

FINANCIAL MANAGEMENT



Message from the
CHIEF FINANCIAL OFFICER

NOVEMBER 2006

The Corporation's continued management focus on accountability, efficiency and strategic use of resources paid big dividends in fiscal year 2006. Among the significant milestones we achieved:

- » **[A seventh consecutive unqualified audit opinion on our financial statements.]** This audit reflects a great leap forward in the Corporation's grants oversight and monitoring program, an area of long-standing concern, and improvements in our administration of personnel and payroll that address the related FY 2005 reportable condition. A new Internal Assessment Team is solidifying our financial controls and ensuring our compliance with A-123 standards.
- » **Sizable cost-effectiveness gains** from automating education award payments to AmeriCorps members, consolidating five field financial service centers into one, cutting out the "middle man" in our accounting system contract, and modernizing payroll systems for our VISTA and NCCC programs. Each of these initiatives means cost savings and better customer service.
- » **Further performance improvements on the CFO Council's government-wide financial metrics.** We moved from red to green on accounts receivable and anticipate doing the same on electronic payments and purchase card payments in early 2007. These improvements will result in consistently achieving seven to eight green lights on the nine metrics.
- » **Stronger linkage between our budget and strategic plan.** The Corporation is aligning all of its programs toward four strategic focus areas. Our fiscal year 2008 OMB budget submission is based on multi-year plans for achieving the focus area goals, such as increasing the number of Americans who volunteer, largely by redirecting base resources.

Our CEO, David Eisner, has challenged us to increase the value of our grants by reducing grantee burden and helping grantees get the most out of their federal dollars. Our efforts in 2006 centered around streamlining grant applications and implementing a seven-point plan for maximizing the use of AmeriCorps funds, some of which go unexpended due to member recruitment and retention shortfalls. The plan gives grantees greater flexibility to fill member slots, ratchets up grantee accountability, and gives the Corporation better tools for recapturing unspent funds so they can be used for national service activities as intended.

We are looking forward to more success in Fiscal Year 2007. We will take the first steps in transitioning to the Grants Management Line of Business; launch a "Paperless CFO" effort to promote further automation; implement a web-based time and attendance system; and complete the data warehouse project, which will deliver real-time management information to the desktop.

Of course, none of these accomplishments would be possible without the expertise, commitment, and hard work of employees throughout the Corporation. We have an outstanding team of professionals who understand that good management is essential to advancing national service.

Jerry G. Bridges
Chief Financial Officer

AUDIT RESULTS

AUDITOR'S REPORT

Office of Inspector General Corporation for National and Community Service

AUDIT OF THE CORPORATION FOR NATIONAL AND COMMUNITY SERVICE'S FISCAL YEAR 2006 FINANCIAL STATEMENTS

Audit Report Number 07- 01



Corporation for
**NATIONAL &
COMMUNITY
SERVICE** 

Prepared by:

COTTON & COMPANY LLP
635 Slaters Lane, Fourth Floor
Alexandria, Virginia 22314

This report was issued to Corporation management on November 15, 2006. Under the laws and regulations governing audit follow up, the Corporation is to make final management decisions on the report's findings and recommendations no later than May 15, 2007, and complete its corrective actions by November 15, 2007. Consequently, the reported findings do not necessarily represent the final resolution of the issues presented.



OFFICE OF INSPECTOR GENERAL

November 15, 2006

TO: David Eisner
Chief Executive Officer

FROM: Robert Shadowens 
Deputy Inspector General

SUBJECT: Audit of the Corporation for National and Community Service's Fiscal Year 2006
Financial Statements, Audit Report Number 07-01

We contracted with the independent certified public accounting firm of Cotton & Company (Cotton) to audit the financial statements of the Corporation for National and Community Service (Corporation) as of September 30, 2006 and 2005, and for the years then ended. The contract required that the audit be performed in accordance with generally accepted government auditing standards.

In its audit, Cotton found

- The financial statements were fairly presented, in all material respects, in conformity with generally accepted accounting principles;
- Reportable conditions from the Fiscal Year 2005 audit were determined to be closed;
- A reportable condition on Financial Reporting for Fiscal Year 2006;
- An issue of noncompliance with laws and regulations it tested.

Cotton & Company is responsible for the attached auditor's report, dated November 13, 2006, and the conclusions expressed therein. The Office of Inspector General does not express an opinion on the Corporation for National and Community Service's Financial Statements or Cotton's conclusions about the effectiveness of internal control or compliance with laws and regulations.

The Corporation's response to the audit report is included as an Appendix.

Attachment

cc:

Nicola Goren, Chief of Staff
Frank Trinity, General Counsel
Jerry Bridges, Chief Financial Officer
William Anderson, Deputy CFO for Financial Management
Sherry Wright, Audit Resolution Coordinator



1201 New York Avenue, NW ★ Suite 830, Washington, DC 20525
202-606-9390 ★ Hotline: 800-452-8210 ★ www.cncsig.gov

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Cotton & Company LLP
635 Slaters Lane
4th Floor
Alexandria, VA 22314

P: 703.836.6701
F: 703.836.0941
www.cottoncpa.com

Office of Inspector General
Corporation for National and Community Service

INDEPENDENT AUDITORS' REPORT

We have audited the accompanying Statements of Financial Position of the Corporation for National and Community Service (Corporation) as of September 30, 2006, and September 30, 2005, and the related Statements of Operations and Changes in Net Position, Budgetary Resources, and Cash Flows for the years ended September 30, 2006, and September 30, 2005. These financial statements are the responsibility of Corporation management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and standards applicable to financial statement audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance that the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting amounts and disclosures in the financial statements. An audit also includes assessing accounting principles used and significant estimates made by management, as well as evaluating overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Corporation at September 30, 2006, and September 30, 2005, and the results of its operations and changes in its net position, budgetary resources, and cash flows for the years ended September 30, 2006, and September 30, 2005, in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our reports dated November 13, 2006, on our consideration of the Corporation's internal control over financial reporting and on our tests of its compliance with provisions of laws and regulations. Our reports on internal control and compliance are an integral part of an audit conducted in accordance with *Government Auditing Standards* and, in considering the results of our audit, those reports should be read together with this report.

Information listed in the accompanying table of contents under *Management's Discussion and Analysis, Appendices, and Online Resources* for the Corporation's Performance and Accountability Report is not a required part of the financial statements. We have applied certain limited procedures that consisted principally of inquiries of management regarding methods of measurement and presentation of this information. We did not, however, audit this information and, accordingly, we express no opinion on it.

COTTON & COMPANY LLP

A handwritten signature in black ink that reads "Alan Rosenthal". The signature is fluid and cursive, with a long, sweeping horizontal stroke at the end.

Alan Rosenthal, CPA
Partner

November 13, 2006
Alexandria, Virginia



Cotton & Company LLP
635 Slaters Lane
4th Floor
Alexandria, VA 22314

P: 703.836.6701
F: 703.836.0941
www.cottoncpa.com

Office of Inspector General
Corporation for National and Community Service

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH LAWS AND REGULATIONS

We have audited the financial statements of the Corporation for National and Community Service (Corporation) as of and for the year ended September 30, 2006, and September 30, 2005, and have issued our report thereon dated November 13, 2006. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Corporation management is responsible for complying with laws and regulations applicable to the Corporation. As part of obtaining reasonable assurance that the Corporation's fiscal year 2006 financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws and regulations, noncompliance with which could have a direct and material effect on determination of financial statement amounts. Providing an opinion on compliance with those provisions was not, however, an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards* and which are described below.

The Corporation recognizes budgetary resources for reimbursements under cost-share agreements entered into with non-federal AmeriCorps*VISTA sponsors when agreements are executed rather than when reimbursements are received, which is required by Office of Management and Budget (OMB) Circular A-11. OMB Circular A-11, *Preparation, Submission, and Execution of the Budget*, Section 20.4(b), states:

Budget authority may be recorded and obligations incurred against orders from other Federal accounts only if an obligation is recorded by the paying account; obligations normally cannot be incurred against orders from the public without an advance....

You cannot incur obligations against customer orders received from non-Federal sources without an advance, unless a law specifically allows it.

Accordingly, the Corporation cannot record spending authority from offsetting collections for cost-share reimbursements or incur obligations against this authority until reimbursements are received. The Corporation may incur obligations to pay VISTA members against its Domestic Volunteer Service Act (DVSA) appropriations as well as cost-share amounts that have been collected. If at any time, however, obligations exceed budgetary resources, an Anti-Deficiency Act violation could occur. We were unable to determine if the Corporation was in compliance with the Anti-Deficiency Act at all times during the fiscal year. However, unobligated balances at September 30, 2006, in the FY 2006 DVSA appropriation (Treasury Account 95 06 0103 000 0) were \$54,263. If resources generated by unfilled customer orders without advance and receivables related to cost share agreements of \$1,665,182 were deducted from unobligated balances a deficit of \$1,610,919 would exist. This is an indication that the Corporation may have been in violation of the Anti-Deficiency Act.

We recommend that the Corporation modify its accounting practices to comply with OMB Circular A-11. We also recommend that the Corporation investigate a potential Anti-Deficiency Act occurrence and take required corrective action if a violation occurred.

This report is intended solely for the information and use of the United States Congress, President, Director of the Office of Management and Budget, Comptroller General of the United States, Corporation, and Inspector General. It is not intended to be and should not be used by anyone other than these specific parties.

COTTON & COMPANY LLP



Alan Rosenthal, CPA
Partner

November 13, 2006
Alexandria, Virginia



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F: 703.836.0941
www.cottoncpa.com

Office of Inspector General
Corporation for National and Community Service

**INDEPENDENT AUDITOR'S REPORT ON
INTERNAL CONTROL OVER FINANCIAL REPORTING**

We have audited the financial statements of the Corporation for National and Community Service (Corporation) as of and for the years ended September 30, 2006, and September 30, 2005, and have issued our report thereon dated November 13, 2006. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

In planning and performing the Fiscal Year 2006 audit, we considered the Corporation's internal control over financial reporting by obtaining an understanding of the Corporation's internal control, determining if internal control had been placed in operation, assessing control risk, and performing tests of controls to determine our auditing procedures for the purpose of expressing an opinion on the financial statements. We limited internal control testing to those controls necessary to achieve the objectives described in *Government Auditing Standards*. The objective of our audit was not to provide assurance on the Corporation's internal control. Consequently, we do not provide an opinion on internal control over financial reporting.

Our consideration of internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be reportable conditions. Under standards issued by the American Institute of Certified Public Accountants, reportable conditions are matters coming to our attention relating to significant deficiencies in the design or operation of the internal controls over financial reporting that, in our judgment, could adversely affect the Corporation's ability to record, process, summarize, and report financial data consistent with assertions by management in the financial statements. Material weaknesses are conditions in which the design or operation of one or more of the internal control components does not reduce, to a relatively low level, the risk that misstatements, in amounts that would be material in relation to the financial statements being audited, may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Because of inherent limitations in internal control, misstatements due to error or fraud may occur and not be detected.

We noted one matter, described in Exhibit 1, involving internal control over financial reporting and its operation that we consider to be a reportable condition. We do not consider this reportable condition to be a material weakness. The status of prior-year reportable conditions is in Exhibit 2.

We also noted other matters involving internal control and its operation that we will report to Corporation management in our management letter, which will be issued as OIG Audit Report 07-02.

We have provided a draft of this report to the Corporation. The Corporation's response to our report is included as Appendix A.

This report is intended solely for the information and use of the United States Congress, the President, Director of the Office of Management and Budget, Comptroller General of the United States, Corporation, and Inspector General. It is not intended for, and should not be used by, anyone other than these specific parties.

COTTON & COMPANY LLP



Alan Rosenthal, CPA
Partner

November 13, 2006
Alexandria, Virginia

EXHIBIT 1
CORPORATION FOR NATIONAL AND COMMUNITY SERVICE
REPORTABLE CONDITION
SEPTEMBER 30, 2006

FINANCIAL STATEMENT QUALITY CONTROL AND ASSURANCE IMPROVEMENTS NEEDED

The Corporation's internal control and quality assurance procedures over financial management and reporting need improvement to ensure that accurate and reliable financial reports can be prepared in a timely manner. The Corporation's financial reporting department, Accounting and Financial Management Services (AFMS), is responsible for preparing financial statements as well as ensuring that all accounting transactions are accurate and recorded in accordance with appropriate accounting principles.

The Corporation did not have sufficient and effective quality control procedures over its draft financial statements and related footnote disclosures. This resulted in a significant number of auditor comments and several versions of the financial statements and footnotes. In addition, the Corporation was unable to adhere to agreed-upon reporting deadlines. For example:

- The year-end trial balance and financial statements were submitted by the Corporation after the scheduled delivery date and contained errors and omissions that resulted in three subsequent revisions.
- Capital property and capital lease supporting schedules were not maintained throughout the fiscal year. The Corporation did not maintain adequate records for approximately \$2 million of capital additions.
- Increases and decreases in unobligated balances for expired funds were not accounted for using appropriate general ledger accounts for upward and downward adjustments, resulting in approximately \$6.5 million of misstatements on the Statement of Budgetary Resources (SBR).
- Differences of \$2.5 million in the relationship between unexpended appropriations in the proprietary accounts and unobligated balances and undelivered orders in budgetary accounts were not researched to determine validity. The invalid differences are indicative of accounting posting errors.
- A misclassification of budget object codes (BOC) during cost allocation resulted in a \$15 million discrepancy between member stipends and salaries and benefits that was not detected by AFMS.
- Use of a trial balance that omitted opening account balances resulted in the Corporation overstating unfunded Federal Employees Compensation Act (FECA) liability by approximately \$2.1 million.
- Liability for the Volunteer Health Claim Accrual was overstated by \$5.1 million as the result of transposition of numbers and data entry errors.

- Adjustments were recorded in the Corporation's Momentum accounting system to reconcile to the FACTS II data submitted to Treasury without supporting documentation for the adjustments.
- The general ledger contained accounts with unnatural balances that were not investigated for determining validity.
- The Corporation did not recognize all imputed expenses and financing related to Treasury's Judgment Fund.
- The ending Fiscal Year (FY) 2005 account balances did not agree with beginning FY 2006 balances due to the fact that adjusting entries were posted to incorrect accounting periods.
- The June 30, 2006, SBR contained a misstatement of approximately \$11 million for the line item "Less distributed offsetting receipts" in the "Outlays" section due to the omission of a general ledger account balance.
- Purchases and sales of securities included in investing activities in the Statement of Cash Flows as of June 30, 2006, were not the actual amounts paid or received due to the fact that they included the applicable discount or premium. Operating activities were misstated by a similar amount.

Recommendations

We recommend that existing procedures be reviewed and enhanced to ensure that all financial transactions are properly recorded, and that accurate and reliable financial statements and footnotes can be prepared on a timely basis. Specifically, we recommend:

- Performing additional analytical procedures, such as relationship testing and fluctuation analysis.
- Developing and implementing checklists to ensure timely, accurate, and complete financial reporting in accordance with applicable accounting principles.
- Having an independent review conducted by individuals not associated with the Corporation's daily financial management and reporting responsibilities.
- Providing training and continuing education for financial management personnel.
- Producing accruals on a quarterly basis in order that quarterly financial statements comply with generally accepted accounting principles and facilitate fiscal year-end financial reporting.

EXHIBIT 2
STATUS OF PRIOR-YEAR REPORTABLE CONDITIONS
AS OF SEPTEMBER 30, 2006

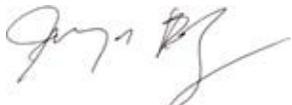
| FY 2005 Finding | Type | FY 2006 Status |
|--|--|-----------------------|
| Monitoring of Grantee Activities | 2002: Reportable Condition 2003: Reportable Condition 2004: Reportable Condition 2005: Reportable Condition | Closed |
| Personnel and Payroll Processing Internal Controls | 2005: Reportable Condition | Closed |

AGENCY RESPONSE

APPENDIX

CORPORATION RESPONSE TO REPORT



Date: November 15, 2006
To: Carol Bates, Assistant Inspector General for Audit
From: Jerry Bridges, Chief Financial Officer 
Subject: Fiscal 2006 Financial Audit Report

Thank you for the opportunity to comment on the fiscal 2006 financial audit report (OIG Report 07-01). We are pleased that the two prior-year reportable conditions have been favorably resolved. The Corporation achieved a significant milestone in closing the longstanding reportable condition on grantee oversight and monitoring. This culminated an intensive two-year effort in which the Corporation implemented a unified risk assessment and planning process, held program and grant staff accountable to their monitoring plans, improved documentation of monitoring activities, and built innovative oversight and monitoring tools into its electronic grants management system.

Regarding Cotton & Company's assessment that the Corporation did not have an adequate financial statement quality control process, the Corporation disagrees. In the report the auditors cite several examples of minor adjustments made during the course of the audit. As noted in a separate response to you, the Corporation addressed each of these proposed adjustments in detail, noting why it would be inappropriate for the Corporation to make the adjustments and other audit recommendations. That correspondence represents the Corporation's management decision for the audit in accordance with OMB Circular A-50. I appreciate your timely concurrence with management's decision on this matter.

Regarding cost-share agreements entered into with non-Federal AmeriCorps*VISTA sponsors, Cotton & Company disagreed with the Corporation's long standing interpretation of its authorizing statute. Since its inception, the Corporation has opined that the statute allows *reimbursable* cost share agreements with VISTA sponsoring organizations. OMB Circular A-11 *generally* does not allow such agreements with non-Federal entities unless an agency has *specific authority*. The auditors concluded that the Corporation's authorizing statute did not meet the "specific authority" requirement in Circular A-11. We are working with OMB to clarify the applicability of this section of the Circular, including identifying any corrective actions that may be needed. This matter does not have a direct and material effect on determination of our financial statement amounts.



1201 New York Avenue, NW ★ Washington, DC 20525
202-606-5000 ★ www.nationalservice.org

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FINANCIAL STATEMENTS

The Corporation's financial statements report the financial position, results of operations, cash flows, and budgetary resources, as required by the Government Corporation Control Act (Act), the National and Community Service Act of 1990, as amended, and the President's February 27, 2004, Executive Order on National and Community Service Programs (EO 13331). The Government Corporation Control Act requires that government corporations submit an annual report to the Congress within 180 days of the fiscal year end. The Office of Management and Budget has accelerated this reporting deadline so that for fiscal 2006 the report is due 45 days after the fiscal year end. As specified in the Act, the principal financial statements of the Corporation are the:

- » Statement of Financial Position, which reports the status of Corporation assets, liabilities, and net position.
- » Statement of Operations and Changes in Net Position, which reports on revenues and expenses of the Corporation for the year.
- » Statement of Cash Flows, which reports on the components that make up the change in fund balance of the Corporation for the year.

In addition, under the requirements of Executive Order 13331, the Corporation includes a Statement of Budgetary Resources, which reports the status of the Corporation's obligations and outlays, as one of its principal statements. The statements present comparative information for FY 2006 and 2005. For the seventh year in a row, the Corporation's audited financial statements received an unqualified opinion. This opinion recognizes the financial statements as fairly presented, in all material respects, and in conformity with generally accepted accounting principles.

LIMITATIONS OF THE FINANCIAL STATEMENTS

These statements have been prepared to report on the financial position and results of operations of the Corporation for National and Community Service, a Federal government corporation, in conformity with generally accepted accounting principles. While the statements have been prepared from the books and records of the Corporation, the statements are in addition to the financial reports used to monitor and control budgetary resources that are prepared from the same books and records. These statements should also be read with the realization that they are for a component of the U.S. Government, a sovereign entity. One implication of this is that liabilities cannot be liquidated without legislation that provides the resources to do so.

These financial statements have been prepared for the purpose of presenting the financial position, results of operations, and cash flows of the Corporation for National and Community Service, as required by the Government Corporation Control Act (31 USC 9106) and by the National and Community Service Act of 1990, as amended (42 USC 12651). These financial statements include the Corporation's activities related to providing grants and education awards to eligible recipients. The Corporation is not subject to income tax.

Transactions are recorded in the accounting system on an accrual basis and a budgetary basis. Under the accrual method of accounting revenues are recognized when earned and expenses are recognized when a liability is incurred, without regard to receipt or payment of cash. Appropriations are considered earned for the Corporation's National Service Trust Fund and are recognized as revenue when received in the Trust Fund. The recognition of budgetary accounting transactions is essential for compliance with legal constraints and controls over the use of Federal funds. Budgetary accounting principles are designed to recognize the obligation of funds according to legal requirements, which in many cases is prior to the occurrence of an accrual-based transaction. Thus, the financial statements differ from other financial reports submitted pursuant to Office of Management and Budget directives for the purpose of monitoring and controlling the use of the Corporation's budgetary resources.

CORPORATION FOR NATIONAL AND COMMUNITY SERVICE
 STATEMENTS OF FINANCIAL POSITION
 AS OF SEPTEMBER 30
 (DOLLARS IN THOUSANDS)

| ASSETS | 2006 | 2005 |
|---|----------------------------|----------------------------|
| Fund Balance with Treasury <i>(Note 2)</i> | \$ 927,827 | \$ 904,096 |
| Trust Investments and Related Receivables <i>(Note 3)</i> | 448,329 | 404,745 |
| Advances to Others | 60,047 | 63,589 |
| Accounts Receivable, Net <i>(Note 4)</i> | 2,055 | 3,187 |
| Property and Equipment, Net <i>(Note 5)</i> | 3,158 | 982 |
| TOTAL ASSETS | <u>\$ 1,441,416</u> | <u>\$ 1,376,599</u> |
| LIABILITIES | | |
| Trust Service Award Liability <i>(Note 6)</i> | \$ 266,943 | \$ 260,061 |
| Grants Payable | 88,639 | 91,448 |
| Accounts Payable | 5,912 | 7,061 |
| Actuarial FECA Liability <i>(Note 8)</i> | 12,537 | 12,298 |
| Other Liabilities | 11,223 | 10,109 |
| Accrued Annual Leave | 3,736 | 3,412 |
| Advances from Others | 162 | 68 |
| Capital Lease Liability <i>(Note 7)</i> | 327 | 402 |
| TOTAL LIABILITIES | <u>389,479</u> | <u>384,859</u> |
| Commitments and Contingencies <i>(Note 14)</i> | | |
| NET POSITION | | |
| Unexpended Appropriations | 872,133 | 864,400 |
| Cumulative Results of Operations | 179,804 | 127,340 |
| TOTAL NET POSITION <i>(Note 9)</i> | <u>1,051,937</u> | <u>991,740</u> |
| TOTAL LIABILITIES AND NET POSITION | <u>\$ 1,441,416</u> | <u>\$ 1,376,599</u> |

The accompanying notes are an integral part of these financial statements.

CORPORATION FOR NATIONAL AND COMMUNITY SERVICE
STATEMENTS OF OPERATIONS AND CHANGES IN NET POSITION
FOR THE YEARS ENDED SEPTEMBER 30
(DOLLARS IN THOUSANDS)

| REVENUES | 2006 | 2005 |
|---|---------------------|-------------------|
| Appropriated Capital Used | \$ 731,807 | \$ 678,753 |
| Appropriations Transferred to the Trust Fund <i>(Note 10)</i> | 154,868 | 142,848 |
| Interest | 15,427 | 12,096 |
| Revenue from Services Provided | 9,064 | 8,248 |
| Other | 185 | 1,111 |
| TOTAL REVENUE | 911,351 | 843,056 |
| EXPENSES | | |
| AmeriCorps | 553,851 | 494,246 |
| SeniorCorps | 235,955 | 233,285 |
| Learn and Serve America | 51,799 | 54,695 |
| Subtotal, Program Expenses | 841,605 | 782,226 |
| Earmarked Grants | 9,504 | 12,465 |
| Office of Inspector General | 7,778 | 6,029 |
| TOTAL EXPENSES <i>(Note 11)</i> | 858,887 | 800,720 |
| EXCESS OF REVENUE OVER EXPENSES | \$ 52,464 | \$ 42,336 |
| NET POSITION | | |
| Excess of Revenue over Expenses | \$ 52,464 | \$ 42,336 |
| Increase in Unexpended Appropriations, Net <i>(Note 13)</i> | 7,733 | 75,344 |
| Increase in Net Position, Net | 60,197 | 117,680 |
| Net Position, Beginning Balance | 991,740 | 874,060 |
| NET POSITION, ENDING BALANCE <i>(Note 9)</i> | \$ 1,051,937 | \$ 991,740 |

The accompanying notes are an integral part of these financial statements.

CORPORATION FOR NATIONAL AND COMMUNITY SERVICE
STATEMENTS OF CASH FLOWS
FOR THE YEARS ENDED SEPTEMBER 30
(DOLLARS IN THOUSANDS)

| CASH FLOWS FROM OPERATING ACTIVITIES | 2006 | 2005 |
|---|--------------------------|--------------------------|
| Excess of Revenues over Expenses | \$ 52,464 | \$ 42,336 |
| Adjustments Affecting Cash Flow: | | |
| Appropriated Capital Used | (731,807) | (678,753) |
| Appropriations Received in Trust | (154,868) | (142,848) |
| Decrease/(Increase) in Accounts Receivable | 1,132 | (551) |
| Decrease/(Increase) in Interest Receivable | (56) | (1,332) |
| Decrease/(Increase) in Advances | 3,542 | 2,565 |
| Increase/(Decrease) in Accounts Payable and Other Liabilities | 59 | (473) |
| Increase/(Decrease) in FECA and Annual Leave Liabilities | 563 | 259 |
| Increase/(Decrease) in Capital Lease Liability | (75) | - |
| Increase/(Decrease) in Trust Liability | 6,882 | 22,564 |
| Increase/(Decrease) in Grants Payable | (2,809) | (25,802) |
| Amortization of Premium/Discount on Investments | 2,837 | (1,732) |
| Depreciation, Amortization, and Loss on Disposition of Assets | 899 | 402 |
| Total Adjustments | <u>(873,701)</u> | <u>(825,701)</u> |
| NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES | <u>(821,237)</u> | <u>(783,365)</u> |
| CASH FLOWS FROM INVESTING ACTIVITIES | | |
| Purchase of Property and Equipment | (3,075) | (46) |
| Sales of Securities | 363,305 | 337,175 |
| Purchase of Securities | (409,670) | (400,983) |
| NET CASH PROVIDED (USED) BY INVESTING ACTIVITIES | <u>(49,440)</u> | <u>(63,854)</u> |
| CASH FLOWS FROM FINANCING ACTIVITIES | | |
| Appropriations Received | 919,049 | 934,482 |
| Canceled/Rescinded Appropriations | (24,641) | (37,537) |
| NET CASH PROVIDED BY FINANCING ACTIVITIES | <u>894,408</u> | <u>896,945</u> |
| NET INCREASE/(DECREASE) IN FUND BALANCE WITH TREASURY | 23,731 | 49,726 |
| FUND BALANCE WITH TREASURY, BEGINNING | <u>904,096</u> | <u>854,370</u> |
| FUND BALANCE WITH TREASURY, ENDING | <u>\$ 927,827</u> | <u>\$ 904,096</u> |

The accompanying notes are an integral part of these financial statements.

CORPORATION FOR NATIONAL AND COMMUNITY SERVICE
STATEMENTS OF BUDGETARY RESOURCES
FOR THE YEARS ENDED SEPTEMBER 30
(DOLLARS IN THOUSANDS)

| BUDGETARY RESOURCES | 2006 | 2005 |
|---|---------------------|---------------------|
| Unobligated balance, brought forward, October 1 | \$ 215,828 | \$ 154,669 |
| Recoveries of prior year unpaid obligations | 39,507 | 42,426 |
| Budget authority | | |
| Appropriations received | 1,092,466 | 1,086,254 |
| Spending authority from offsetting collections | | |
| Collected | 10,581 | 7,809 |
| Change in receivable from Federal sources | (1,968) | (1,726) |
| Change in unfilled customer orders | | |
| Advance received | 94 | (187) |
| Without advance from Federal sources | 2,634 | - |
| Anticipated for rest of year, without advances | - | - |
| Permanently not available | (24,642) | (37,537) |
| TOTAL BUDGETARY RESOURCES | \$ 1,334,500 | \$ 1,251,708 |
| STATUS OF BUDGETARY RESOURCES | | |
| Obligations incurred | | |
| Direct | \$ 1,148,622 | \$ 1,035,880 |
| Unobligated balances | | |
| Apportioned | 5,285 | 111,941 |
| Other available | 73,607 | 38,227 |
| Unobligated balances not available | 106,986 | 65,660 |
| TOTAL STATUS OF BUDGETARY RESOURCES | \$ 1,334,500 | \$ 1,251,708 |

(Continued)

The accompanying notes are an integral part of these financial statements.

CORPORATION FOR NATIONAL AND COMMUNITY SERVICE
 STATEMENTS OF BUDGETARY RESOURCES
 FOR THE YEARS ENDED SEPTEMBER 30
 (DOLLARS IN THOUSANDS)

(Continued)

| CHANGE IN OBLIGATED BALANCE | 2006 | 2005 |
|---|---------------------|---------------------|
| Obligated balance, net | | |
| Unpaid obligations, brought forward, October 1 | \$ 1,083,950 | \$ 1,040,374 |
| Less uncollected customer payments - brought forward, October 1 | (2,789) | (2,708) |
| Adjustment for 2004 carry forward balance | - | (8,352) |
| Obligations incurred, net | 1,148,622 | 1,035,880 |
| Less gross outlays | (1,007,987) | (943,333) |
| Less recoveries of prior year unpaid obligations, actual | (39,507) | (42,426) |
| Change in uncollected customer payments from Federal sources | (666) | 1,726 |
| TOTAL UNPAID OBLIGATED BALANCE, NET, END OF PERIOD | \$ 1,181,623 | \$ 1,081,161 |
| Obligated balance, net, end of period | | |
| Unpaid obligations | \$ 1,185,078 | \$ 1,083,950 |
| Less uncollected customer payments from Federal sources | (3,455) | (2,789) |
| TOTAL UNPAID OBLIGATED BALANCE, NET, END OF PERIOD | \$ 1,181,623 | \$ 1,081,161 |
| OUTLAYS | | |
| Gross outlays | \$ 1,007,987 | \$ 943,333 |
| Less offsetting collections | (10,675) | (7,622) |
| Less distributed offsetting receipts | (25,228) | (21,273) |
| NET OUTLAYS | \$ 972,084 | \$ 914,438 |

The accompanying notes are an integral part of these financial statements.

NOTES TO THE FINANCIAL STATEMENTS

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Basis of Presentation

These financial statements have been prepared to report the financial position, results of operations, cash flows, and budgetary resources of the Corporation for National and Community Service (Corporation), as required by the Government Corporation Control Act (31 USC 9106), the National and Community Service Act of 1990, as amended (42 USC 12651), and the President's February 27, 2004, Executive Order on National and Community Service Programs. These financial statements have been prepared from the books and records of the Corporation. The Statements of Financial Position, Operations and Changes in Net Position, and Cash Flows have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as applicable to Federal governmental corporations and include the Corporation's activities related to providing grants and education awards to eligible participants. The Statement of Budgetary Resources, required by Executive Order, has been prepared in accordance with guidance prescribed in Office of Management and Budget (OMB) Circular A-136, *Financial Reporting Requirements*, which constitutes generally accepted accounting principles for Federal governmental entities as specified by the AICPA's Statement on Auditing Standards 69, *The Meaning of Presents Fairly in Conformity With Generally Accepted Accounting Principles*. The Corporation is not subject to income tax.

The principal financial statements of the Corporation are the:

- » Statement of Financial Position;
- » Statement of Operations and Changes in Net Position;
- » Statement of Cash Flows; and
- » Statement of Budgetary Resources.

The notes to the financial statements are considered an integral part of the financial statements.

B. Reporting Entity

The Corporation was created by the National and Community Service Trust Act of 1993 (Public Law 103-82, 42 USC 12651). The Corporation provides grants and other incentives to States, local municipalities, and not-for-profit organizations to help communities meet critical challenges in the areas of education, public safety, human needs, and the environment through volunteer service. The Corporation oversees three national service initiatives:

- » AmeriCorps is the national service program that annually engages Americans of all ages and backgrounds in full-time and sustained part-time community service and provides education awards in return for such service. AmeriCorps includes State, National, Tribes & Territories (State/National); National Civilian Community Corps (NCCC); and Volunteers In Service To America (VISTA) programs.
- » The National Senior Service Corps is a network of people age 55 and older who participate in the Foster Grandparent Program, the Senior Companion Program, and the Retired and Senior Volunteer Program. These programs tap the experience, skills, talents, and creativity of America's seniors.
- » Learn and Serve America supports and promotes service learning in schools, universities, and communities. Through structured service activities that help meet community needs, nearly one million students improve their academic learning, develop personal skills, and practice responsible citizenship.

C. Budgets and Budgetary Accounting

The activities of the Corporation are primarily funded through the Labor-Health and Human Service, and Education appropriation bill. For FY 2006, the bill provided one amount to carry out Domestic Volunteer Service Act (DVSA) programs, a second amount to carry out National and Community Service Act (NCSA) programs, a third amount for salaries and expenses to cover administration of both DVSA and NCSA programs, and a fourth amount to cover necessary expenses of the Office of Inspector General (OIG).

Appropriations covering DVSA programs as well as salaries and expenses are available for obligation by the Corporation for one fiscal year only, while appropriations for NCSA and OIG are available for obligation by the Corporation over two fiscal years.

In addition, part of the NCSA appropriations are provided on a no-year basis for the National Service Trust (the Trust), a fund within the Corporation primarily used to provide education awards to eligible participants. The Trust provides awards for AmeriCorps members under AmeriCorps*State and National, Tribes and Territories, AmeriCorps*NCCC, and AmeriCorps*VISTA.

D. Basis of Accounting

Transactions are recorded in the accounting system on an accrual basis and a budgetary basis. Under the accrual method of accounting, revenues are recognized when earned and expenses are recognized when a liability is incurred, without regard to receipt or payment of cash. Appropriations are considered earned for the Corporation's National Service Trust Fund and are recognized as revenue when received in the Trust Fund.

The recognition of budgetary accounting transactions is essential for compliance with legal constraints and controls over the use of Federal funds. Budgetary accounting principles are designed to recognize the obligation of funds according to legal requirements, which in many cases is prior to the occurrence of an accrual-based transaction. Thus, the Statements of Financial Position, Operations and Changes in Net Position, and Cash Flows differ from the Statement of Budgetary Resources and other financial reports submitted pursuant to OMB directives for the purpose of providing information on how budgetary resources were made available and monitoring and controlling the use of the Corporation's budgetary resources.

E. Fund Balance with Treasury

The Corporation does not maintain cash in commercial bank accounts. Cash receipts and disbursements are processed by the U.S. Treasury. The Fund Balance with Treasury represents annual, multi-year, and no-year funds, which are maintained in appropriated and trust funds that are available to pay current and future commitments.

Funds maintained in the National Service Trust are restricted for use in paying service awards earned by eligible participants as well as interest forbearance, and are not available for use in the current operations of the Corporation.

The majority of the funds received from individuals and organizations in the form of gifts and donations for the support of service projects are restricted for a particular use.

F. Trust Investments and Related Receivables

By law, the Corporation invests funds, which have been transferred to the Trust, only in interest-bearing Treasury obligations of the United States. These Treasury obligations are referred to as market-based specials, which are similar to government securities sold on the open market, and consist of Treasury notes, bonds, bills and one-day certificates.

The Corporation classifies these investments as held-to-maturity at the time of purchase and periodically reevaluates such classification. Securities are classified as held-to-maturity when the Corporation has the positive intent and ability to hold securities to maturity. Held-to-maturity securities are stated at cost with corresponding premiums or discounts amortized over the life of the investment to interest income. Premiums and discounts are amortized using the effective interest method.

Interest receivable represents amounts earned but not received on investments held at year-end. Prepaid interest is the amount of interest earned on a security since the date of its last interest payment up to the date the security is purchased by the Corporation. Such interest, if any, at yearend is included in the interest receivable balance.

G. Advances to Others

The Corporation advances funds, primarily in response to grantee drawdown requests, to facilitate their authorized national and community service and domestic volunteer service activities. The cash

payments to grantees, in excess of amounts earned under the terms of the grant agreements, are accounted for as advances. At the end of the fiscal year, the total amount advanced to grantees is compared with the Corporation-funded amount earned by the grantees. Grantee expenses are determined from reports submitted by the grantees. For those grantees with advances exceeding expenses, the aggregate difference is reported as the advance account balance.

H. Accounts Receivable

Accounts receivable represents amounts due to the Corporation primarily under Federal and non-Federal reimbursable agreements, grantee audit resolution determinations, and outstanding travel advances due from employees. These amounts are reduced by an allowance for uncollectible accounts based on the age of each past due account.

I. Property and Equipment

The Corporation capitalizes property and equipment at historical cost for acquisitions of \$10 thousand or more, with an estimated useful life that extends beyond the year of acquisition. The assets reported include telephone equipment, computer systems equipment, copiers, computer software, furniture, and assets under capital leases. These assets are depreciated (or amortized) on a straight-line basis over estimated useful lives ranging from two to 10 years, using the half-year convention. Normal maintenance and repair costs on capitalized property and equipment are expensed when incurred.

J. Trust Service Award Liability

The Trust service award liability represents unpaid earned, and expected to be earned, education awards and eligible interest forbearance costs, which are expected to be used. These amounts relate to participants who have completed service or are currently enrolled in the program and are expected to earn an award, based on the Corporation's historical experience.

K. Grants Payable

Grants are made to nonprofit organizations, educational institutions, states, municipalities, and other external organizations. Grants become budgetary obligations, but not liabilities, when they are awarded. At the end of each fiscal year, the Corporation reports the total amount of unreimbursed authorized grantee expenses, earned under the terms of grant agreements, as grants payable.

L. Accounts Payable

The Corporation records as liabilities all amounts that are likely to be paid as a direct result of a transaction or event that has already occurred. Accounts payable represents amounts due to both Federal and non-Federal entities for goods and services received by the Corporation, but not paid for at the end of the fiscal year.

M. Actuarial FECA Liability

The Federal Employees' Compensation Act (FECA) provides income and medical cost protection to covered Federal civilian employees injured on the job, employees who have incurred a work-related occupational disease, and beneficiaries of employees whose death is attributable to a job-related injury or occupational disease. Claims incurred for benefits for Corporation employees under FECA are administered by the Department of Labor (DOL) and later billed to the Corporation. The Corporation's actuarial liability for workers' compensation includes costs incurred but unbilled as of year-end, as calculated by DOL, and is not funded by current appropriations.

N. Other Liabilities

Other liabilities include amounts owed but not paid at the end of the fiscal year for payroll and benefits; VISTA stipends; and the portion of the liability for Federal Employees' Compensation Act charges incurred and billed but unpaid.

O. Accrued Annual Leave

Annual leave is accrued as a liability based on amounts earned but not used as of the fiscal year-end. Each year, the balance in the accrued annual leave account is adjusted to reflect current year pay

rates and leave balances. Annual leave is funded from current appropriations when used. As unused annual leave is used in the future, financing will be obtained from appropriations current at that time. Sick leave and other types of non-vested leave are expensed when used.

P. Advances from Others

Advances from others consist of advances from other government agencies related to interagency agreements the Corporation entered into to provide services to those agencies.

Q. Net Position

Net position is composed of unexpended appropriations and cumulative results of operations. Unexpended appropriations are funds appropriated and warranted to the Corporation that are still available for expenditure as of the end of the fiscal year. Cumulative results of operations represent the net differences between revenues and expenses from the inception of the Corporation.

R. Revenues

Appropriated Capital Used

The Corporation obtains funding for its program and operating expenses through annual and multiyear appropriations. Appropriations are recognized on an accrual basis at the time they are used to pay program or administrative expenses, except for expenses to be funded by future appropriations such as earned but unused annual leave. Appropriations expended for property and equipment are recognized as used when the property is purchased. Funds not used for eligible expenses within the allowed time must be returned to Treasury. Appropriations received for the Corporation's Trust are recognized as revenue when received in the Trust Fund. Trust appropriations do not expire with the passage of time and are retained by the Corporation in the Trust until used for eligible education service award purposes.

Interest

Interest income is recognized when earned. Treasury notes and bonds pay interest semiannually, based on the stated rate of interest. Interest on Treasury bills is paid at maturity. Interest income is adjusted by amortization of premiums and discounts using the effective interest method.

Revenue from Services Provided

The Corporation receives income from reimbursable service agreements that is recorded as revenue from services provided. Revenue from services provided is recognized when earned, i.e., goods have been delivered or services rendered.

Other Revenue

Other revenue consists of gifts and donations for the support of service projects from individuals and organizations.

S. Retirement Benefits

The Corporation's employees participate in either the Civil Service Retirement System (CSRS) or the Federal Employees Retirement System (FERS). FERS was established by the enactment of Public Law 99-335. Pursuant to this law, FERS and Social Security automatically cover most employees hired after December 31, 1983. Employees hired prior to January 1, 1984, elected to join FERS and Social Security or remained in the CSRS.

For employees covered by CSRS, the Corporation contributes 8.51 percent of their gross pay towards retirement. For those employees covered by FERS, the Corporation contributes 11.50 percent of their gross pay towards retirement. Employees are allowed to participate in the Federal Thrift Savings Plan (TSP). For employees under FERS, the Corporation contributes an automatic one percent of basic pay to TSP and matches employee contributions up to an additional 4 percent of pay, for a maximum Corporation contribution amounting to 5 percent of pay. Employees under CSRS may participate in the TSP, but will not receive either the Corporation's automatic or matching contributions.

The Corporation made retirement contributions of \$571 thousand and \$622 thousand to the CSRS

Plan, and \$7.06 million and \$6.63 million to the FERS and TSP Plans in fiscal years 2006 and 2005, respectively.

T. Use of Estimates

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

U. Supplemental Cash Flow Information

Interest paid during FY 2006 and 2005 was \$11 thousand and \$16 thousand, respectively. Property and equipment acquired under capital lease obligations totaled \$435 thousand in FY 2005. There were no capital acquisitions in FY 2006.

V. Reclassification of 2005 Financial Statements

Net Position in the Statement of Financial Position for FY 2005 was reformatted to conform to the FY 2006 presentation. The FY 2005 Statement of Budgetary resources was reformatted conform to the July 2006 changes required by OMB Circular A-136, *Financial Reporting Requirements*. These changes had no effect on Total Net Position, Budgetary Resources, Status of Budgetary Resources, or Relationship of Obligations to Outlays presented in the statements.

NOTE 2—FUND BALANCE WITH TREASURY

U.S. Government cash is accounted for on an overall consolidated basis by the U.S. Department of Treasury. The Fund Balance with Treasury line on the Statement of Financial Position consists of the following:

- » Appropriated Funds—Appropriated funds are received through congressional appropriations to provide financing sources for the Corporation's programs on an annual, multi-year, and no-year basis. The funds are warranted by the United States Treasury and apportioned by the Office of Management and Budget.
- » Trust Funds—Trust Funds are accounts designated by law for receipts earmarked for specific purposes and for the expenditure of these receipts. Funds from the Corporation's Trust Fund may be expended for the purpose of providing an education award or interest forbearance payment and must always be paid directly to a qualified institution (college, university, or other approved educational institution, or a lending institution holding an existing student loan) as designated by the participant, as well as awards under the President's Freedom Scholarship Program.
- » Gift Funds—Gift Funds are funds received from individuals and organizations as donations in furtherance of the purposes of the national service laws.

| FUND BALANCE WITH TREASURY AS OF SEPTEMBER 30 | | | | | | |
|---|-------------------|------------------|-------------------|-------------------|-----------------|-------------------|
| <i>(DOLLARS IN THOUSANDS)</i> | | | | | | |
| | 2006 | | | 2005 | | |
| Type | Unrestricted | Restricted | Total | Unrestricted | Restricted | Total |
| Appropriated Funds | \$ 913,492 | \$ - | \$ 913,492 | \$ 902,793 | \$ - | \$ 902,793 |
| Trust Funds | - | 13,590 | 13,590 | - | 252 | 252 |
| Gift Funds | - | 745 | 745 | - | 1,051 | 1,051 |
| TOTAL | \$ 913,492 | \$ 14,335 | \$ 927,827 | \$ 902,793 | \$ 1,303 | \$ 904,096 |

| TRUST INVESTMENTS AND RELATED RECEIVABLES AS OF SEPTEMBER 30 | | |
|--|-------------------|-------------------|
| <i>(DOLLARS IN THOUSANDS)</i> | | |
| | 2006 | 2005 |
| Investments, Carrying Value | \$ 443,602 | \$ 400,074 |
| Investment and Interest Receivable | 4,727 | 4,671 |
| TOTAL | \$ 448,329 | \$ 404,745 |

| AMORTIZED COST AND FAIR VALUE OF INVESTMENT SECURITIES AS OF SEPTEMBER 30 | | | | | | | | |
|---|-------------------|------------------|---------------------|-------------------|-------------------|------------------|---------------------|-------------------|
| <i>(DOLLARS IN THOUSANDS)</i> | | | | | | | | |
| | 2006 | | | | 2005 | | | |
| Securities | Amortized Cost | Unrealized Gains | Unrealized (losses) | Fair Value | Amortized Cost | Unrealized Gains | Unrealized (losses) | Fair Value |
| Notes | \$ 406,825 | \$ - | \$ (4,520) | \$ 402,305 | \$ 370,896 | \$ - | \$ (6,324) | \$ 364,572 |
| Bills | 36,777 | 124 | - | 36,901 | 29,178 | 63 | - | 29,241 |
| Bonds | - | - | - | - | - | - | - | - |
| TOTAL | \$ 443,602 | \$ 124 | \$ (4,520) | \$ 439,206 | \$ 400,074 | \$ 63 | \$ (6,324) | \$ 393,813 |

At September 30, 2006, the notes held at year-end had an interest rate range of 3.0 percent to 6.625 percent and an outstanding maturity period of approximately one day to five years. The bills held at year-end had an interest rate range of 4.50 percent to 4.955 percent and were all due or mature within 46 days. The par values of these bills range from \$1.2 million to \$4.6 million.

As required by the Strengthen AmeriCorps Program Act, beginning in FY 2003 the Corporation has set aside in reserve a portion of the funds appropriated to the Trust in the event that its estimates used to calculate obligated amounts for education awards prove to be too low. As of September 30, 2006, \$39.8 million of the Corporation's investment account has been set aside for this reserve.

Investments held at September 30 mature according to the following schedule:

| MATURATION OF SECURITIES HELD AS OF SEPTEMBER 30 | | | | |
|--|-------------------|-------------------|-------------------|-------------------|
| <i>(DOLLARS IN THOUSANDS)</i> | | | | |
| | 2006 | | 2005 | |
| Held-to-Maturity Securities | Amortized Cost | Fair Value | Amortized Cost | Fair Value |
| Due in 1 year or less | \$ 189,747 | \$ 188,294 | \$ 156,960 | \$ 156,005 |
| Due after 1 year up to 5 years | 253,855 | 250,912 | 243,114 | 237,808 |
| TOTAL | \$ 443,602 | \$ 439,206 | \$ 400,074 | \$ 393,813 |

NOTE 4—ACCOUNTS RECEIVABLE, NET

| ACCOUNTS RECEIVABLE AS OF SEPTEMBER 30 | | | | |
|---|-----------|--------------|-----------|--------------|
| <i>(DOLLARS IN THOUSANDS)</i> | | | | |
| | 2006 | | 2005 | |
| Accounts Receivable | \$ | 3,113 | \$ | 4,240 |
| Less: allowance for loss on receivables | | 1,058 | | 1,053 |
| ACCOUNTS RECEIVABLE, NET | \$ | 2,055 | \$ | 3,187 |

NOTE 5—PROPERTY AND EQUIPMENT, NET

| GENERAL PROPERTY AND EQUIPMENT AS OF SEPTEMBER 30 | | | | | | | | |
|---|----------------------|------------------|--------------------------------|-----------------|-----------------|--------------------------------|----------------|--|
| <i>(DOLLARS IN THOUSANDS)</i> | | | | | | | | |
| 2006 | | | | | 2005 | | | |
| Major Class | Service Life (Years) | Cost | Less: Accumulated Depreciation | Net Book Value | Cost | Less: Accumulated Depreciation | Net Book Value | |
| Equipment | 3-10 | \$ 3,320 | \$ 1,381 | \$ 1,939 | \$ 2,191 | \$ 1,593 | \$ 598 | |
| Capital leases | 3-5 | 435 | 140 | 295 | 435 | 51 | 384 | |
| ADP software | 2 | 6,274 | 5,350 | 924 | 5,042 | 5,042 | - | |
| TOTAL | | \$ 10,029 | \$ 6,871 | \$ 3,158 | \$ 7,668 | \$ 6,686 | \$ 982 | |

NOTE 6—SERVICE AWARD LIABILITY—NATIONAL SERVICE TRUST

Individuals who successfully complete terms of service in AmeriCorps programs earn education awards, which can be used to make payments on qualified student loans or for educational expenses at qualified educational institutions. The awards, which are available for use for a period of up to seven years after the benefit has been earned, are paid from the National Service Trust. The Trust also pays forbearance interest on qualified student loans during the period members perform community service as well as awards under the President's Freedom Scholarship Program. The award liability components related to education awards and interest forbearance have been adjusted, based on historical experience, to reflect the fact that some eligible participants may not use these benefits. The service award liability was composed of the following as of September 30:

| SERVICE AWARD LIABILITY AS OF SEPTEMBER 30 | | | | |
|--|-----------|----------------|-----------|----------------|
| <i>(DOLLARS IN THOUSANDS)</i> | | | | |
| | 2006 | | 2005 | |
| Education awards | \$ | 1,038,985 | \$ | 921,086 |
| Interest forbearance | | 32,478 | | 30,038 |
| Presidential Freedom Scholarship program | | 20,900 | | 20,999 |
| Total estimated service award liability | | 1,092,363 | | 972,123 |
| Less: cumulative awards paid | | 825,420 | | 712,062 |
| TOTAL | \$ | 266,943 | \$ | 260,061 |

The net service award liability as of September 30, 2006, increased by approximately \$6.9 million from the net service award liability as of September 30, 2005. This change was largely due to new member enrollments and an increase in the number of members still serving during the year.

NOTE 7—CAPITAL AND OPERATING LEASES

A. Capital Leases

The Corporation has entered into lease agreements for copy machines. These leases vary from 3 to 4 year terms and are deemed to be capital leases. The costs of the copiers have been recorded as property and equipment (also see Note 5). The following is a schedule by year of the future minimum payments under these leases:

| CAPITAL LEASES FUTURE MINIMUM DUE AS OF SEPTEMBER 30 | | | | |
|--|-----------|------------|-----------|------------|
| <i>(DOLLARS IN THOUSANDS)</i> | | | | |
| | 2006 | | 2005 | |
| Fiscal Year 2006 | \$ | - | \$ | 117 |
| Fiscal Year 2007 | | 109 | | 109 |
| Fiscal Year 2008 | | 109 | | 109 |
| Fiscal Year 2009 | | 109 | | 109 |
| Fiscal Year 2010 | | 73 | | 73 |
| Fiscal Year 2011 | | - | | - |
| Total future minimum lease payments | | 400 | | 517 |
| Less: amounts representing interest | | 73 | | 115 |
| TOTAL | \$ | 327 | \$ | 402 |

B. Operating Leases

The Corporation leases office space through the General Services Administration (GSA). GSA charges the Corporation a Standard Level Users Charge that approximates commercial rental rates for similar properties. NCCC also leases housing facilities for its campuses. Additionally, the Corporation leases motor vehicles on an annual basis through GSA under an Interagency Fleet Management Service agreement for the National Civilian Community Corps. Commitments of the Corporation for future rental payments under operating leases at September 30 are as follows:

| ESTIMATED OPERATING LEASE COMMITMENTS AS OF SEPTEMBER 30 | | | | | | | | |
|--|------------------|-----------------|---------------|------------------|------------------|-----------------|---------------|------------------|
| <i>(DOLLARS IN THOUSANDS)</i> | | | | | | | | |
| | 2006 | | | | 2005 | | | |
| Fiscal Year | Facilities Space | Vehicles | Other | Total | Facilities Space | Vehicles | Other | Total |
| 2006 | \$ - | \$ - | \$ - | \$ - | \$ 8,597 | \$ 1,053 | \$ 169 | \$ 9,819 |
| 2007 | 7,828 | 964 | 166 | 8,958 | 9,166 | 1,091 | 175 | 10,432 |
| 2008 | 8,073 | 998 | 173 | 9,244 | 9,338 | 1,131 | 182 | 10,651 |
| 2009 | 8,328 | 1,033 | 180 | 9,541 | 9,515 | 1,173 | 188 | 10,876 |
| 2010 | 8,592 | 1,069 | 188 | 9,849 | 9,697 | 1,216 | 195 | 11,108 |
| 2011 | 8,864 | 1,107 | 198 | 10,169 | - | - | - | - |
| TOTAL | \$ 41,685 | \$ 5,171 | \$ 905 | \$ 47,761 | \$ 46,313 | \$ 5,664 | \$ 909 | \$ 52,886 |

NOTE 8—WORKERS' COMPENSATION

The Corporation's actuarial liability for future workers' compensation benefits (FECA) was \$12.5 million and \$12.3 million as of September 30, 2006 and 2005, respectively. The amount includes the expected liability for death, disability, medical, and miscellaneous costs for approved compensation cases. The actuarial liability is determined using a method that utilizes historical benefit payment patterns related to a specific incurred period to predict the ultimate payments related to that period. Consistent with past practice, these projected annual benefit payments have been discounted to present value using the Office of Management and Budget's economic assumptions for 10-year Treasury notes and bonds.

NOTE 9—NET POSITION

Net position consists of unexpended appropriations and cumulative results of operations. Component balances are separately maintained for the Gift Fund, Trust Fund, and Appropriated Funds. Cumulative results of operations represents the differences between revenues and expenses since the Corporation's inception.

| NET POSITION BY FUND BALANCE COMPONENTS | | | | |
|---|---------------|-------------------|-------------------|---------------------|
| AS OF SEPTEMBER 30, 2006 | | | | |
| <i>(DOLLARS IN THOUSANDS)</i> | | | | |
| | GIFT FUND | TRUST FUND | APPROPRIATED FUND | TOTAL |
| Unexpended appropriations | - | - | 872,133 | 872,133 |
| Cumulative results of operations | 743 | 194,980 | (15,919) | 179,804 |
| TOTAL NET POSITION | \$ 743 | \$ 194,980 | \$ 856,214 | \$ 1,051,937 |

| NET POSITION BY FUND BALANCE COMPONENTS | | | | |
|---|-----------------|-------------------|-------------------|-------------------|
| AS OF SEPTEMBER 30, 2005 | | | | |
| <i>(DOLLARS IN THOUSANDS)</i> | | | | |
| | GIFT FUND | TRUST FUND | APPROPRIATED FUND | TOTAL |
| Total unexpended appropriations | - | - | 864,400 | 864,400 |
| Cumulative results of operations | 1,011 | 144,950 | (18,621) | 127,340 |
| TOTAL NET POSITION | \$ 1,011 | \$ 144,950 | \$ 845,779 | \$ 991,740 |

NOTE 10—APPROPRIATIONS RECEIVED BY THE TRUST FUND

Under the Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, 2006 (P.L. 109-149) the Trust received \$138.6 million (\$140 million less the one percent government-wide rescission included in the Department of Defense Appropriations Act, 2006 (P.L. 109-148)). The Act also authorized the Corporation to transfer additional amounts from subtitle C program funds to the National Service Trust if "necessary to support the activities of national service participants." The Corporation transferred \$16.3 million to the Trust under this provision in FY 2006. Under the 2005 Consolidated Appropriations Act (Public Law 108-447) the Trust received \$142.8 million (\$144 million less \$1.2 million Trust portion of the rescission to NCSA pursuant to the Act). The Trust portion of the NCSA rescissions were transferred back to NCSA, reducing the net amount of appropriations received by the Trust Fund during each fiscal year.

NOTE 11—EXPENSES

Using an appropriate cost accounting methodology, the Corporation's expenses have been allocated among its major programs:

AmeriCorps includes *State, National, Tribes & Territories* (State/National); *National Civilian Community Corps* (NCCC); and *Volunteers In Service To America* (VISTA) programs. The State/National sub-program includes grant expenses, as well as direct and allocated personnel and administrative costs including AmeriCorps recruitment and Trust operations. The NCCC sub-program includes direct and allocated personnel and administrative costs including AmeriCorps recruitment and Trust operations. The VISTA sub-program includes grant expenses, as well as direct and allocated personnel and administrative costs including AmeriCorps recruitment and Trust operations.

The National Senior Service Corps (NSSC) includes the *Foster Grandparent Program (FGP)*; *Senior Companion Program (SCP)*; and the *Retired and Senior Volunteer Program (RSVP)*. The NSSC responsibility segment includes grant expenses, as well as direct and allocated personnel and administrative costs for RSVP, FGP, and SCP. Costs for each sub-program are reported on separately in the table.

Learn and Serve America includes grant expenses, as well as direct and allocated personnel and administrative costs, for the Learn and Serve America Program, the President's Student Service Challenge, and National Service Leader Schools. The President's Freedom Scholarships are included in the National Service Award expense component.

Other Program Costs

The National Service Award expense component consists of the Corporation's estimated expense for education awards based on the increase in its service award liability during the year, interest forbearance costs on qualified student loans during the period members perform community service, as well as disbursements for the Presidential Freedom Scholarship Program. No indirect costs have been allocated to the National Service Award expense component. The Corporation's annual appropriation includes various Congressionally Earmarked Grants. In addition, the Corporation has reimbursable agreements with state agencies whereby the Corporation awards and administers grants to a list of grantees selected and funded by the State. No indirect costs have been allocated to these grants. The Office of Inspector General (OIG) receives a separate appropriation. No indirect costs have been allocated to the OIG. The largest component of total expense is grant funds expended.

| COMPONENTS OF GRANT FUNDS EXPENDED FOR THE YEARS ENDED SEPTEMBER 30 | | | | |
|---|-----------|-----------------------|-----------|-----------------------|
| <i>(DOLLARS IN THOUSANDS)</i> | | | | |
| | 2006 | | 2005 | |
| Domestic Volunteer Service Act Programs | \$ | 240,753 | \$ | 231,722 |
| National and Community Service Act Programs | | 308,007 | | 268,771 |
| Earmarked Grants | | | | |
| Congressionally Earmarked Grants | \$ | 8,344 | \$ | 11,485 |
| DVSA State Grants | | <u>1,160</u> | | <u>980</u> |
| Total Earmarked Grants | | 9,504 | | 12,465 |
| TOTAL GRANTS EXPENSE | \$ | <u>558,264</u> | \$ | <u>512,958</u> |

| COMPONENTS OF GRANT FUNDS EXPENDED FOR THE YEARS ENDED SEPTEMBER 30 | | | | |
|---|-----------|-----------------------|-----------|-----------------------|
| <i>(DOLLARS IN THOUSANDS)</i> | | | | |
| | 2006 | | 2005 | |
| AmeriCorps | | | | |
| State, National, Tribes & Territories (State/National) | \$ | 399,882 | \$ | 343,905 |
| National Civilian Community Corps (NCCC) | | 37,162 | | 35,706 |
| Volunteers In Service To America (VISTA) | | <u>116,807</u> | | <u>114,635</u> |
| Subtotal | \$ | 553,576 | \$ | 494,246 |
| National Senior Service Corps | | | | |
| Retired and Senior Volunteer Program (RSVP) | | 65,480 | | 62,090 |
| Foster Grandparent Program (FGP) | | 119,773 | | 120,476 |
| Senior Companion Program (SCP) | \$ | <u>50,702</u> | \$ | <u>50,719</u> |
| Subtotal | | 235,955 | | 233,285 |
| Learn and Serve America | | 51,799 | | 54,695 |
| Total Earmarked Grants | | 9,504 | | 12,465 |
| Office of Inspector General (OIG) | | 7,778 | | 6,029 |
| TOTAL EXPENSES | \$ | <u>858,887</u> | \$ | <u>800,720</u> |

| Type | EXPENSES BY TYPE AND SUBPROGRAM FOR THE YEAR ENDED SEPTEMBER 30, 2006 | | | | | | | | | | | Total | | |
|--|---|------------------|-------------------------------|------------------|-------------------|------------------|------------------|-------------------------------|-----------------|-------------------|------------------|-------|-----|--|
| | (DOLLARS IN THOUSANDS) | | | | | | | | | | Earmarked Grants | | OIG | |
| | AMERI CORPS | | NATIONAL SENIOR SERVICE CORPS | | | AMERI CORPS | | NATIONAL SENIOR SERVICE CORPS | | | | | | |
| State and National | NCCC | VISTA | RSVP | FGP | SCP | Learn and Serve | Earmarked Grants | OIG | Total | | | | | |
| Grant and Related Expense | | | | | | | | | | | | | | |
| Grant funds expended | \$ 261,409 | \$ - | \$ 22,536 | \$ 60,159 | \$ 111,190 | \$ 46,868 | \$ 46,598 | \$ 9,504 | \$ - | \$ 558,264 | | | | |
| VISTA & NCCC stipends and benefits | - | 7,803 | 60,904 | - | - | - | - | - | - | 68,707 | | | | |
| Service award expense | 103,924 | 4,075 | 12,340 | - | - | (99) | - | - | - | 120,240 | | | | |
| TOTAL GRANT AND RELATED EXPENSE | 365,333 | 11,878 | 95,780 | 60,159 | 111,190 | 46,868 | 46,499 | 9,504 | - | 747,211 | | | | |
| Administrative Expense | | | | | | | | | | | | | | |
| Federal employees salaries and benefits | 21,581 | 10,781 | 7,605 | 3,261 | 6,019 | 2,544 | 3,718 | - | 3,011 | 58,520 | | | | |
| Travel and transportation | 988 | 4,003 | 4,319 | 170 | 287 | 123 | 146 | - | 127 | 10,173 | | | | |
| Rent, communications and utilities | 3,114 | 2,564 | 818 | 445 | 820 | 346 | 303 | - | 332 | 8,742 | | | | |
| Program analysis and evaluation | 771 | 695 | 698 | 223 | 407 | 172 | 521 | - | - | 3,487 | | | | |
| Printing and reproduction | 79 | 89 | 95 | 9 | 17 | 7 | 12 | - | 4 | 312 | | | | |
| Other services | 7,020 | 6,195 | 7,060 | 1,080 | 798 | 542 | 494 | - | 4,146 | 27,335 | | | | |
| Supplies and materials | 364 | 934 | 362 | 86 | 145 | 62 | 69 | - | 156 | 2,178 | | | | |
| Depreciation, amortization and loss on disposition of assets | 606 | 22 | 66 | 45 | 85 | 36 | 35 | - | 2 | 897 | | | | |
| Bad debt | 16 | 1 | 4 | 2 | 5 | 2 | 2 | - | - | 32 | | | | |
| TOTAL ADMINISTRATIVE EXPENSE | 34,882 | 25,284 | 21,027 | 5,321 | 8,583 | 3,834 | 5,300 | - | 7,778 | 111,676 | | | | |
| TOTAL EXPENSES BY TYPE | \$ 399,882 | \$ 37,162 | \$ 116,807 | \$ 65,480 | \$ 119,773 | \$ 50,702 | \$ 51,799 | \$ 9,504 | \$ 7,778 | \$ 858,887 | | | | |

| Type | EXPENSES BY TYPE AND SUBPROGRAM FOR THE YEAR ENDED SEPTEMBER 30, 2005 | | | | | | | | | | Total | |
|--|---|------------------|-------------------|------------------|-------------------|-------------------------------|------------------|------------------|-----------------|-------------------|-------|--|
| | AMERI CORPS | | | | | NATIONAL SENIOR SERVICE CORPS | | | | | | |
| | State and National | NCCC | VISTA | RSVP | FGP | SCP | Learn and Serve | Earmarked Grants | OIG | | | |
| Grant and Related Expense | | | | | | | | | | | | |
| Grant funds expended | \$ 222,812 | \$ - | \$ 19,024 | \$ 56,478 | \$ 109,985 | \$ 46,235 | \$ 45,959 | \$ 12,465 | \$ - | \$ 512,958 | | |
| VISTA & NCCC stipends and benefits | - | 7,353 | 61,066 | - | - | - | - | - | - | 68,419 | | |
| Service award expense | 94,021 | 5,160 | 10,822 | - | - | - | 3,500 | - | - | 113,503 | | |
| TOTAL GRANT AND RELATED EXPENSE | 316,833 | 12,513 | 90,912 | 56,478 | 109,985 | 46,235 | 49,459 | 12,465 | - | 694,880 | | |
| Administrative Expense | | | | | | | | | | | | |
| Federal employees salaries and benefits | 14,694 | 10,508 | 11,607 | 3,469 | 6,741 | 2,833 | 2,907 | - | 2,380 | 55,139 | | |
| Travel and transportation | 778 | 2,758 | 4,331 | 201 | 384 | 167 | 136 | - | 94 | 8,849 | | |
| Rent, communications and utilities | 1,558 | 1,440 | 538 | 255 | 495 | 207 | 185 | - | 19 | 4,697 | | |
| Program analysis and evaluation | 942 | 856 | 856 | 262 | 508 | 214 | 642 | - | - | 4,280 | | |
| Printing and reproduction | 122 | 115 | 31 | 13 | 25 | 12 | 10 | - | 2 | 330 | | |
| Other services | 8,290 | 6,796 | 6,015 | 1,271 | 2,064 | 935 | 1,227 | - | 3,506 | 30,104 | | |
| Supplies and materials | 266 | 710 | 246 | 70 | 134 | 56 | 73 | - | 28 | 1,583 | | |
| Depreciation, amortization and loss on disposition of assets | 198 | 5 | 46 | 33 | 66 | 28 | 26 | - | - | 402 | | |
| Bad debt | 224 | 5 | 53 | 38 | 74 | 32 | 30 | - | - | 456 | | |
| TOTAL ADMINISTRATIVE EXPENSE | 27,072 | 23,193 | 23,723 | 5,612 | 10,491 | 4,484 | 5,236 | - | 6,029 | 105,840 | | |
| TOTAL EXPENSES BY TYPE | \$ 343,905 | \$ 35,706 | \$ 114,635 | \$ 62,090 | \$ 120,476 | \$ 50,719 | \$ 54,695 | \$ 12,465 | \$ 6,029 | \$ 800,720 | | |

NOTE 12—NATIONAL SERVICE AWARD EXPENSE

Members participating in the Trust programs are eligible to earn a service award to pay for qualified education expenses. The Trust also pays interest forbearance costs on qualified student loans during the period members perform community service. The Corporation estimates the expense for national service awards based on the increase in its cumulative service award liability during the year (see Note 6). The total service award liability as of September 30, 2006 and 2005, respectively, has been adjusted to reflect the fact that earned awards are not always used.

| NATIONAL SERVICE AWARD EXPENSE FOR THE YEARS ENDED SEPTEMBER 30 | | |
|--|-------------------|-------------------|
| <i>(DOLLARS IN THOUSANDS)</i> | | |
| | 2006 | 2005 |
| Estimated education awards | \$ 117,899 | \$ 106,922 |
| Estimated interest forbearance | 2,440 | 3,081 |
| President's Freedom Scholarship Program | (99) | 3,500 |
| NATIONAL SERVICE AWARD EXPENSE | \$ 120,240 | \$ 113,503 |

NOTE 13—INCREASE/(DECREASE) IN UNEXPENDED APPROPRIATIONS, NET

| INCREASE/(DECREASE) IN UNEXPENDED APPROPRIATIONS, NET AS OF SEPTEMBER 30 | | |
|---|-----------------|------------------|
| <i>(DOLLARS IN THOUSANDS)</i> | | |
| | 2006 | 2005 |
| Increases: | | |
| Appropriations Received | \$ 919,049 | \$ 934,482 |
| Decreases: | | |
| Appropriated Capital Used, Net of Trust Fund | (731,807) | (678,753) |
| Appropriations Transferred to Trust Fund | (154,868) | (142,848) |
| Rescinded Appropriations | (9,090) | (7,475) |
| Canceled Appropriations | (15,551) | (30,062) |
| Total Decreases | (911,316) | (859,138) |
| INCREASE/(DECREASE) IN UNEXPENDED APPROPRIATIONS, NET | \$ 7,733 | \$ 75,344 |

NOTE 14—CONTINGENCIES**Contingencies**

The Corporation is a party to various routine administrative proceedings, legal actions, and claims brought by or against it, including threatened or pending litigation involving labor relations claims, some of which may ultimately result in settlements or decisions against the Corporation. In the opinion of the Corporation's management and legal counsel, there are no proceedings, actions, or claims outstanding or threatened that would materially impact the financial statements of the Corporation.

Judgment Fund

Certain legal matters to which the Corporation is named a party may be administered and, in some instances, litigated and paid by other Federal agencies. Generally, amounts paid in excess of \$2.5 thousand for Federal Tort Claims Act settlements or awards pertaining to these litigations are funded from a special appropriation called the Judgment Fund. Although the ultimate disposition of any potential Judgment Fund proceedings cannot be determined, management does not expect that any liability or expense that might ensue would be material to the Corporation's financial statements.

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