine changes in patterns of civic engagement among AmeriCorps members over an eight-year period, finding that AmeriCorps exposes members to developmental opportunities that nurture sustained civic engagement. Findings suggest that national service programs geared toward young people who are not in college may hold promise for addressing gaps in civic engagement.
The other six impact studies are evenly split between moderate and preliminary levels of evidence. Two studies ("Evaluating the Long-term Impacts of AmeriCorps Service on Participants" and "Predicting and Cultivating Public Service Motivation") attaining a moderate level of evidence looked at ASN alumni longitudinally to gauge the impact of participation on aspects of civic engagement. Both studies found long-term positive impacts on various measures of civic engagement, including commitment to volunteering, openness to new ideas, appreciation of diversity, and motivation to pursue careers in public service. Causal relationships were stronger in more supportive environments (e.g., focused training, mentoring of members, availability of leadership opportunities). The other study with a moderate level of evidence examined TFA program graduates’ civic attitudes and behaviors. This study found that alumni with continued TFA program involvement were more likely to show sustained positive attitudinal changes, but otherwise lagged behind the comparison group in sustaining behavioral changes.

All three impact studies with a preliminary level of evidence relied upon non-equivalent comparison groups. The first study found that TFA graduates were less likely than comparison group counterparts to volunteer, donate money, vote, and voice their opinions on public issues. The second study found that City Year had a strong positive impact on the attitudes and behavior of alumni, suggesting that City Year, particularly in terms of greater political self-efficacy, trust of others, volunteer participation, and voting participation. The third study examined exit survey data from ASN alumni at 60 randomly selected programs, and found that alumni were more likely to report they would definitely be involved in future community service. Approximately half of these alumni had either applied to or accepted another service position.

The two outcome studies examined in this section both found positive results for national service participants, including ASN members and LSA Higher Education program participants. The study looking at ASN members generally found positive post-service changes in members’ social and political awareness and their commitment to future community involvement, although the study failed to find changes in members’ beliefs about their role in politics and society. The study of LSA Higher Education participants found that LSA participation produced modest increases in students’ sense of civic responsibility.

Analysis

Effectiveness of the Interventions

What do the outcomes/impact evaluations of national service programs generally say about the effectiveness of those interventions?

While civic attitudes and behaviors have been extensively studied within national service, most of the studies provided only preliminary or moderate levels of evidence for the positive results typically found regarding civic engagement. Furthermore, these effects tended to be modest in size and varied by program. Results were generally most consistent within ASN and NCCC, although results for TFA graduates were mixed. The following observations can be offered regarding effectiveness of interventions addressing civic engagement:
• Studies have sought to disentangle the issue of positive predisposition from actual program effects on service participants (members). This has been done with reasonable success, particularly for the ASN program.
• Results vary across programs, with ASN typically showing more positive short-term results than NCCC, but with these differences tending to disappear over time (factors potentially deriving from demographic differences in the individuals these programs tend to attract and recruit).
• Findings suggest that national service programs geared toward young people who are not in college may hold promise for addressing gaps in civic engagement.15

**Strength of Evidence Base**

Overall, the level of evidence for the body of literature in this area can be characterized as moderate. More RCTs are needed to strengthen the evidence base and validate findings from less rigorous impact and outcome studies. While positive evidence is fairly consistent across national service programs, it is demonstrated most compellingly in large-scale impact studies, such as the one conducted for City Year. Furthermore, the existing longitudinal studies point to the value of conducting more extensive examinations of the long-term impacts of national service on alumni.

**Learnings, Best Practices, and Key Resources**

What are the learnings, best practices, and key resources that can inform the work of CNCS, its grantees, and other stakeholder groups?

The following learnings, best practices, and key resources emerged from the literature on civic engagement:

• Continued civic engagement is moderated by a number of factors that arise before, during, and after service, including participants’ demographic characteristics, presence or absence of supportive supervisors or mentors during service, and subsequent educational attainment and career choices.
• The effect of national service on some civic attitudes and behaviors is manifest in the short-term (e.g., personal growth through community service, community problem identification), while other effects may emerge later and/or demonstrate longevity (e.g., local civic efficacy, connection to community).
• Service learning has value for enhancing student development during the undergraduate years, while simultaneously fulfilling a basic institutional mission of providing service to the community.

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15 “Civic Engagement Patterns and Transitions Over 8 Years: The AmeriCorps National Study”.
Impact on Organizations and Communities (Organizational Capacity and “Strengthening Communities”)

Ninety-two documents included a focus on organizational capacity and sustainability. Eight sources were impact, 48 were outcome, and 36 were classified as other. Table 10 shows the three organizational capacity and sustainability sources reviewed in detail for this report.

Table 10: Organizational Capacity and Sustainability

<table>
<thead>
<tr>
<th>Title (ID)</th>
<th>Publication Type</th>
<th>Study Design Type</th>
<th>Strength</th>
<th>Outcomes</th>
</tr>
</thead>
<tbody>
<tr>
<td>Capacity as a Fundamental Objective: Definition and Measurement in AmeriCorps VISTA - Habitat for Humanity International (1512)</td>
<td>Government report (e.g., grey literature)</td>
<td>QED-Comparison group – other</td>
<td>Moderate</td>
<td>Organizational capacity</td>
</tr>
<tr>
<td>AmeriCorps VIP Volunteer Capacity Study: November 2012 (2516)</td>
<td>Internal, non-government report</td>
<td>Groups formed by matching</td>
<td>Moderate</td>
<td>Organizational capacity, volunteer recruitment, elements of a successful volunteer program</td>
</tr>
<tr>
<td>The Sustainability of AmeriCorps VISTA Programs and Activities (2530)</td>
<td>Government report (e.g., grey literature)</td>
<td>Single group – outcome only</td>
<td>Preliminary</td>
<td>Project survival</td>
</tr>
</tbody>
</table>

While organizational capacity and sustainability have less prominence as a CNCS focus area in comparison to other focus areas (e.g., education), CNCS has promoted organizational capacity and sustainability as key objectives for national service for many years. The best example is the VISTA program, which has a key objective of strengthening the capacity of the organizations in which members serve. Similarly, leveraging community volunteers has been a core service activity for ASN members, and grantees routinely report the number of volunteers recruited as part of their performance measures. At a broader level, CNCS has also sought to promote sustainability of local programs by requiring grantees to secure matching funds from community partners. VISTA and NCCC projects often focus on developing the infrastructure of host or sponsor organizations so that CNCS-funded efforts can have a lasting impact.

Three documents addressing aspects of organizational capacity and sustainability were selected for full review, including two impact studies and one outcome evaluation. The literature in this topic area gives greater attention to organizational capacity than to sustainability.

Arguably the most important study in the body of national service literature dealing with organizational capacity is the CNCS-sponsored study of “Capacity as a Fundamental Objective.” This QED study laid out a detailed conceptual framework for organizational capacity operationalized through the Capacity Index Scoring System (CISS). The CISS addresses organizational, financial, public advocacy, and programmatic facets of organizational capacity.
The author used the CISS to compare all Habitat for Humanity (HfH) affiliates known to have had recent VISTA projects (n=135) to a random sample of 400 additional HfH affiliates without recent VISTA projects. The QED study design attained a moderate level of evidence and found that affiliates with a VISTA component had total capacity scores nearly four times higher than organizations without a VISTA component, holding constant the effects of other factors in the model.

Another study looked at the AmeriCorps Volunteer Infrastructure Project (VIP), which places teams of ASN members in communities to provide infrastructure support for volunteer programs in service organizations. The QED study with groups formed by matching, which attained a moderate level of evidence, found that VIP sites experienced strong, positive changes over time on indicators measuring capacity relative to non-VIP sites.

The best example of a study with a primary focus on sustainability is a 1997 outcome study examining survival rates for a random sample of VISTA-supported projects two and five years after the VISTAs had departed. The study, which attained a preliminary level of evidence, found that nearly 68 percent of VISTA-supported projects continued to operate two and five years after the VISTAs had completed their assignment.

Analysis

Effectiveness of the Interventions

What do the outcomes/impact evaluations of national service programs generally say about the effectiveness of those interventions?

The three studies provide evidence to support the notion that national service programs can have lasting effects on host organizations and, to some extent, the communities in which these organizations work. The best evidence currently available comes from the VISTA program, which has an explicit mission focusing on organizational capacity and sustainability. The carefully developed and articulated conceptual and measurement framework developed in the landmark 1997 study focusing on Habitat for Humanity affiliates could be extended to other organizational contexts to advance the theoretical conception and measurement of capacity, and to further understanding of the aspects of capacity that most influence accomplishment of organizational goals.

Strength of the Evidence

What is the strength of the evidence base for national service?

Overall, evidence in this area is moderate. The two impact studies examined in detail for this section exhibit a moderate level of evidence, while other studies identified through the search protocol attain a preliminary level of evidence. While the studies contained in the evidence base for national service remain largely preliminary in the area of organizational capacity, a solid conceptual and measurement framework is embodied in the Capacity Index Scoring System (CISS) developed for the 1997 VISTA study. Frameworks like the CISS can provide a rigorous empirical basis for assessing the impact of national service interventions designed to build organizational capacity and sustainability.
**Learnings, Best Practices, and Key Resources**

What are the learnings, best practices and key resources that can inform the work of CNCS, its grantees, and other stakeholder groups?

Several learnings emerged from the body of literature on organizational capacity and sustainability, particularly in relation to the VISTA program.

- Organizations with current or recent VISTA sponsorship can be expected to experience increases in organizational capacity in the areas directly addressed by the VISTA project (e.g., volunteer generation). Moreover, the impact of having a VISTA project appears to be sustainable over a period of two years or more.
- The impacts of VISTA can be difficult to measure, as they cannot be easily disentangled from the effects of other programs, events, and social processes; and because impacts may not be seen until months or years later. It is generally easier (and more appropriate) to measure the impact of VISTA on sponsoring organizations than on community beneficiaries.

Sustainable projects are most likely to be those in which organizations make a conscious effort through “continuation planning” to build internal systems and organizational infrastructure to sustain the changes accomplished by national service members.

**Conclusions**

After reviewed each of the focus and impact areas in detail, this section offers summary remarks on the strength of the evidence base for national service as a whole, including learnings, best practices, key resources, and areas for future research.

**Strength of Evidence Base**

As noted at the outset this report, there is substantial variation in the strength and depth of evidence across the eight focus and impact areas. The areas with well-established evidence are largely limited to intensive, subject-specific education interventions aimed at promoting student academic achievement. Economic opportunity and healthy futures represent two additional areas with a sufficient evidence base to allow tentative observations about the efficacy of selected program models. The two domains of member development reviewed contain extensive literature that includes studies employing well-implemented causal designs. While there is room for more rigorous studies in this area, there is considerable evidence to support the claim that national service participation promotes civic values and actions, and shapes the educational and career paths of national service alumni in positive ways.

**Learnings, Best Practices, and Key Resources**

The following learnings, best practices, and key resources emerged from the foregoing sections:

- **Education.** Highly structured, well-implemented, intensive, one-on-one tutoring models are effective in promoting academic achievement, especially at the early grades and for children from disadvantaged backgrounds. Within the TFA program, there is evidence demonstrating that students from disadvantaged backgrounds may experience small
improvements in math outcomes, although results are somewhat inconclusive with regard to literacy outcomes.

- **Economic opportunity.** Workforce development programs offer a promising model for bringing individuals out of poverty by building marketable skills, boosting self-confidence, and connecting job seekers to opportunities. These programs can add further value to graduates’ training by encouraging them to pursue opportunities for ongoing education and certification to render themselves more marketable or to maintain flexibility in times of economic change.

- **Environmental stewardship.** While there are very few readily identifiable best practices for environmental stewardship, the example set by the *Our City Forest* provides a useful model for research employing an experimental design to determine causality.

- **Disaster services.** The body of literature in disaster services is extremely limited, and much of the information available in this area comes from the NCCC program. The literature suggests that NCCC teams may have a valuable role to play in helping communities mitigate and recover from disasters.

- **Healthy futures.** There is evidence indicating the potential value of national service participants in supporting access to and effective utilization of existing health and wellness resources, thereby freeing up administrative and professional staff of health and wellness organizations to focus on work that requires their specialized skills and training. However, more research employing counterfactual designs is needed to strengthen these tentative conclusions and to better understand the factors contributing to program success.

- **Member development: Skills relevant to professional development.** National service participation brings substantial benefits to members through the soft- and hard-skills acquired during service, the expansion of social networks, and the clarification of personal goals. Service programs that have a human services or hands-on work focus (e.g., NCCC) can provide members with concrete skills, build confidence, and provide a basis for further exploration of educational and career possibilities.

- **Member development: Civic engagement.** To the extent that civic engagement is an explicit and integral component of the experience for national service participants, these programs continue to successfully promote civic engagement as an ongoing part of alumni’s self-identities, as demonstrated, for example, by participation in the community, volunteering, and charitable giving. The research has shown that there are some service contexts known to carry risks of producing unintended or negative effects on civic mindedness, such as putting non-minority *TFA* teachers in poor, urban schools, or putting diverse NCCC teams in the field with limited support. These risks are easily countered by providing proper training and support to national service participants before and during their service assignments.

- **Organizational capacity and sustainability.** The VISTA program has demonstrated its ability to increase the organizational capacity of host organizations, particularly with regard to strengthening volunteer recruitment. There is some intriguing preliminary evidence to suggest these gains may be lasting. However, sustainability is an element
that must be consciously built into capacity-building efforts, either by host organizations or as a mandate from funders.

**Areas for Future Research**

There are fruitful avenues for future research within each of the noted areas.

- **Education.** Additional research can be conducted to help understand the ancillary benefits arising from tutoring and academic mentoring, which may include greater student retention, greater learner self-efficacy, increased affective commitment to learning, and school engagement. An improved understanding of the mechanisms driving these peripheral benefits could help to shape and refine these interventions to maximize the additional benefits. More attention can be given to education interventions that have a focus other than improved academic performance. For example, programs like *College Possible* that promote post-secondary educational participation among youth from disadvantaged backgrounds show great promise, and are worthy of further attention from researchers.

- **Economic opportunity.** Workforce development programs have demonstrated promise in pointing individuals in the right direction and helping them to find employment. Along with the recommendation emerging out of the literature for ongoing support to program graduates, comes the suggestion that researchers apply a longer lens to these programs. In other words, more emphasis on longitudinal studies would shed light on the value of these programs in promoting sustained self-sufficiency. Longitudinal studies could also provide data to inform practice by identifying the elements of programs that are successful in achieving sustainable gains for their beneficiaries.

- **Environmental stewardship.** Environmental programs with a focus on remediating natural settings can be made the subjects of studies employing a counterfactual design similar to that used by *Our City Forest*. There remains a great deal of room for application of QED designs to interventions in this focus area.

- **Disaster services:** Aside from the noteworthy efforts of NCCC, AmeriCorps members, and Senior Corps volunteers are known to be involved in disaster service activities, especially in training community members to respond to emergencies (*CERT*). These training efforts could be evaluated through performance assessment during drills and simulations to demonstrate fidelity of implementation and to empirically support assumed gains in community preparedness.

- **Healthy futures.** The value added by national service participants in the area of healthy futures is perhaps best understood for interventions addressing quality of life, particularly for elderly service recipients and individuals with disabilities. In this area, individualized care/service models have shown some success in improving or maintaining individuals’ self-rated quality of life, both in terms of physical and psychosocial indicators of well-being. However, there continues to be a challenge in making these positive results sustainable. A common theme running through all four studies was the importance of psychosocial factors for physical and mental well-being. In particular, reducing social isolation tended to promote positive outcomes. To date,
there are no known studies using a counterfactual design to demonstrate the impact of independent living services and similar interventions intended to affect quality of life.

- **Member development: Skills relevant to professional development.** Hypotheses in the field of skills relevant to professional development have been explored extensively, but studies have suffered from design and/or implementation challenges. Future research should seek to replicate findings from outcome and QED studies while employing more rigorous designs.

- **Member development: Civic engagement:** There is considerable evidence to support the notion that national service participation promotes life-long civic engagement. The evidence base is of moderate strength, with studies focusing mainly on former ASN members, and finding that service may have long-term effects on alumni attitudes and behaviors.

- **Organizational capacity and sustainability.** The studies that have been done on organizational capacity provide a guidepost to future studies that would seek to replicate and expand upon the positive findings yielded by existing studies. Organizational capacity and sustainability are particularly cogent programmatic emphases for CNCS at a time when resources are becoming increasingly scarce. The advantages of expanding research in these areas are twofold. First, such research has the potential to show the unique value of national service as a cost-effective way to strengthen communities. Second, this research could uncover new ways in which national service programs can build a basis for self-sufficiency at the community level.

What does the academic literature and research say about national service in general, national service interventions in particular, and other CNCS-funded programs?

There is a large and diverse body of literature regarding national service, with more plentiful and rigorous studies found in some focus areas (e.g., education) than others (e.g., environmental stewardship, disaster services). National service has established a presence in American social and cultural life, as hundreds of thousands of Americans have participated in service through CNCS-sponsored programs. Both as an agency and as an idea, national service continues to maintain its relevance.

CNCS, through its support for program evaluation, has the potential to become an important voice promoting promising interventions, program models, and practices. National service has contributed to building the evidence base for public sector programs. Building on the current evidence base, each focus area will require an ambitious research agenda coupled with efforts to promote the evaluation capacity of grantees. This can be done through consistent messaging to grantees about the importance of evaluation and by providing effective guidance and resources to foster an “evaluation culture” within national service. As grantees build evaluation capacity, they will be able to participate in more rigorous causal evaluations, whether in partnership with CNCS or on their own. Nurturing existing relationships and creating new ones with current and potential partners in state and local government, academic institutions, and the philanthropic community can accelerate this process.
In recent years, CNCS has also begun to explore innovative ways to “raise the bar” for building evidence by working with the field to promote the use of more rigorous evaluation designs. The trend toward a growing proportion of impact studies is addressed in the introduction to this report. Therefore, it is simply worth reiterating that the growth in impact studies reflects a convergence of factors, both within the population of grantee organizations and within CNCS as an agency, that has given greater attention to evidence-driven programming over time.
Appendix A: Search and Review Processes

The following describes the systematic search and review process used for the national service literature synthesis.

Systematic Search Process

The overall search process was conducted according to a Systematic Search Protocol developed for this systematic review and consisted of three steps:

1. Initial search,
2. Preliminary screening for eligibility, and
3. Coding for selection in the review.

The initial search screened out documents that were clearly not on topic (e.g., not concerning national service, outcomes not applicable to CNCS programs), not fact based, not in English, or not organized in an appropriate file type (e.g., an Excel spreadsheet). The preliminary screening examined each source for uniqueness and relevant timeframe (published after 1990), and ensured that reviewed documents were relevant to answer national service-related research questions. Coding for selection in the review process consisted of entering basic information about each document into a Microsoft Access database, including study type, funding source, and outcome focus area.

Documents were obtained from the following sources:

1. Hardcopy documents available at CNCS
2. Electronic sources on CNCS Servers
3. Hardcopies available outside CNCS
4. Open online sources
   - Online databases, indexes, and search engines (e.g., EBSCO Host)
   - Online theses and dissertation databases (e.g., ProQuest Dissertations and Theses)
   - Online searches of clearinghouses (e.g., What Works Clearinghouse)
5. Documentation from CNCS-affiliated organizations (including documents retained, published on websites of, or recommended by, state service commissions and SIF grantee organizations)

The Systematic Search Protocol describes a series of search strategies appropriate to each medium (e.g., hardcopy, online). This includes the process for testing online sources using search terms, example search terms, and proposed strategies for creating and applying search term combinations to ensure comprehensive and timely exploration of online resources.

Systematic Review and Data Extraction

Reviewers selected a subset of documents for in-depth review, which was conducted according to a Systematic Review Protocol. In order to highlight the studies that provide the strongest evidence for the potential value of an intervention, items were selected using a tiered review process based on study rigor. In selecting documents for in-depth review, researchers looked for studies that used the most rigorous designs, prioritizing random control trials (RCT), followed by quasi-experimental (QED) designs that established baseline equivalence between
the treatment and comparison group, followed by QED studies that did not establish baseline equivalence, followed by outcome studies without a causal design (e.g., single group pre-post). An implementation study was chosen to represent one focus area (disaster services) because no impact or outcome studies were available in this area. There were several important modifiers to this selection process:

1. When multiple studies of comparable rigor were available, the most recent studies were selected.
2. Due to the unexpectedly large number of eligible documents that were found in the initial search process, document review included checks for eligibility, confirmation of study type, and the addition of supplementary coding information (e.g., Key Program, to allow for querying of information about associated programs with multiple name variants).
3. At the broadest level, the review seeks to represent the strategic focus areas of education, economic opportunity, environmental stewardship, disaster services, and healthy futures. In addition, the report seeks to include two key aspects of member development (civic engagement and skills related to professional development) as well as organizational capacity and sustainability. National service programs explicitly encouraged to promote the personal and professional development of national service participants through formal training and other opportunities. Organizational capacity and sustainability, an explicit goal of the VISTA program, is also important component of the larger mission of national service.
4. Studies were also selected based on a desire to include a representative array of program designs or outcome areas within a focus area. For example, the education area includes studies on TFA because this is a significant national service program. In addition, the education area includes two studies on college preparation and enrollment programs due to the importance of this programmatic focus within national service.

In order to complete the in-depth review, reviewers thoroughly screened each document and extracted data using the Review Data Extraction form (RDE). The RDE form included five sections: Document Details, Program Description, Methodology Basics, Results, and Methodological Quality. After ascertaining the methodological quality of the study, the reviewer determined a level of evidence using the levels of evidence designations cited in the ASN 2015 NOFO: strong, moderate, preliminary, and pre-preliminary.

Information extracted during both the coding and review processes was entered into a Microsoft Access database. Queries on the data were used to create summary tables and draft annotated bibliographies for this report. The literature search began on February 2, 2015 and was completed by March 31, 2015. Following this date, some additional documents were added from online clearinghouses and by special request.

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16 If the selection of education studies had been guided strictly by rigor and recency, then this section of the report would have been limited to TFA and academic achievement (literacy and math tutoring).
Appendix B: Annotated Bibliographies

**Education**


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<th>Intervention name</th>
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<th>Evaluator or evaluating organization name</th>
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<tr>
<td>Teach for America</td>
<td>Teach for America</td>
<td>AmeriCorps State and National</td>
<td>Heather Antecol, Ozkan Eren, Serkan Ozbeklik</td>
<td>Baltimore, Chicago, Los Angeles, Houston, New Orleans and the Mississippi Delta</td>
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This study used secondary data collected from 2001 to 2003 during Mathematica’s Policy Research Incorporated National Evaluation of *Teach for America* (2004). It used fixed effect quantile regression (FEQR) to examine the effects of having a *TFA* teacher on test scores across the entire achievement distribution of primary school students (N = 1710) in disadvantaged neighborhoods. The study generally found that *TFA* teachers neither help nor hurt students in terms of reading test scores. Positive and statistically significant effects of *TFA* across the math achievement distribution were found for the full sample and the effects were fairly uniform. A similar distributional effect of *TFA* was found within student gender, although the FEQR estimates for female students were two to three times larger than for male students. Evidence existed of heterogeneity in the effects of *TFA* for Hispanic and black students and for students taught by novice teachers. Finally, the effect of *TFA* is homogeneous across the math achievement distribution irrespective of certification type. Overall, this study provides further support for the strength of findings reported in Decker, Mayer, & Glazerman (2004).

**Effect sizes**: Reading (mean = 0.02, NS), Math (mean = 2.86, p<0.05).

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<td>Jumpstart</td>
<td>Jumpstart</td>
<td>AmeriCorps State and National</td>
<td>Shelby Miller</td>
<td>California</td>
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This quasi-experimental evaluation attempted to determine if Jumpstart participants show greater gains than comparison group children over the program year measuring language, literacy, initiative, and social relational skill development. The sample for this study consists of 891 preschool age children from 10 program sites in California, 58 percent of whom were Hispanic, of which 25 percent spoke only Spanish. Jumpstart provides an educational intervention for preschool-age children who are attending community-based, early education and child care programs, including Head Start and pre-kindergarten classes. AmeriCorps members provided an educational intervention focusing on language, literacy, initiative, and social skill acquisition during two-hour long sessions twice a week during the school year in community-based, early education, and child care centers. Members spent six additional hours per week in the children’s classrooms assisting teachers or working with children.

This report, on the evaluation of Jumpstart in California, is based on the School Success Checklist obtained at the beginning and end of the school year. Results indicated that Jumpstart participant groups made gains on the total School Success Checklist as well as its two subscales in the areas of literacy and social-emotional development that were significantly greater than the gains of the non-matched comparison group children. Overall, the study provides preliminary evidence for these findings.

**Effect sizes (t-tests):** Language-literacy subscale (7.02, p<0.000); Initiative-social relations subscale (6.70, p<0.000).

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This quasi-experimental study assesses the impact of *Citizen Schools’ 8th Grade Academy* on the long-term academic outcomes of its participants. The study followed 8th Grade Academy participants from five different school years as they progressed through high school in the Boston Public School system. *Citizen Schools* works to prepare middle-school students for long-term academic, social, career, and civic success by extending the student learning day and offering hands-on learning opportunities in areas that include career exposure, high school and college preparation, and academic enrichment.

Researchers matched each of the 448 participants with three similar nonparticipants, ranked by similarity. If an alumnus’ most similar match left the BPS, they were replaced by the next most similar match in the next year’s analysis. Although demographics varied slightly by class, participants were roughly three-quarters African American, and between 18 and 21 percent Hispanic. About half of participants were female. Close to 20 percent of participants were enrolled in special education, and three percent enrolled in bilingual education. Primary outcome measures were based on data the BPS provided, and included enrollment in a top-tier high school, attendance, suspensions, course grades, standardized test scores, on-time promotion, and graduation rates.

Overall, former 8th Grade Academy participants enrolled and completed all four years of high school in a top-tier school at more than three times the rate of matched comparison students. Former participants also had significantly higher attendance rates in high school than did matched nonparticipants, with differences ranging from an additional week of school attended in the tenth grade to an additional two and a half weeks attended in eleventh grade. There were no statistical differences in suspension rates between former participants and matched nonparticipants. Former participants were more likely than matched nonparticipants to pass math in ninth, tenth, and eleventh grade and were more likely to earn As and Bs than were their matches in their 9th- and 10th-grade math courses. Former participants were also more likely to pass the mathematics MCAS than the average BPS student. Overall, the study provides moderate evidence for these findings.

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<td>Serve America</td>
<td>ACTION</td>
<td>AmeriCorps State and National</td>
<td>Larry Orr, Abt Associates Inc Alan Melchior, Brandeis University</td>
<td>Colorado, Massachusetts, Ohio, and South Carolina</td>
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This quasi-experimental study assesses the impact of Serve America programs on young people in terms of increased civic responsibility and involvement in service; increased academic performance; and improved personal and social development. The report draws on data from a sample of thirteen local Serve America sites. Serve America was established to support the development of school-based service-learning strategies that incorporate community service into daily school activities. This is accomplished through the integration of service into academic classes and the establishment of service-learning courses and after-school service activities.

The study sites included a mix of school and community-based programs serving middle and high school aged youth in four states: Colorado, Massachusetts, Ohio, and South Carolina. The data collected includes participant and comparison group surveys, school record data, program observations, and interviews with program staff, students, school administrators, service site representatives, and others over an 18 month period (June 1993-December 1994). The report also draws on aggregate data collected from Serve America grantees nationally for the 1993-1994 program year.

Findings from the study included a positive impact on participants in terms of civic and social attitudes, involvement in service, and school-related behaviors. Among the high school programs, the evaluation found significant positive impacts on seven outcomes: school attendance, personal and social responsibility, involvement in volunteer service, hours of volunteer service, likelihood of future service, communications skills, and work orientation. Among the middle school programs, the evaluation found significant positive impacts on three measures: school attendance, hours of homework, and hours of volunteer service. Eighty-five percent of the high school participants and 66 percent of the middle school students indicated that they had learned a skill that would be useful in the future. A substantial percentage of the high school students (71 percent) also indicated that they had learned more through their service than through a typical class at school. Ninety-six percent of the high school participants and over 75 percent of the middle school youth indicated that they believed the services they performed were helpful to the community and the individuals served. Overall, the study provides preliminary evidence for these findings.

Effect sizes (percent difference in scale scores for high school [HS] and middle school [MS] students): Personal and social responsibility (5.3 percent, p<0.01); psychosocial maturity (3.5 percent, NS); engagement in formal helping activities (HS 13.0 percent, p<0.01; MS 3.1 percent, NS); number of formal helping activities (HS 59.4 percent, p<0.01; MS 5.2 percent, NS); hours volunteering in past six months (HS: 313.9 percent,
p<0.01; MS 89.8 percent, p<0.05); engagement in informal helping activities (HS 1.5 percent, NS; MS -4.0 percent, NS); number of informal helping activities (HS 3.3 percent, NS; MS -1.1, NS). Days absent (HS -20.3 percent, p<0.05; MS -35.0 percent, p<0.05); school attitudes and engagement (HS 4.5 percent, NS; -3.0 percent, NS); education aspirations (HS expected direction, NS; MS expected direction, NS). Hours spent on homework (HS expected direction, NS; MS expected direction, p<0.01).
This quasi-experimental study assesses the impact of the GIRLSStart program on reading ability and school day attendance. The study includes data from 668 students at six elementary schools in the Oakland and San Leandro school districts, collected during the 2008-2009 academic year. The 17 AmeriCorps members involved in GIRLSStart provided direct service to kindergarten-third-grade students at school sites in after-school programs, as well as academic support and assistance during the school day under the supervision of classroom teachers.

The study includes 131 kindergarten-third grade girls enrolled in GIRLSStart and 537 of their female peers. GIRLSStart participants were 48 percent African-American, 29 percent Hispanic, and 18 percent Asian-American; demographic data from their peers was not reported. Researchers collected attendance records and standardized test scores from the students’ school districts, and conducted site visits to five of the six schools. Reading proficiency was measured with CST-ELA results, available only for the second and third graders, and from district benchmark tests, which varied by year and by school district.

CST-ELA results indicate that a greater proportion of participants than non-participants were proficient in reading in the second and third grade, although this difference was not statistically significant. Additionally, almost two-thirds of participants sustained reading proficiency from the second into the third grade. Moreover, a higher proportion of participants sustained reading proficiency when compared to nonparticipants – although again, this difference is not statistically significant. Participants did, however, have significantly higher rates of school attendance than nonparticipants. Overall, the study provides preliminary evidence for these findings.

**Effect sizes:**
Percent change in ELA scores: 1st grade = -19.6 (sig); 2nd grade = 3.1 (NS); 3rd grade = 5.9 (sig).
Reading proficiency: 3rd grade = -15 percent (sig). School attendance, grades 1-3: 89 percent (sig).

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This randomized controlled trial assessed the effectiveness of *TFA* teachers on student achievement. The sample consisted of 17 schools with 37 blocks, 100 classrooms, and nearly 1,800 students. Comparisons of outcomes of students taught by *TFA* teachers with outcomes of students taught by non-*TFA*, or control, teachers in the same schools and at the same grades occurred. For the analysis, control teachers included all teachers in the study who were not *TFA* corps members at the time of the study or at any time in the past. *TFA* teachers included all teachers who entered the profession through *TFA* — both current *TFA* corps members in their first two years of teaching, and alumni (former corps members) who were still teaching. The main source of data for this study was a set of achievement tests we administered in the fall (pre-test) and the spring (post-test) of the study year (2002-2003), including an abbreviated form of the mathematics and reading subtests of the Iowa Test of Basic Skills (ITBS).

*TFA* teachers had a positive impact on math achievement and no impact on reading achievement. The size of the impact on math scores was about 15 percent of a standard deviation, equivalent to about one month of instruction. No impacts on other student outcomes such as attendance, promotion, or disciplinary incidents were identified, but *TFA* teachers were more likely to report problems with student behavior than were their peers. Overall, the study provides strong evidence for these findings.

**Effect sizes (ANOVA):** Math (2.43, p<0.002); reading (0.56, NS); retention in grade (0.84, NS); summer school attendance (0.04, NS); absenteeism (0.52, NS); disciplinary incidents (0.04, NS).
### Intervention name | Operating program/organization name | Relationship to national service/CNCS | Evaluator or evaluating organization name | Location(s) of the study
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This randomized controlled trial assesses the effectiveness of TFA secondary math teachers in improving student math achievement. The study examined the effectiveness of TFA teachers, comparing secondary math teachers from TFA with other secondary math teachers teaching the same math courses in the same schools. The TFA study sample consisted of 4,573 students, 111 classroom matches, 136 math teachers, 45 schools, and 11 districts in 8 states.

In each participating school, evaluators identified “classroom matches”—two or more classes covering the same middle or high school math course at the same level, with at least one class taught by a TFA teacher and at least one class taught by another teacher, referred to as a comparison teacher, who did not enter teaching through a highly selective alternative route. In each classroom match, students were randomly assigned at the beginning of the school year to a class taught by a TFA teacher or a class taught by a comparison teacher. Student math achievement was measured by math assessments administered at the end of the school year in which the students were randomly assigned. For students in grades 6 to 8, scores were obtained on state-required assessments. Students in grades 9 to 12 were given end-of-course math assessments developed by the Northwest Evaluation Association (NWEA).

On average, students assigned to TFA teachers scored higher (by 0.07 standard deviations) on end-of-year math assessments than students assigned to comparison teachers. This difference in math scores was equivalent to an increase in student achievement from the 27th to the 30th percentile. This difference also translated into an additional 2.6 months of school for the average student nationwide. Overall, this study provides strong evidence for these findings.

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This randomized controlled trial assesses the effectiveness of *TFA* teachers in improving academic outcomes, following a major expansion effort of the *TFA* program. The final sample included 10 states, 13 school districts and other *TFA* placement partners, 36 schools, and 156 teachers (*66 TFA* and 90 comparison teachers). The sample of *TFA* teachers was limited to those recruited in the first two years of the scale-up, who were in their first or second year of teaching at the time of the study, whereas the comparison teachers included both novice and experienced teachers teaching in the same schools and grades as the *TFA* teachers. In total, 3,724 students were randomly assigned to classes and outcome test score data were obtained for 2,153 students.

In the lower elementary grades (pre-kindergarten through grade 2), students were assessed using reading and math assessments from the Woodcock-Johnson III achievement test. In the upper elementary grades (3 to 5), in which annual reading and math assessments were required by the federal No Child Left Behind Act, evaluators collected state assessment data from district records. Evaluators also collected prior years’ test scores from state assessments when available, along with other student background characteristics. End-of-year test scores of students assigned to the *TFA* teachers and those assigned to the comparison teacher were compared.

On average, the *TFA* teachers in the sample were as effective as comparison teachers in both reading and math, including both novice and traditionally certified teachers. In both subjects, differences in test scores between students assigned to *TFA* teachers and those assigned to comparison teachers were not statistically significant. *TFA* teachers in lower elementary grades (pre-kindergarten through grade 2) had a positive, statistically significant effect on student reading achievement of 0.12 standard deviations, or about 1.3 additional months of learning for the average student in these grades nationwide. Overall, this study provides strong evidence for these findings.

**Effect sizes:** Letter sounds (0.71, p<0.001), rhyming (0.66, p<0.001), letter names (0.40, p<0.01); picture names (0.49, p<0.001); alliteration (0.72, p<0.001); rhyming fluency (0.43, p<0.001); letter name recognition (no effect); picture name fluency (0.42, p<0.01); alliteration fluency (no effect).

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<td>Reading Partners</td>
<td>AmeriCorps State and National</td>
<td>Robin Tepper Jacob, Institute for Social Research, University of Michigan Catherine Armstrong and Jacklyn Altuna Willard, MDRC</td>
<td>California, New York, Washington DC</td>
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This randomized controlled trial assesses the effectiveness of Reading Partners in improving literacy outcomes. The sample for this study consisted of Reading Partners programs located in 19 schools in California, New York, and Washington, DC, in which Reading Partners had been in operation for at least one year. AmeriCorps members serve as site coordinators who oversee instruction provided by volunteer tutors (not AmeriCorps) members. Tutors provide regular individualized one-to-one reading instruction utilizing a structured curriculum. AmeriCorps members also serve as Outreach Coordinators, tasked with recruiting volunteers to staff each program site.

Within each of the study schools and within grade groups, students in second through fifth grade who needed assistance in reading were randomly assigned to the Reading Partners program or to an “as-is” control condition. A total of 1,265 students were assigned, and the final sample included 1,166 students. The treatment and control group demonstrated baseline equivalence and did not differ in attrition. Participants in the study were in low-income communities and included a high percentage of minority (Hispanic) students. The study team administered three reading assessments measuring reading comprehension, fluency, and the ability to read sight-words efficiently.

Reading Partners had a positive and statistically significant impact on all three measures of student reading proficiency, with effect-size impacts of 0.10 on reading comprehension scores, 0.09 on reading fluency, and 0.11 on sight-word reading. An examination of growth between the beginning and end of the year on two of these three assessments shows that both groups scored higher in reading comprehension and fluency at the end of the year than they did at the beginning of the year, but that growth on these two assessments was greater for the program group than for the control group. On the sight-word reading test, there was no growth among the control group but positive growth for the Reading Partners group. Overall, this study provides strong evidence for these findings.
This quasi-experimental study with groups formed by matching assesses the impact of the *Minnesota Reading Corps* program on student literacy outcomes. The study includes data from 23 participating elementary schools in Minnesota. Volunteers with the MRC program individually tutor approximately 15-18 kindergarten-third grade students daily for 20 minutes each, aiming to raise students’ literacy levels so that they are on track to meet the next program-specified benchmark.

In the fall, winter, and spring of each school year, AmeriCorps members collected general outcome measure data using AIMSweb literacy assessments. Eligible students in each grade within a school were matched based on their fall benchmark score. Students within pairs were then randomly assigned to either the program or control condition prior to the start of tutoring. After removing pairs that did not complete the treatment, the final sample included 1,341 students. Within each grade level, students were at least 26 percent Dual Language Learners, 60 percent non-white, and 71 percent eligible for free or reduced price lunch.

Kindergarten, first, and third grade students who received MRC tutoring achieved significantly higher literacy assessment scores than students who did not. The magnitude of MRC tutoring effects differed by grade, with the largest effects found among kindergarteners and first graders (effect sizes of 1.06 and 0.37, respectively), and the smallest effects among third grade students (effect size of 0.10). Significant effects were not found for second grade students. In later grades (second and third), when students begin the more complex task of reading connected text, the MRC program appears to take longer than a single semester to produce significant improvements in student literacy. These results are significant across multiple racial groups and in multiple school settings, using AmeriCorps members with varied backgrounds. Overall, the study provides strong evidence for these findings.

**Effect sizes:** Literacy skills: kindergarten (1.06, p<0.001), 1st grade (0.37, p<0.001); 2nd grade (0.08, NS); 3rd grade (0.10, p<0.01).

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<td>AmeriCorps State and National</td>
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<td>Minnesota</td>
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This quasi-experimental evaluation assessed the whether children in the *Minnesota Reading Corps Pre-K* program exhibited greater gains in literacy than children in a matched comparison group. The study was performed in 25 MRC Pre-K sites in Minnesota and 25 matched sites. The *MRC Pre-K* program recruits, trains, places, and monitors AmeriCorps members, who implement evidence-based literacy interventions for at-risk preschool children, using a Response-to-Intervention framework.

The final sample included 1534 students, approximately 52 percent of whom were white, 11 percent black, 7 percent Asian, 8 percent Hispanic, and 9 percent other. A small percentage was Dual Language Learners. Participants in the MRC Pre-K program had significantly higher scores than children in matched comparison sites on five IDGDI outcomes measures for 4- and 5-year old students: 1) letter sound fluency, 2) rhyming fluency, 3) letter name fluency, 4) picture name fluency, and 5) alliteration fluency. Effect sizes ranged from .40 to .72. Despite a small sample size, significant effects were also found for 3-year old participants in measures of rhyming fluency and picture name fluency. Overall, the study provides moderate evidence for these findings.

**Effect sizes:** Letter sounds (0.71, p<0.001), rhyming (0.66, p<0.001), letter names (0.40, p<0.01); picture names (0.49, p<0.001); alliteration (0.72, p<0.001); rhyming fluency (0.43, p<0.001); letter name recognition (no effect); picture name fluency (0.42, p<0.01); alliteration fluency (no effect).

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<td>Communities in Schools</td>
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<td>ICF International</td>
<td>Texas, Florida, Georgia, Pennsylvania, Michigan, Washington, North Carolina¹⁷</td>
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This evaluation included a multi-level and multi-level approach that included multiple randomized control trials and a quasi-experimental study using propensity score matching. Though the three RCTs did not include sites with AmeriCorps staff, the quasi-experimental study, which included 602 CIS schools and 602 matched comparison schools, did incorporate AmeriCorps staff.

Results from the QED indicated that CIS students experienced small but consistent improvements in performance on state-mandated assessments, with stronger gains found in math than reading/English. Program effects were stronger when programs were implemented with a high level of fidelity. The QED study also showed small improvements in attendance in CIS schools relative to matched comparison schools.

The RCT studies found large positive improvements in retention (+ ES of .7 in one site), academics (+ ES of .26-.55) and attendance (+ES of .45-.72).  

¹⁷ The locations reported were the sites for the QED study, which included programs with AmeriCorps staff. The RCTs, which did not include AmeriCorps staff, were conducted in Jacksonville, FL, Austin, TX, and Wichita, KS.
This quasi-experimental study examines the differences between post-secondary preparation in students who visited National College Advising Corps (NCAC) advisers and students who did not, according to a self-reported survey. Of 72,883 students nationwide were invited to participate in the survey these, 30,546 (42 percent) responded. These responses represent 168 schools across nine states and 13 partner institutions. Slightly more than half of the respondents were female, and 76 percent were first-generation college goers. Overall, 72 percent of the sample came from an underrepresented minority group (i.e., Black, Hispanic, Other, or Multicultural), including 38 percent identifying as Hispanic. The survey primarily targeted seniors who were making college decisions. Students were surveyed in April and May of 2012. The survey asked students about their college plans, to reflect on their academic preparation throughout high school, and about what college-going information they received and from whom they received it.

Results indicate seniors who have compared to those who have not met with the NCAC adviser at their school, students who have met with the NCAC adviser were: 22 percent more likely to aspire to attend college early in their education careers; 107 percent more likely to take three or more ACT/SAT prep courses; 198 percent more likely to attend financial aid workshops; 54 percent more likely to visit colleges three or more times; 40 percent more likely to take the ACT/SAT; 62 percent more likely to submit the FAFSA; 99 percent more likely to use a fee waiver for college applications; 42 percent more likely to apply to a college/university; 73 percent more likely to apply to a four-year institution of higher education; 67 percent more likely to be accepted to a college/university; 84 percent more likely to be accepted to a four-year institution of higher education; and 31 percent more likely to be committed to attending college in the fall (as indicated by having submitted a deposit to a college/university). There were greater effects for first-generation college students who met with an NCAC advisor than others. Since this study used non-equivalent comparisons, causality cannot be determined, as student characteristics likely contributed to differences in outcomes. Overall, this study provides preliminary evidence for these findings.

Effect sizes (percent more likely than comparison group to do the following): Aspire to attend college early in their education careers = 22 percent; take three or more ACT/SAT prep courses = 107 percent; attend financial aid workshops = 198 percent; visit colleges three or more times =

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54 percent; take the ACT/SAT = 40 percent; submit the FAFSA = 62 percent; use a fee waiver for college applications = 99 percent; apply to a college/university = 42 percent; apply to a four-year institution of higher education = 73 percent; be accepted to a college/university = 67 percent; be accepted to a four-year institution of higher education = 84 percent; be committed to attending college in the fall = 31 percent.
This randomized controlled trial assesses the effectiveness of the Experience Corps (EC) program in improving student literacy outcomes. Twenty-three schools in Boston, New York City, and Port Arthur, Texas, participated in the study. Experience Corps members provide one-to-one literacy tutoring using a structured curriculum to first through third grade students. Students referred by teachers as needing assistance in reading at the beginning of the school year were randomly assigned to the EC program or a control condition.

The total sample included 825 students. A slight majority of students were African American, and a large majority qualified for free or reduced lunch. Data for the study came from standardized reading tests: (a) the Woodcock Johnson word attack subscale (WJ-WA), the Woodcock Johnson passage comprehension subscale (WJ-PC), and (b) the Peabody Picture Vocabulary test (PPVT-III). At the beginning and end of the academic year, teachers completed assessments of grade-specific reading skills and classroom behavior. Analysis of pretest data showed that the EC students and control groups were equivalent on all measured characteristics. Referred students were poor readers based on the WJ-PC measure, which found that half of the students referred to EC perform as low as or lower than 84 percent of the students their age nationwide, and 12 percent score worse than 97 percent of the population.

About half of the EC students received 30 to 49 sessions, and the mean number of sessions was 45. Three-quarters of the students received over 35 sessions, which represents about one session a week throughout the program period. Students in the EC group made over 60 percent more progress in word attack and passage comprehension and 40 percent more progress on grade-specific reading skills. Improvements compared to control group members were statistically significant, with ES.13 for passage comprehension, (p=.04) and ES.16 for grade specific reading (p=.004). The group difference for word attack was marginally significant, with ES.10 (p=.07). Overall, the study provides strong evidence for these findings.

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<tbody>
<tr>
<td>College Possible</td>
<td>College Possible</td>
<td>AmeriCorps State and National</td>
<td>Christopher Avery</td>
<td>Minneapolis and St. Paul Minnesota</td>
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</table>

This randomized controlled trial assesses the effectiveness of the *College Possible* program in increasing students’ applications and enrollments to post-secondary institutions. The *College Possible* program provides two years of college preparatory work for high school juniors and seniors, including SAT and ACT test preparation services, college admission and financial aid consulting, and guidance in the transition to college. The study included 239 students from eight high schools.

Students applied to participate in the program in their sophomore year. Since the program had only 800 places and 900 qualified applicants, the last 101 were admitted to the program on a randomized group-by-group basis designed to admit a predetermined number from each high school. The remaining students were placed on a wait list, and 33 were admitted from this wait list in a separate randomization procedure to fill new spots. There were slight differences between the first and second treatment groups in terms of household income and program participation. The majority of the overall sample was female (60 percent) and Hmong (60 percent). *College Possible* attendees were not significantly more likely to enroll in college, but were 15 percent more likely to enroll in four-year colleges than control group members. Overall, this study provides strong evidence for these findings.

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<tbody>
<tr>
<td>America Reads Mississippi Program</td>
<td>America Reads Challenge (ARC)</td>
<td>Utilized AmeriCorps Volunteers</td>
<td>Jennifer Wilson, Delta State University</td>
<td>Mississippi</td>
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This outcome evaluation assesses the impact of America Reads-Mississippi on student reading achievement, and examines the attitudes of students, volunteer tutors, regional coordinators and assistant coordinators, and site supervisors (n=13). In 1999, 37 schools in 25 school districts participated in this program, sponsored by three regional centers in Mississippi. The ARC program, part of AmeriCorps, has the primary goal of ensuring that all children can read proficiently by the end of third grade. In Mississippi, the ARC program is referred to as the America Reads-Mississippi (ARM) program.

Data were collected from ARM archival documents, surveys administered by ARM officials, and interviews with key informants such as the program’s visionaries, state director, regional coordinators, assistant regional coordinators, and site supervisors. Program officials used Gates-MacGinitie Reading Tests, 4th edition, (GMRT) to assess students’ reading performance.

Findings show that principals did not have time to serve as site supervisors, and program implementation varied among program sites. Standardized achievement test scores improved pre to post for students involved in ARM, and reading performance improved. Students in the program enjoyed reading, and tutors appear to be beneficial in helping students’ interest and proficiency in reading. Tutors themselves had positive attitudes about the program, although they thought more training would be useful. The report recommends that schools with certified reading specialists on staff should designate these individuals to assume the role of site supervisor. In schools that do not have certified reading specialists on staff, certified teachers with training in reading should assume this role. For those schools that do not have structured reading programs and specific guidelines for tutors to follow, the report recommends that a paradigm or model of a research-based volunteer tutoring program be provided to site supervisors. Overall, the study provides preliminary evidence for these findings.

**Effect sizes:** During Year 2 of program implementation, reading comprehension as measured by Gates-MacGinitie Reading Tests improved 13 points, total reading performance improved 27 points.
Economic Opportunity


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<td>Habitat for Humanity</td>
<td>Habitat for Humanity</td>
<td>AmeriCorps State and National</td>
<td>John Daniel Lattimore</td>
<td>Des Moines, Indianapolis, Louisville, Providence, San Antonio</td>
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This quasi-experimental study assesses the impact of the presence of Habitat for Humanity homes on neighborhood social organization in low-income neighborhoods. This study focuses on five large U.S. cities spread across the country. This investigation hypothesizes that Habitat for Humanity families are more motivated to better their lives than their neighbors because of Habitat’s selection criteria and because they have completed the process of becoming a Habitat homeowner. The theory also suggests that Habitat homeowners have a positive effect on their neighbors, and their neighborhood. This effect is measured through components of social organization. The dissertation takes advantage of the Making Connections survey sponsored by the Annie E. Casey Foundation as well as qualitative interviews, neighborhood observations and GIS analysis in order to determine the effect Habitat homeowners have on their neighborhoods.

The data collected were used to estimate the effect of the presence of Habitat for Humanity’s homes, either scattered or in clusters, on several variables that are indicators for sense of community, positive identification with the neighborhood, and explicit norms against aberrant behavior. Six variables related to social organization were analyzed with ANOVA procedures, and significant differences were found between people living in blocks with a Habitat for Humanity house and those living in blocks without a Habitat for Humanity house in measures of cohesion. Additional outcome measures determined that Habitat homeowners feel much better about raising their children in their neighborhoods and generally have a more positive outlook on the future of their neighborhoods. Overall, this study provides preliminary evidence for these findings.

**Effect sizes (ANOVA):** Neighbor activism (expected direction, NS), cohesion (not in expected direction, p<0.1), organizations/volunteerism (expected direction, NS), safety (expected direction, NS), physical/social disorder (expected direction, NS), services and amenities (expected direction, NS), police (not in expected direction, NS), informal social control (expected direction, NS).

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<td>Year Up</td>
<td>Year Up</td>
<td>AmeriCorps State and National</td>
<td>Economic Mobility Corporation</td>
<td>Program sites in Providence, Rhode Island; New York City; and Washington, DC.</td>
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Beginning in 2007 and running through September 2011, the Economic Mobility Corporation in partnership with the RAND Corporation’s Survey Research Group conducted an impact study with *Year Up* program participants three to four years after program participation. The evaluation sought to measure the impact of *Year Up* on program participants’ employment rates, average number of hours worked, types of jobs, and annual earnings using a randomized control trial (RCT) study design. The target population consisted of young adults ages 18-24; 54 percent male, 46 percent female; 52 percent African American, 34 percent Latino; all with a high school diploma or GED. Researchers collected data from 143 program alumni (102 in the treatment group and 41 in the control group). The evaluation was successfully implemented with sufficient participation, randomization, and measurement implementation.

Over the three years after the program, *Year Up* participants earned about $13,000 more than members of the control group. Participants’ earnings were 32 percent greater than those of the control group. These earning gains were driven primarily by the higher wages paid to *Year Up* participants. *Year Up* participants who graduated and secured jobs in either of the program’s two target occupations, information technology and financial operations, earned the highest hourly wages and annual incomes.

**Effect sizes:** All estimates for outcome measures were in the expected direction, except college attendance at end of study period. The following results are statistically significant: had tuition assistance available through job (29.7 percent, p<0.1); worked in targeted occupations at some point during follow-up (54.1 percent, p<0.01); received financial assistance for college (42.9 percent, p<0.05); interested in attending college in future (27.3 percent, p<0.05); attending another training program (-32.2 percent, p<0.05).
This outcome evaluations assesses the effect of Washington AmeriCorps programs on participants’ readiness for educational and employment success. The study targets Washington AmeriCorps members who began their first year of service in the fall of 2005. Researchers asked AmeriCorps program staff to administer pre- and post-service surveys during the first and last month of each member’s service. Of the 598 members asked to participate in the study, 399 completed both surveys, a 67 percent response rate. Participants were largely white (86 percent), female (76 percent), and in their 20s (78 percent); eighty-five percent had completed at least some college, and 50 percent already had a Bachelor’s degree. Survey data were analyzed using the same methods described in a national study of AmeriCorps members conducted by Abt Associates Inc. (document 1418), allowing researchers to compare the effectiveness of Washington’s AmeriCorps program to AmeriCorps members as a whole.

Survey data indicate that participation in Washington AmeriCorps increases members’ confidence in their ability to obtain an education and personal responsibility for educational success (increases of 0.10 and 0.08 on 1-5 scale, respectively). These were greater increases than the national control group (which showed no significant increase in these constructs), indicating that Washington AmeriCorps was the likely causal effect for these changes. Washington AmeriCorps also increased the work skills measured in this study (an increase of 0.21 on a 1–3 scale) more than the national comparison group, although the national comparison group also showed a statistically significant positive increase in this construct. Although there was no significant improvement in participants’ responsibility for employment success across all respondents, there was a significant effect among those without a four-year college degree. Overall, the study provides preliminary evidence for these findings.

**Effect sizes:**
- Confidence in ability to obtain an education (scale 1-5): pre-test mean = 1.54, post-test mean = 1.64, p<0.10.
- Responsibility for educational success (scale 1-5): pre-test mean = 3.30, post-test mean = 3.38, p<0.05.
- Basic work skills (scale 1-3): pre-test mean = 2.43, post-test mean = 2.64, p<0.05.
- Responsibility for employment success (scale 1-5): pre-test mean = 3.13, post-test mean = 3.18, NS.
Environmental Stewardship


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<tr>
<td>Our City Forest AmeriCorps</td>
<td>Our City Forest</td>
<td>AmeriCorps State and National</td>
<td>Project Staff</td>
<td>San Jose, California</td>
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The *Our City Forest* AmeriCorps program is implemented in San Jose, California. The program aims to create a thriving “urban forest” using AmeriCorps to train community residents to plant and care for trees within the City of San Jose. The internal evaluation was conducted by program staff during 2007-2009 to compare the survival and thriving rates for random samples of 200 *OCF* and 204 non-*OCF* trees. Program staff gave each tree a composite score by combining separate rating scales measuring foliage density, color, and size; physical damage; pest and disease; and proper structure of trunk and limbs.

The main evaluation question was whether the skills training and information provided to residents through *Our City Forest* increased tree health. The study used a comparison group design. Program staff for the comparison group randomly selected trees not planted and cared for by *OCF*-trained volunteers; the trees in the treatment group had been planted and cared for by *OCF*-trained volunteers. Trees in the comparison group had been planted two to four years earlier than *OCF* trees. Data were not available for non-*OCF* trees planted at the same time as *OCF* trees (2007-2008). The study detected statistically significant positive results for trees planted and cared for by *OCF* volunteers. The program used the results to identify benefits of program service that were not previously captured through data collection.

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This outcome evaluation assesses the effectiveness of the AmeriCorps Watershed Steward Project (WSP) in terms of member development, watershed assessment, watershed outreach, and volunteer recruitment. The study includes data from all 20 of WSP’s Northern California sites. WSP AmeriCorps members are involved in a wide variety of watershed restoration, assessment and conservation projects, teaching watershed and fisheries-based curriculum to K-12 students, participating in myriad community outreach events, and receiving high quality training in natural resources and professional development topics.

The experiences of WSP participants and their mentors were assessed using a variety of techniques, including personal and small-group interviews, field observations, and three online surveys. More objective measures of program implementation/effect (e.g., the number of hours spend on watershed assessment) were tracked for the entire program each year. The evaluation of the AmeriCorps Watershed Stewards Project found that the WSP has consistently met or exceeded its performance targets that were established to meet the organization’s mission to “conserve, restore, and sustain anadromous watersheds for future generations by linking education with high-quality scientific practices.” Researchers also found that the WSP is a well-designed and efficiently managed organization. Overall, the study provides preliminary evidence for these findings.
Disaster Services


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<td>AmeriCorps NCCC</td>
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<td>NCCC</td>
<td>Westat</td>
<td>National, along with case studies in MA and CA</td>
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This study, conducted by Westat in 2002, consisted of two parts. In the first part, researchers identified existing and potential relationships of key homeland security-related agencies and organizations to assess the potential for AmeriCorps NCCC to contribute to their missions. In the second part, researchers also conducted two case studies of NCCC projects operating in Pittsfield, Massachusetts and Berkeley, California to gain information about their activities and effectiveness. The study sought to answer two questions: (1) What is the nature and effectiveness of NCCC teams’ activities in carrying out homeland security-related projects? (2) What roles can NCCC teams successful play in helping communities achieve homeland security objectives? Researchers gathered information from agency documents and conducted site visits and key informant interviews.

The study authors concluded that NCCC can be most effective at supplying well-trained, capable teams for concentrated periods of time to assist communities with homeland security-related efforts at the local level. This includes serving in administrative roles, helping form partnerships, training local leaders and other people, conducting community surveys, preparing and disseminating materials, teaching curriculum units in schools, and mitigating potential structural problems. The authors make the following recommendations: (1) set-up model NCCC projects and document their planning and implementation to serve as models for other communities; (2) create a homeland security / disaster preparedness track within NCCC; (3) recruit high-profile sponsors that have strong networks with organizations in their area to collaborate with NCCC teams; and (4) create and disseminate targeted marketing materials to potential sponsors publicizing NCCC’s emphasis on homeland security and disaster preparedness.
Healthy Futures


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<td>Senior Companions Program</td>
<td>Senior Corps</td>
<td>Senior Corps</td>
<td>RTI International</td>
<td>Nationwide</td>
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This quasi-experimental study evaluates the effect of Senior Companion programs on the health and quality of life of their clients, and compares these results to the effects of other volunteer programs. The study includes data from over 1500 seniors in three categories: SCP Clients, individuals on the SCP wait list, and clients of other volunteer agencies similar to the SCP. Senior Companions is a national program that serves frail, isolated, or disabled adults. Volunteers serve between 15 and 40 hours a week, providing transportation, companionship, and basic household assistance.

Clients received a baseline phone interview when they were first matched with a Companion, with follow-ups conducted three and nine months later. Client outcomes included life satisfaction, depressive symptoms, unmet need for services, health status, functional status, social functioning, and satisfaction with services. Survey respondents were 86.5 percent female and 13.5 percent male, with a mean age of 80.7 years old. 84 percent were living alone, and many reported serious health problems: 24 percent were diabetic; 22 percent had suffered a stroke, and 50 percent had heart disease, while only 11 percent self-reported excellent or very good health.

Significant findings included:
- No significant difference between SCP and waiting-list clients in reported current health status by nine-month follow-up.
- No differences between SCP and other agency clients on current health status at three- and nine-month follow-up.
- At three-month follow-up, there were no differences between client groups in the extent to which clients were limited in social activities during the past month due either to physical or emotional problems. However, at nine-month follow-up, other agency clients were somewhat less limited than SCP clients when examining the same two outcomes.
- Waiting list clients reported having a 7 percent lower functional status score relative to SCP clients at three-month follow-up; however, the difference was not significant by nine-month follow-up.
- No differences were reported in clients’ health status compared to that of one year ago at the time of the three-month follow-up survey. However, at nine-month follow-up, both waiting list and other agency clients reported that their health status had declined somewhat relative to SCP clients.

Overall, the study provides moderate evidence for these findings.

**Effect sizes:** Physical health status (no direction, NS); functional status-IADLs (no direction, NS); functional status-ADLs (no direction, NS); life satisfaction scale (no direction, NS); self-reported depression scale (no direction, NS); social well-being (no direction, NS).
### Intervention name | Operating program/organization name | Relationship to national service/CNCS | Evaluator or evaluating organization name | Location(s) of the study
--- | --- | --- | --- | ---
Big Brothers, Big Sisters (BBBS) | Big Brothers, Big Sisters (BBBS) | AmeriCorps | Joseph P. Tierny, Jean Baldwin Grossman, Nancy L. Resch, Public/Private Ventures | Philadelphia; Rochester, New York; Minneapolis; Columbus, Ohio; Wichita, Kansas; Houston; San Antonio; Phoenix

This randomized control trial assesses the impact of Big Brothers, Big Sisters programs on the attitudes, perceptions and behaviors of at-risk young people. The sample for this study consists of 1,138 at-risk youth who applied to BBBS programs located in eight cities across the nation. BBBS operates mentoring programs that recruit and carefully screen volunteers for one-to-one matches with youth from single-parent households.

Students were interviewed at baseline and 18 months later. Students assigned to the treatment group met with their mentor three times a month for an average of 12 months, each meeting lasting around 4 hours. Out of the original 1,138 randomized youth, 959 youth completed both baseline and follow-up interviews. Participants were 62 percent male and 38 percent female, with a median age of 12 years old at baseline. 40 percent were living in homes receiving public assistance. A substantial number of youth had experienced disruptive personal circumstances: 40 percent lived in families with a history of substance abuse, 28 percent in families with a history of domestic violence, and 27 percent were themselves the victims of emotional, physical or sexual abuse.

Little Brother and Little Sisters were 46 percent less likely than controls to initiate drug use during the study period. An even stronger effect was found for minority Little Brothers and Little Sisters, who were 70 percent less likely to initiate drug use than other similar minority youth. Little Brothers and Little Sisters were also 27 percent less likely than controls to initiate alcohol use during the study period. The quality of relationships with parents was better for Little Brothers and Little Sisters than for controls at the end of the study period, due primarily to a higher level of trust in the parent. Likewise, there were improvements in Little Brothers’ and Little Sisters’ relationships with their peers relative to their control counterparts. No statistically significant improvements were found in self-concept, or in the number of social and cultural activities in which Little Brothers and Little Sisters participated. Overall, the study provides strong evidence for these findings.

**Effect sizes:** Initiating drug use (expected direction, p<0.05); initiating alcohol use (expected direction, p<0.01); number of times hit someone, (expected direction, p<0.05); number of times stole something (expected direction, NS); number of times damaged property (expected direction,
scholastic competence (expected direction, p<0.01; GPA (expected direction, p<0.10); number of times skipped class (expected direction, p<0.05); number of times skipped a day of school (expected direction, p<0.01); weekly hours of homework (expected direction, NS); weekly hours spent reading (expected direction, NS); school value scale (expected direction, NS); summary parental relationship measure (expected direction, p<0.05); trust (expected direction, p<0.05); communication (expected direction, NS); anger and alienation (expected direction, NS); number of times lied to parent (expected direction, p<0.05); intimacy in communication (expected direction, NS); instrumental support (expected direction, NS); emotional support (expected direction, p<0.10); conflict (expected direction, NS); global self-worth (expected direction, NS); social acceptance (expected direction, NS); self-confidence (expected direction, NS); total weekly hours spent in social and cultural activities (expected direction, NS); total attended social and cultural events (no direction, NS).

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<td>AmeriCorps and the Medically Underserved in Utah</td>
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<td>AmeriCorps State and National</td>
<td>Faculty of the University of Utah department of pediatrics and staff members of the Association for Utah Community Health</td>
<td>Utah</td>
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Study participants consisted of samples of families with uninsured children presenting for health care services to two community health center clinics in urban Salt Lake City between July and October of 2009. The target population consisted of low-income families living in urban Salt Lake City. The intervention clinic utilized case management by AmeriCorps members while the control clinic did not. Data from administrative records were combined with data from follow-up phone interviews conducted with parents three months after presenting at clinics. The primary outcome measure was enrollment of the child in Medicaid or CHIP three months following initiation of the intervention. Secondary outcomes included the reasons for non-enrollment and the number of acute and primary care appointments completed in the six months following case determination by the state.

The main target outcome was increased enrollment in Medicaid/CHIP and preventive care utilization. The main evaluation questions sought to: (1) determine whether case management by AmeriCorps Members increased enrollment of children in Medicaid/CHIP at a federally qualified community health center; (2) identify factors associated with non-enrollment; and (3) compare health care utilization by enrolled and non-enrolled children. The evaluation design relied on convenience samples of treatment and comparison groups determined by site (i.e., program versus non-program sites).

There were 54 families with 107 children in the treatment group, and 43 families with 96 children in the control group. Treatment and control groups were statistically equivalent in income, number of children, and combined parental education. The treatment group contained a greater proportion of younger children than the control group. The authors note that younger children have less complicated eligibility criteria, which may account in part for the higher enrollment rates observed for the treatment group. Treatment group children were much more likely to successfully enroll in Medicaid/CHIP. There were no differences in health care utilization for enrolled children in the treatment and control groups.

**Effect size:** Enrollment of the child in Medicaid or CHIP three months following initiation of the intervention (expected, direction, p <0.001).
1351 Camphill Association of North America (2010). *Providing Quality of Life through Intentional Community Living: Outcomes Evaluation for the Camphill AmeriCorps Education Award Program of the Camphill Association of North America*. Hardwick, VT.

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<td>Camphill Association of North America</td>
<td>AmeriCorps State and National</td>
<td>Jan Christopher Goeschel, Diedra Heitzman</td>
<td>California, New York, Pennsylvania, Minnesota</td>
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This evaluation report assesses impact of *Camphill Communities’ AmeriCorps* programs on the quality of life and quality of service experienced by *Camphill’s* community members. The study was implemented at the five existing *Camphill Communities* in the U.S., spread across four states. *Camphill* communities provide an extended-family living model for adults with developmental disabilities, allowing them to experience genuine social inclusion while leading a life of meaningful and valued work.

The study included three main components: a quality of service (QOS) survey of the expected and actual contributions of AmeriCorps members, administered to the members and in-house caregivers (approximately 20-30 of each) before and after their term of service; an organizational capacities survey given to administrators during the same two time periods (approximately 20-30 administrators); and an evaluation of the quality of life (QOL) of community members, administered to approximately 60 participants (or their caregivers, if they were unable to complete it themselves). Around 30 community members who received the QOL evaluation were also asked to complete a shortened QOS survey assessing the contributions of each AmeriCorps member.

The results of the QOL study suggest that overall the quality of life individuals with disabilities experience in American *Camphill* communities is of an adequate to excellent standard. Responses from all participants in the evaluation indicate that AmeriCorps participants make their greatest contributions in the creation of a supportive social fabric. They also contribute to the creation of shared expanded-family homes that are experienced as safe, accessible and inviting, with safeguards for private space and shared ownership of common spaces. AmeriCorps participants provide healthy and nutritious meals and support healthy, active lifestyles. Through their personal relationships, they give informal support for social, emotional and physical wellbeing. AmeriCorps participants considered physical care a significant aspect of their work, though it was considered less important by other community members. AmeriCorps participants are seen as making less significant contributions in areas that require greater professional skill, roles of administrative responsibility, and roles requiring greater experience and commitment to the core principles of *Camphill*. Overall, the study provides preliminary evidence for these findings.

**Effect sizes**: Scales range from +10 to -10. Means are reported for verbal [v] and non-verbal [nv] respondents. Physical well-being (7.329 [v], 6.72 [nv]); psychological well-being (7.24 [v], 0.93 [nv]); spiritual well-being (6.07 [v], 3.53 [nv]); physical belonging (7.30 [v], 6.88 [nv]); social belonging (6.27 [v], 5.21 [nv]); community belonging (6.20 [v], 5.16 [nv]); practical becoming (6.10 [v], 4.95 [nv]); leisure becoming (6.42 [v], 4.73 [nv]); growth becoming (4.60 [v], 3.65 [nv]).

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<td>Wisconsin Farm to School</td>
<td>AmeriCorps</td>
<td>University of Wisconsin, Department of Family Medicine</td>
<td>Wisconsin (statewide program)</td>
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The study focused on obesity prevention through promotion of knowledge and attitude changes towards food and nutrition, and through changes in behavior (i.e., greater consumption of fruits and vegetables) by increasing the availability of these foods in school lunch programs. Baseline data collection took place in Fall 2010 and follow-up data collection occurred in Spring 2011. Researchers used measures and tools adapted and modified from the *Farm to School* Evaluation Toolkit developed by the Center for Health Promotion and Disease Prevention at the University of North Carolina at Chapel Hill. Pre-post measures included the Body Mass Index (BMI), the Knowledge and Attitudes Survey (adapted and modified from the USDA), and lunch tray photo observation.

The target population consisted of 1,191 students enrolled at nine program sites (schools) around the state of Wisconsin. Students ranged in age from 6 to 12 (with an average age of 9.6 years). The sample was 53 percent male and 81 percent white. The sites included in the evaluation ranged from 0 (new) to 3 years of involvement in the program. The program sought to increase student knowledge about healthy food options, improve attitudes towards health food choices (fruits and vegetables), and increase consumption of fruits and vegetables through nutrition and agriculture activities such as school gardening, produce taste-testing, and farm field trips.

The aim of the evaluation was to examine the effectiveness of the Farm to School program on students’ knowledge, attitudes, and behavior with respect to nutrition, health, and food systems, while simultaneously increasing understanding of the dynamics surrounding *Farm to School* program implementation. The study also aimed to describe: (1) baseline overweight and obesity prevalence; (2) changes in knowledge and attitudes pertaining to food, nutrition, agriculture, and fruit and vegetable consumption; and (3) fruit and vegetable availability and consumption during school lunch meals. Researchers employed a single group pre-post design supplemented with comparison data from a large national survey, the National Health and Nutrition Examination Survey (2007-2008).

Results show that the program increased knowledge and attitudes as well as consumption fruits and vegetables among students through improved access to these foods in school lunches. Improvements in student behavior tended to increase incrementally with years of school involvement in the program, implying that the program has gradual, yet sustainable positive impacts on study health behavior. Researchers recommend that future analysis be conducted to expand on the study conclusions and to delve deeper to identify additional factors that positively affect student health.
Effect sizes: Means reported based on percentile scores; significance reported without confidence levels. Knowledge of food, nutrition and agriculture (baseline=77.5, follow-up=81.5, significant); attitudes toward liking and trying new FV (baseline=72.5, follow-up=74.5, significant); perception and self-efficacy for eating healthy (baseline=57.5, follow-up=56.3, significant); exposure to previously tasted FV (baseline=83.2, follow-up=85.8, significant); liking of the FV that they reported having tasted (null, NS); willingness to try the FV that they reported not having tasted (baseline=45.5, follow-up=47).

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This 2005 evaluation of the Senior Companion Program aims to determine the characteristics of service recipients, details on the format and frequency of the Senior Companion visit, and overall client satisfaction with the program. Senior Companions is a national program that provides services to frail and isolated adults. Volunteers serve between 15 and 40 hours a week in senior centers, hospitals, nursing or convalescence facilities, adult day care centers, and private homes. There they assist with simple chores, provide transportation, offer companionship and, overall, add richness to their clients’ lives.

Researchers used a telephone survey to collect information from 500 randomly selected seniors who were regularly visited by a Senior Companion. Participants were 18 percent male and 82 percent female, and ranged in age from 43 to 104 years old (the median age was 81). Seventy percent of the service recipients were White and 16 percent were Black or African American. Nine percent of the respondents identified themselves as being Hispanic or Latino. Roughly 40 percent reported suffering from one to two health conditions.

Respondents were asked to rate their satisfaction with respect to the capabilities of the Senior Companion Program to serve them. Virtually everyone provided positive ratings, with 98 percent indicating they were either extremely satisfied (82 percent) or somewhat satisfied (16 percent). Nine out of ten respondents reported that Senior Companions improved their quality of life. Companions gave them the sense of having a friend (73 percent said “considerably” and another 13 percent said “moderately”) and helped them have peace of mind (72 percent “considerably” and 14 percent “moderately”). Close to half the respondents reported that Companions helped “considerably” or “moderately” with eating regular meals, maintaining overall physical health, going shopping, and getting other errands done. Overall, the study provides preliminary evidence for these findings.

**Effect sizes (percentile scores):** Satisfaction with program (82 percent extremely satisfied); responsiveness to needs (94 percent considerably or moderately responsive); improved quality of life (67 percent considerably improved); helped with peace of mind (72 percent considerably helped); helped maintain overall physical health (34 percent considerably helped); companionship and sense of having a friend (73 percent considerably helped).
This impact evaluation assesses the effect of Community HealthCorps Members on individuals’ and families’ access to and utilization of health care and health education. The study was implemented on four distinct levels, and includes data from Community HealthCorps programs operating nationwide. Community HealthCorps aims to improve access to necessary primary and preventative care services for the medically underserved, and to become a national pipeline for careers in community health centers.

Data collection for the individual/family level of the study took place between August 2008 and January 2010. Survey data were collected from 46 administrators and 233 program alumni (up to ten years out of the program) via an online survey. Additional information was gathered from performance measures collected at sites, members’ journal entries known as Great Stories, and select member profile interviews.

Routinely documented performance measure data show 72,000 people per year received assistance in increasing access to care; 600,000 individuals received assistance in improving utilization of care; and an average of 110,000 individuals per year attended workshops, health fairs, and health education sessions facilitated by HealthCorps Members and health center staff. According to administrators, HealthCorps members have a “very significant” or “significant” positive impact on the individuals and families served. Alumni who were surveyed thought that they had a significant or very significant impact on individuals and families served (average 4.2 on a 5-point rating scale). Overall, the study provides pre-preliminary evidence for these findings.

**Effect sizes:** Percent answering “very significant” or “significant”: Health center staff (positive impact on individuals and families served=83 percent; positive impact on health centers=93 percent); Administrators/program coordinators (positive impact on communities=83 percent).

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<td>Senior Companions, Administration on Aging</td>
<td>Senior Corps</td>
<td>RTI International</td>
<td>11 unidentified states</td>
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This outcome evaluation examines *SCP/Administration on Aging (AoA) Joint Initiative* program outcomes and impacts, especially the ability of the Senior Companion to help homebound elderly clients maintain independence. The study encompasses 19 sites spread across 11 states, with an average of eight Senior Companions serving 29 clients at each site. Volunteers in the *Joint Initiative* program provide peer social support by listening and talking to their clients. They also prepare meals, do light housekeeping, provide assistance with walking, escort clients who require assistance when leaving their home, and provide information and access to services in the community.

Data collection took place at six month intervals between October 1990 and October 1993. Researchers gathered data from telephone interviews with SCP Project Directors, Volunteer Station Supervisors, members of the Advisory Council, Sponsor Agency staff, and the directors of local Area Agencies on Aging (AAA). They also collected and analyzed client and Companion rosters, grant applications, and other project materials. Additionally, site visits were conducted at nine Joint Initiatives locations.

The study found that *Joint Participant* clients were, on average, 80 years old, predominantly female (79 percent), and living alone (66 percent). Almost one-fifth of these clients were reported to be chair- or bed-fast, and 10 percent were diabetic. Functional impairments included difficulty in walking or balance, dependency in bathing, dressing or ‘toileting, incontinence and confusion, or Alzheimer’s. Volunteer Station Supervisors and Companions reported positive impacts of SCP on clients and Companions. Practical benefits to clients came from Companions’ help with cooking or other household activities, grooming, and getting out for appointments, errands or visits. Other benefits included psychological ones—having someone to talk to, having the Companion’s visit to look forward to, and being less lonely or isolated. For Companions, SCP provided such direct benefits as stipends, physical examinations, and in-service training. Psychological and social benefits included a sense of having purpose in life, enhanced self-esteem, and a feeling of being helpful and needed. Overall, the study provides pre-preliminary evidence for these findings.
Member Development


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This quasi-experimental study assesses the long-term impacts of AmeriCorps service on participants, particularly the effects of program characteristics on long-term member outcomes. The study draws on data collected from a previous evaluation conducted by Abt Associates Inc., which involved 2,192 AmeriCorps participants and a comparison group of 1,925 similar individuals who had previously expressed interest in AmeriCorps.

Survey data were collected from AmeriCorps and comparison group individuals at four time points: pre-service (1999), post-service (2000), 3-year follow-up (2003), and 7-year follow-up (2007). Fifty-one percent of the original sample completed all 4 surveys. This analysis focuses on members of the State and National treatment group. Most members began their service with some college experience or were college graduates; the majority fall into the 18-24 age range, although there is a large percentage of members who served when they were above age 30; and this sample includes a sizeable number of non-white participants (48 percent). Qualitative interviews were conducted to support the results of the qualitative analysis.

Results showed that members were more likely to show positive long-term effects after serving in programs that: (1) placed emphasis on mentoring, and encouraged members to develop relationships with other staff that persisted past their end of their service; (2) spent less time on general member development and more time on project-specific training and direct service; (3) focused on leadership, and provided members with the opportunity to organize and plan their own events; and (4) allowed members to feel useful and productive in their service, by providing opportunities for members to feel appreciated by service recipients and to see their contributions to the community. The study found mixed results for the effects of serving in teams: NCCC members reported an overwhelmingly positive team experience, while State/National members were often challenged or discouraged by their relationships with people they had not chosen to serve with. Similarly, the effects of serving in diverse communities or with diverse members were mixed; the only diversity variable with consistently positive effects was the extent to which a member worked with diverse service recipients. Overall, the study provides moderate evidence for these findings.

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<td>Doug McAdam, Cynthia Brandt (Stanford University)</td>
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This quasi-experimental study seeks to assess the longer-term effect of TFA on participants’ current civic attitudes and behaviors. The study encompasses all individuals accepted into TFA between 1993 and 1998, including those who chose not to serve and those who dropped out midway through their service. TFA volunteers commit to two years of service at partner public schools, teaching low-income students with the aim of expanding their opportunities in school and in life.

Overall, 2,771 individuals were eligible for the study. Between May 2001 and April 2002, researchers were able to obtain addresses for and mail surveys to 2,541 of them: 1,583 graduates, 324 dropouts, and 634 non-matriculants. They received 1,124 responses, for a completed response rate of 44.2 percent. The demographics of the respondents were found to be virtually identical to the larger population of TFA members. All participants were evaluated with paper survey that focused on civic behaviors, including participation in institutional politics, community service, social movements, voting, charitable giving, and pro-social employment.

While TFA graduates score consistently higher on a broad range of attitudinal items measuring civic commitment, these differences appear to be less a byproduct of the TFA experience than a reflection of the ongoing integration of a large subset of the alumni into the TFA corps. TFA graduates lag significantly behind one or both comparison groups on a variety of measures of civic behavior – not only in regard to their current service commitments, but also on six other measures of civic participation. The great majority – roughly 85 percent – of graduates report having a very positive experience in TFA, and are indistinguishable from the comparison groups in their levels of current service/civic participation. It is the 15 percent of the graduates who have a retrospectively negative view of their TFA experience who account for the service/civic “gap” between graduates and the other two subject groups. Many of these graduates either came to doubt the effectiveness of the program or found the experience isolating, and exited TFA less motivated to remain involved in service or civic activities. Results also indicate that many TFA alumni prefer to become involved in advocacy for education reform through TFA’s offices, and consequently are less available for all other forms of civic/political participation. Overall, the study provides moderate evidence for these findings.

AmeriCorps

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<td>AmeriCorps State and National, AmeriCorps NCCC</td>
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This quasi-experimental study examines the impact of AmeriCorps on its members in terms of civic engagement, education, employment, and life skills. The study targeted over 2000 AmeriCorps participants and a comparison group of close to 2000 similar individuals who had previously expressed interest in AmeriCorps. Both AmeriCorps participants and the comparison group were surveyed at three time points: pre-service (1999), post-service (2000), and 3-year follow-up (2003).

AmeriCorps participants were generally in their early twenties, with a median age of 23.8 for State/National programs and 22.1 for NCCC. More than two-thirds of participants were female. Race and ethnicity varied greatly between programs: NCCC members were 86 percent White, compared to only 46 percent of S/N members. AmeriCorps members were, on average, better educated than the nation’s population, with over 95 percent of S/N members and 99 percent of NCCC members earning a GED or high school diploma by the 3-year follow-up.

The study found that ASN alumni demonstrated significant positive effects in all eight attitudinal outcomes related to civic engagement and both attitudinal employment outcomes. They also showed significant positive effects on one of the four behavioral civic outcomes and both behavioral employment outcomes. Results from NCCC were more mixed, including statistically positive impacts on four of eight civic attitudes, two of four civic behaviors, and one of two employment behaviors. The study found no significant positive impacts on education outcomes or life skills, and a statistically significant negative effect on appreciation of cultural and ethnic diversity among NCCC alumni. Overall, the study provides moderate evidence for these findings.

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This study applies latent transition analysis to data reported on previously in published CNCS reports (2001, 2004, 2008). It examines civic engagement patterns over eight years among 505 first-time, full-time AmeriCorps members who enrolled in September 1999 to January 2000, and a comparison group of 839 people who indicated interested immediately prior to this enrollment period, but did not become members. Only participants ages 19-29 at initial data collection were included, and others were excluded from this analysis due to factors including missing data on covariates.

Three latent statuses were identified, all of whom were likely to endorse attitudes of civic consciousness and perceptions of civic knowledge, but differed in behaviors: inactive people were not likely to engage in any civic behaviors, voting-involved people who were likely to volunteer and vote, and highly committed people who were likely to score high on all civic items. AmeriCorps and comparison group members were equally likely to be highly committed at baseline, but AmeriCorps members were less likely to be classified as voting-involved. At baseline, younger participants were less likely to be involved at than older participants, and Asian participants were less likely to be involved than white participants. Those who attended college were more likely to have higher levels of civic engagement at baseline and over time. AmeriCorps members who had been voting-involved at baseline were 1.12 times more likely (p<0.05) than comparison group members to have transitioned from voting-involved to highly committed.

**Effect sizes:** Chi-square: Volunteering = 0.27 (NS); community participation = 11.82 (p<0.01); civic organizational involvement = 4.70 (p<0.05); local voting = 11.31 (p<0.01); national voting = 20.56 (p<0.001); civic consciousness = 23.18 (p<0.001); perceptions of civic knowledge = 1.06 (NS).

This quasi-experimental study assesses the effect of AmeriCorps programs on its members in terms of public service motivation (PSM) immediately after service and in the decade after service. The study draws on data collected from a previous evaluation conducted by Abt Associates Inc., which involved over 2000 AmeriCorps participants and a comparison group of close to 2000 similar individuals who had previously expressed interest in AmeriCorps.

Survey data were collected from AmeriCorps and comparison group individuals at four time points: pre-service (1999), post-service (2000), 3-year follow-up (2003), and 7-year follow-up (2007). Fifty-one percent of the original sample completed all 4 surveys. While the original in-depth survey contained over 400 variables, this study only draws on demographic information and survey items related to PSM. Participants were 74 percent female and 63 percent white, with a mean age of 26.7 years old. Levels of income and education were relatively normally distributed: 95 percent of participants had completed high school, and the median family income was $30,000 - $40,000.

At post-service, AmeriCorps members demonstrated a higher commitment to public interest and knowledge of their communities than the comparison group. These positive program effects persisted at the time of the 7-year follow-up survey. However, values on these constructs for those in both the treatment and comparison groups were significantly lower than at post-service. AmeriCorps members demonstrated a lower openness to new ideas than the control group at post-service; however, the negative effect of program participation was no longer significant at the 7-year follow-up, when AmeriCorps members actually reported a greater openness to new ideas than the comparison group. For attraction to public policymaking, AmeriCorps members scored significantly lower than those in the comparison group at pre-service; however, by post-service the gap had narrowed by about half, suggesting AmeriCorps service may have had a positive impact. This trend became even more pronounced at the 7-year follow-up, with the difference between these two groups again decreased by nearly half. Overall, these findings suggest the effects of AmeriCorps service may be relatively persistent over time. The study provides moderate evidence for these findings.

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This quasi-experimental study assesses the impact of *TFA* on its alumni, in terms of civic engagement and continued professional involvement with education or social reform. The study targeted *TFA* alumni who completed their service between 1990 and 2004. *TFA* members commit to two years of service at partner public schools, teaching low-income students with the aim of expanding their opportunities in school and in life.

The quasi-experimental study component focused 3,644 *TFA* alumni who began their service between 2001 and 2004, and a similar group of 260 individuals who were accepted into the *TFA* program but chose not to participate. Participants were largely female (83 percent), with a mean age of 28-29. All participants completed an online survey during winter 2006. Primary outcomes include civic engagement (e.g., participation in political meetings, online forums, religious organizations, etc.) and continued professional involvement in Education (e.g., current title/position in education nonprofit or policy making group, currently studying education, professor, etc.).

Results suggest that *TFA* alumni are less likely than the comparison group to volunteer for organizations, make monetary donations, contact the media or other organizations to voice their views on an issue, contact government officials, learn about candidates and ballots before voting, and vote in national elections. Alumni who are of minority ethnicity are more likely to attend religious organizations and meetings and participate in on-line discussions, but they are less likely to make monetary donations, contact government officials, learn before voting, and vote in local or national elections. *TFA* alumni report that their experience as a corps member inspired them to make career choices that positively impact educational and social reform. *TFA* alumni are more likely than their non-matriculant peers to work and pursue graduate study in the field of education or public service. The more recently a *TFA* alumnus completed the program, the more likely he/she is to choose employment or graduate school programs directly in education, generally in the field of education, or in the public or nonprofit sectors. Overall, the study provides preliminary evidence for these findings.
This study of the VISTA program includes phone surveys completed in the mid-2000s by 1,539 people that enrolled in VISTA from 1965 through 1993, including 985 VISTA members that completed at least nine months of service, and 554 comparison group members who enrolled but did not serve or completed fewer than four months of service. Responses were drawn randomly from a VISTA database, and the response rate was 38 percent. Qualitative analysis of in-person interviews with a small subset of respondents supplemented the results. Respondents were divided into three groups: those enrolling between 1965 through 1972 (first generation), 1972 through 1980 (second generation), and 1981 through 1993 (third generation). Demographics differed among the groups, with the first generation including more males (45 percent vs. 36 percent vs. 21 percent), people aged 18-25 (93 percent vs. 76 percent vs. 43 percent), and unmarried people (83 percent vs. 72 percent vs. 42 percent) than the second and third generations. Characteristics of service also changed over time, with the first generation receiving much more training and being more likely to be placed far from home than subsequent generations.

The majority of VISTA members in all three generations reported that they felt challenged by their VISTA service, they believed that they made a contribution, and they felt part of a community. Many reported positive-life changing experiences, three-quarters stated that their VISTA experiences made them re-examine their beliefs and attitudes about themselves, and a large majority (87 percent) said that they would join the program again.

Significance and effect sizes are not given for outcome comparisons between the treatment and comparison groups. However, results indicate that African American and Hispanic respondents may be more likely than white respondents, and women may be more likely than men, to say that VISTA influenced the amount and kind of volunteering they performed. Both treatment and comparison group members reported that they came into VISTA with high levels of civic engagement, and both reported generally high levels of civic engagement, education, and employment stability. A potential positive effect of VISTA service on parenting was apparent in measures of intergenerational transfer of values, particularly in the second and third generations. Among third generation respondents, 56 percent of VISTA members reported that their children regularly accompanied them on volunteering activities, while only 37 percent of comparison group members, and VISTA members were more likely to report that their children participated in AmeriCorps or similar programs than comparison group members.

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This randomized control trial assesses the impacts of youth corps participation on corps members’ educational outcomes, employment-related outcomes, civic engagement, life skills, and risky behaviors. The study included 21 of the 59 Youth Corps programs that are members of the Corps Network and that, in 2005, had annual enrollment of 50 or more corps members. The Corps Network is a nationwide association of youth development programs that engage diverse and often disadvantaged young people in service projects designed to address important environmental and community needs.

A 12-month recruitment effort (mid 2006-mid 2007) resulted in 2,043 eligible study participants who complete baseline surveys, of which 1,357 were randomized to the treatment group and 686 were randomized to the control group. Applicants assigned to the control group were embargoed for 18 months from enrolling in the Youth Corps program to which they had applied. Although researchers were only able to assess 21 of the 34 randomly selected programs, the study team found no evidence that the study sample was unrepresentative of the population of Corps Network members. Participants in both groups were approximately 60 percent male and 40 percent female, with a median age of 18–21. Each participant received a telephone survey before the random assignment, with follow-ups 18 and 30 months later.

The impacts of Youth Corps on the three key outcomes (educational attainment, employed or in school, and volunteering) were not statistically significant. Several possible explanations of these findings are discussed, including the sample size, timing of the follow-up surveys, attrition, the representativeness of the study sites, and the possibility that the true impact of Youth Corps is close to or equal to zero. The results did indicate that treatment group members experienced significant beneficial impacts on their financial well-being: for the year prior to the 18-month survey, Youth Corps had a positive impact on annual income, hourly wages, and the ability to make ends meet. The researchers contend that these financial impacts are likely attributable at least in part to the stipends corps members received. This evaluation also included an extensive set of subgroup analyses, which found no evidence that Youth Corps was particularly beneficial for any of the selected subgroups. Of the programs studied, only a few had impact estimates that were significantly different than zero for any of the three outcomes. Overall, the study provides strong evidence for these findings.

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Beginning in Fall 2004 and ending in Winter 2005, researchers with Policy Studies Associates collected data from *City Year* alumni 1 to 15 years following completion of their AmeriCorps service. Respondents were 54 percent female; 46 percent White, 29 percent Black, 13 percent Hispanic. The evaluation examined the long-term impact of *City Year* AmeriCorps participation on alumni civic engagement, and political and social attitudes and behavior.

The study employed a quasi-experimental design utilizing statistical matching to compare *City Year* alumni with similarly situated members of national cohorts drawn from the National Election Studies (2000 and 2002), and the Center for Research on Civic Learning and Engagement’s (CIRCLE) National Civic Engagement Survey I (2002). Primary data collection employed three measurement strategies: (1) the Alumni Cohort Study, a mail survey of the universe of *City Year* alumni; (2) the Study of City Year Parents, a telephone survey designed to obtain additional insight into the effects of *City Year* on younger alumni and their families; and (3) the Longitudinal Study of Alumni, which involves longer, open-ended telephone interviews with a sample of alumni from a recent cohort of *City Year* participants and a matched sample of non-participants. The alumni survey garnered responses from 2,189 of 5,668 former members, a response rate of 38 percent.

Researchers found that *City Year* had a strong, positive impact on the attitudes and behavior of alumni, suggesting that *City Year* experience leads alumni onto and/or alters their pathway to higher civic engagement and social capital. In addition, *City Year* had a strong, positive impact on the civic engagement of alumni, and substantially increased the percent of alumni who voted, make political contributions, and volunteer.

**Effect sizes (expected direction):** Political efficacy = yes; egalitarianism = no; social trust = yes; organizational membership = yes; organizational leadership = yes; media usage = yes; voting = yes; political expression = yes; volunteerism = yes; volunteer leadership = yes.

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<tr>
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<tr>
<td>AmeriCorps State and National Direct</td>
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<td>AmeriCorps State and National</td>
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<td>Nationwide</td>
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This quasi-experimental study assesses the impact of ASN programs on the civic responsibility, educational attainment, and life skills of their AmeriCorps members. The study focuses on the 1994-95 and 1995-96 program years. Researchers employed three tiers of data collection: administrative data from all 310 AmeriCorps programs, including grant applications, reports to the CNCS, member enrollment and exit forms, and an annual review; a random sample of 60 programs involving 1800 AmeriCorps members and 700 controls, who submitted Entry, Exit, and Follow-Up Questionnaires and the Skills Inventory; and a subset of this sample including eight projects, 500 members, and 500 controls, who participated in Life Skills Assessments, focus groups, and journal reviews.

The Life Skills Assessments indicate that participation in AmeriCorps resulted in substantial gains in life skills for more than three-quarters of AmeriCorps members. Most AmeriCorps members who initially considered their life skills to be deficient achieved substantial or dramatic gains in every area except use of information technology. In terms of civic engagement, nearly two-thirds of AmeriCorps members reported that they would definitely be involved in future community service, and approximately half of these had already either applied to or accepted another service position. Only 1 percent of members reported that they would not be involved in future community service. Findings for educational attainment indicate that nearly 40 percent of AmeriCorps members were enrolled in educational programs while serving in AmeriCorps. A large majority of members intended to use their educational awards to pay for further education/training (approximately 74 percent) or to pay off student loans (approximately 8 percent). Concerns with internal validity – particularly the non-equivalence of the treatment and control groups and relatively high non-response rates – suggest results of this study should be interpreted with some caution. Overall, the study provides only preliminary evidence for these findings.
Kim, A. K., & Salazar, M. (2012). *Leveling the field is not enough: Promoting culturally responsive pedagogy in Teach for America through the evaluation of intercultural competence, colorblindness, White racial identity attitudes, and the belief that culture matters in education* (Dissertation presented to University of Denver).

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<td>Amber K. Kim (Dissertation)</td>
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This outcome evaluation assesses the impact of Colorado TFA on its members in terms of intercultural competence, colorblindness, and white racial identity attitudes. The study involved 134 teachers who attended Colorado TFA’s summer orientation before beginning their first year of TFA service. TFA volunteers commit to two years of service at partner public schools, teaching low-income students with the aim of expanding their opportunities in school and in life.

Data were collected at CO TFA’s Summer Orientation in July of 2010 (n=134), and again via several online surveys during April 2011 (n=78). Although there was substantial attrition between the two evaluations, demographics for both groups were similar: participants were 63 percent female and 37 percent male, with a median age range of 22-30. Ninety-two percent of participants identified as White. At each point, participants were evaluated using the Intercultural Development Inventory, version 3 (IDI v. 3), the Colorblind Racial Attitudes Scale (CoBRAS), and (for those who indicated that they were white) the White Racial Identity Attitudes Scale (WRIAS).

At Time 2, the mean score for intercultural competence decreased for the sample of Colorado TFA corps members (CMs) examined in this study. Similarly, the mean score for colorblindness increased over time, and the gap between the sample’s actual level and perceived level of intercultural competence widened. These changes over time were statistically significant (p < .001), and indicate that the corps experience does not increase intercultural competence or lessen colorblindness; in fact, at the end of the first year of the corps experience, participants in this research study were less culturally competent and more colorblind. CoBRAS and WRIAS results suggest that white CMs tend to focus on cultural similarities and minimize cultural differences. Although many have a healthy, positive anti-racist white identity, they lack awareness of the socio-cultural significance of race, and struggle to see their own racial privilege. The conclusion that CMs regress in these essential constructs is important because this means that CMs are entering their second year of teaching with a greater tendency to minimize differences and ignore color/race that, in turn, means a subtractive schooling experience for students and resistance to culturally responsive pedagogy. Overall, the study provides preliminary evidence for these findings.

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<td>LSA</td>
<td>UCLA and RAND Corporation</td>
<td>National</td>
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Forty-two institutions of higher education conducting community service programs through the LSA Higher Education program participated in this outcome study, which was based upon data collected via a mailed paper survey collected annually from 1990 to 1994 (the College Student Survey). The study, conducted jointly by UCLA and the RAND Corporation, examined the impact of community service participation on undergraduate students’ propensity to engage in service as well as their academic development, acquisition of life skills, and sense of civic responsibility. The target population consisted of entering freshman attending these 42 institutions of higher learning. The group was 34 percent female and 66 percent male.

The main evaluation question was “Does participating in service affect (a) civic responsibility (b) educational attainment, and (c) life skills?” The outcome evaluation design relied on end-of-service surveys collected from five successive freshman classes. Additional data used as controls included: SAT and ACT scores, enrollment information from the U.S. Department of Education, and information on LSA Higher Education programs collected by the RAND Corporation. The sample consisted of 3,450 students.

The findings reported suggest participating in service activities during the undergraduate years enhances the student’s academic development, life skill development, and sense of civic responsibility. Every one of the 35 outcome measures was favorably influenced by engagement in some form of service work. These beneficial effects occur for all types of service, whether the activities are concerned with education, human needs, public safety, or the environment. Although most findings are highly significant statistically, the absolute effect sizes are generally quite small—especially in the case of academic outcomes. The study findings point to the value of service learning for enhancing student development during the undergraduate years while simultaneously fulfilling a basic institutional mission of providing service to the community.

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<td>Americorps</td>
<td>Northwest Regional Educational Laboratory</td>
<td>Idaho, Montana, Oregon, Washington</td>
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This outcome evaluation assesses the effect of AmeriCorps programs on members’ community involvement, confidence in civic institutions, social trust, and public-oriented values. The study included data from AmeriCorps programs operating in Idaho, Montana, Oregon, and Washington during the 1997-98 and 1998-99 program years.

Researchers selected 1,000 AmeriCorps members from each program year to receive pre-service and post-service surveys, with response rates of 99 percent (pre-) and 56 percent (post-) for the 97-98 cohort and 86 percent (pre-) and 54 percent (post-) for the 98-99 cohort. Respondents to the post-service surveys did not differ significantly from the pre-service respondents in terms of political beliefs, social values, or basic demographic information. Survey items asked members to rate their confidence in various public institutions, to rate their agreement with statements about government and politics, and to rank a list of personal values based on their importance.

Participants showed no significant changes in their confidence in political and social institutions between the pre- and post-service evaluations. This is perhaps not entirely unexpected given that AmeriCorps does not actively attempt to build members’ confidence in public institutions. However, the researchers found that AmeriCorps members are politically and socially aware individuals: nearly 80 percent of the membership surveyed indicated that they pay some to a great deal of attention to national politics, while approximately 70 percent reported a similar level of attention paid to state and local politics. AmeriCorps members are active voters, with between 57 and 68 percent indicating that they nearly always vote in local, state, and national elections. No systematic changes over the pre- to post-service period were found in optimism, civic attitudes, or social trust. For the most part, AmeriCorps service appears to have had little impact on the participants’ beliefs about their role in politics and society. However, despite relatively stagnant public values, AmeriCorps members appear to experience a marked shift in personal or private values. Overall, the study provides preliminary evidence for these findings.

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18 Results from this study were also reported in a peer-reviewed journal article: Simon, C. A., & Wang, C. (2002). *The Impact of AmeriCorps Service on Volunteer Participants: Results from a 2-Year Study in Four Western States.* Administration & Society, 34(5), 522–540. [http://doi.org/10.1177/009539902237274](http://doi.org/10.1177/009539902237274) (document ID 0835)
Organizational Capacity


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<td>Habitat for Humanity VISTA Program</td>
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<td>VISTA</td>
<td>CNCS</td>
<td>Habitat for Humanity affiliates nationwide (excluding territories)</td>
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The target population for this CNCS-sponsored study consisted of all 535 *Habitat for Humanity (HfH)* affiliates in the United States, 135 of which (25 percent) had VISTA projects currently running or within the last three years (treatment group). All *HfH* affiliates were mailed a post-only survey in January 2002; 273 affiliates responded (51 percent).

The study employed a quasi-experimental design in which *HfH* affiliates with VISTA members were compared with *HfH* affiliates without VISTA members. Baseline equivalence was established for a number of key organizational characteristics. The study sought to assess the impact that having VISTA members as part an *HfH* affiliate made on affiliates’ organizational capacity, specifically their ability to complete work related to the organizational mission, including planning and production of affordable housing for low-income families. The study also includes a detailed discussion of the components of organizational capacity and operationalized this construct through a Capacity Index Scoring System (CISS).

Organizations that had VISTA members serving with them in the past three years had total capacity scores nearly four times higher than organizations that did not, holding constant the effects of other factors in the model. The study authors conclude that causation is not provable, but is supported. The authors advocate the application of the CISS to other organizational contexts to advance the theoretical conception and measurement of capacity, and to further understanding of the aspects of capacity that most influence accomplishment of organizational goals.
This quasi-experimental study assesses the impact of the CalSERVES Volunteer Infrastructure Project on nonprofit and educational organizations’ ability to create and sustain a successful volunteer program. The study targets 133 CalSERVES VIP partner sites from across California that received assistance during the 2011-2012 program year, as well as 59 similar sites that did not receive VIP services. Through the Volunteer Infrastructure Project, teams of AmeriCorps members are placed in California communities to provide infrastructure support for volunteer programs in non-profit and educational organizations. Each VIP Fellow helps build the systems necessary for organizations to structure, implement, increase and maintain volunteer programs, with the specific goal of recruiting 50 long-term and 50 short-term volunteers.

From the 133 partner sites and 59 comparison sites that were selected, 117 and 58 (respectively) provided responses. All programs were assessed using a Volunteer Capacity Assessment (VCA) that asked them to rate how well their organization fulfills statements related to organizational capacity, volunteer recruitment, and elements of a successful volunteer program. Treatment programs completed the VCA three times during the 2011-2012 program year: a pre-treatment, mid-year, and post-treatment. Comparison programs took the VCA twice, at mid-year and end-of-year. Data used for propensity score matching was gathered once in Spring 2012 for all sites.

Overall, the partner sites that participated in the CalSERVES VIP program reported strong, positive changes over time on the items included in the VCA instrument. Organizations that did not participate in the CalSERVES VIP program reported much smaller (and sometimes negative) changes on the VCA items. The use of a propensity score matching procedure diminishes the likelihood that factors other than participation in the CalSERVES VIP program influenced the change in reported scores over time. Overall, the study provides moderate evidence for these findings.

**Effect sizes:** organizational capacity (expected direction, p<0.005), volunteer recruitment (expected direction, p<0.05), elements of successful volunteer program (expected direction, p<0.01)

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<tr>
<td>VISTA</td>
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<td>AmeriCorps VISTA</td>
<td>PeopleWorks, Inc.</td>
<td>Nationwide</td>
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This outcome evaluation aims to determine the survival rates of VISTA supported projects after their VISTAs had departed, and examines the impact of the VISTA members and national VISTA policies on survival rates. The study encompasses two random samples of VISTA supported projects (240 total) that had ended two and five-years prior to April 1996. These samples bracketed national policy changes: projects in the five-year sample had not been influenced directly by the new policies, while projects in the two-year sample had not started until the new policies were in place.

A primary or follow-up interview was conducted once with each participating project. Follow-up interviews (shorter interviews, collecting limited data) were conducted after three attempts had been made to reach an agency to complete the primary interview. Overall, 215 of the 240 randomly selected projects were found to be eligible, and 201 of those 215 provided responses—119 with a primary interview, and 82 with the follow-up. A binary measure of project survival was employed on all interviews; on the primary interviews only, survival data were further broken down into five categories (expanded, maintained, transferred, reduced, and terminated).

Overall, nearly 68 percent of the VISTA supported programs continued to operate after the VISTAs had completed their assignment. The post-project sustainability rate was considerably higher for programs in the two-year sample (76.4 percent) than for programs in the five-year sample (60.7 percent). There were several differences between the two-year and five-year samples that may account for their higher survival rates, and which may be attributable to policy changes. The two-year sample was likely to begin continuation planning earlier in the project (95 percent versus 66.9 percent began continuation planning in the first year of the project). VISTAs were far more likely to have played a central role in the VISTA supported project in the two-year sample (68.3 percent versus 29.8 percent), and were more likely to be credited with helping the project expand (63.3 percent versus 32.8 percent). The sponsoring agencies were more likely to use VISTAs to recruit and train local community volunteers in the two-year sample (90.0 percent versus 20.7 percent), and were far more likely to use community volunteers to support the program after the VISTAs left (88.2 percent versus 17.5 percent). The agencies in the two-year sample indicated that they faced fewer problems raising funds and locating resources to continue the project after formal VISTA support ended. Overall, the study provides preliminary evidence for these findings.

**Effect sizes:** project survival (expected direction, p<0.01).